

### AUDIT REPORT ON THE ACCOUNTS OF TOWN MUNICIPAL ADMINISTRATIONS IN DISTRICT PESHAWAR

### KHYBER PAKHTUNKWHA

**AUDIT YEAR 2016-17** 

**AUDITOR GENERAL OF PAKISTAN** 

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#### ABBREVIATIONS AND ACRONYMS

AA Administrative Approval

ADP Annual Development Programme

AOM&R Annual Ordinary Maintenance and Repair

AP Advance Para BOQ Bill of Quantity

CCO Chief Coordination Officer
CMD Chief Minister Directives

CPWA Code Central Public Works Account Code CPWD Code Central Public Works Department Code

CTR Central Treasury Rule

DAC Departmental Accounts Committee

DC Deputy Commissioner

DCR Deposit and Collection Register
DDC District Development Committee
DDO Drawing and Disbursing Officer
FBR Federal Board of Revenue

GFRs Federal Board of Revenu General Financial Rules

GST General Sales Tax

KPPRA Khyber Pakhtunkhwa Public Procurement

Regulatory Authority

LCB Local Council Board
LGA Local Government Act

AD LGE&RDD Assistant Director Local Government Election and

Rural Development Department

M&R Maintenance & Repair

M<sup>3</sup> Cubic Meter

MB Measurement Book MC Municipal Committee

MPA Member Provincial Assembly

MRS Market Rate System

MT&C Model Terms and Conditions

NA National Assembly NC Neighborhood Council

NIT Notice Inviting Tender
P&D Planning and Development

PAK MDGs Pakistan Millinium Development Goals

PAC Public Accounts Committee
PAO Principal Accounting Officer
PC-I Planning Commission Proforma-I

PCC Plain Cement Concrete

PEC Pakistan Engineering Council
PFC Provincial Finance Commission

PLA Personal Ledger Account
RCC Reinforced Concrete Cement
RDA Regional Directorate of Audit

RS Rupees

SDO Sub-Divisional Officer
TS Technical Sanction

TMA Town Municipal Administrator

TMO Tehsil Municipal Officer TO(F) Tehsil Officer (Finance)

TO (I) Tehsil Officer (Infrastructure)

TOR Tehsil Officer Revenue

U/C Union Council V/C Village Council

WAPDA Water and Power Development Authority
WSSP Water Supply and Sanitation Project

#### **Preface**

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor-General (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section 37 of Khyber Pakhtunkhwa Local Government Act 2013, require the Auditor-General of Pakistan to conduct audit of the receipts and expenditure of Local Fund of Tehsil / Town Municipal Administrations.

The report is based on audit of the accounts of TMAs in District Peshawar for the financial year 2015-16. The Directorate General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit on test check basis during 2016-17 with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings. Relatively less significant issues are listed in the **Annex-1** of the Audit Report. The Audit observations listed in the **Annex-1** shall be pursued with the Principal Accounting Officer at the DAC level. In all cases where the PAO does not initiate appropriate action, the Audit observations will be brought to the notice of Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized in the light of written replies of the departments. However, in some observations, department did not submit written replies. DAC meetings were not convened despite repeated requests.

The Audit Report is submitted to the Governor of Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act 2013 to be laid before appropriate legislative forum.

Islamabad Dated:

(Javaid Jehangir) Auditor General of Pakistan

#### **EXECUTIVE SUMMARY**

The Director General Audit, District Governments, Khyber Pakhtunkhwa carries out the audit of all Tehsil Municipal Administrations and Town Municipal Administrations. The Regional Directorate of Audit Peshawar, on behalf of the DG District Governments Audit, Khyber Pakhtunkhwa carries out the audit of one City District Government, two District Governments, TMAs and VCs/NCs of three Districts i.e. Peshawar, Charsadda and Nowshera respectively.

The Regional Directorate of AuditPeshawar has a human resource of 10 officers and staff with a total of 3000 person days. The annual budget amounting to Rs 16.877 million was allocated to the RDA during financial year 2016-17. The directorate is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audit of programmes and projects.

Towns-I, II, III & IV in City District Peshawar perform their functions under Khyber Pakhtunkhwa Local Government Act 2013. Each TMA has one Principal Accounting Officer (PAO) as provided in Rule 8 (1P) of the Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of Business 2015. Financial provisions of the Act establish a local fund for each Tehsil and Town Administration for which Annual Budget Statement is authorized by the Tehsil/Town Council in the form of budgetary grants.

#### a. Scope of Audit

The total of expenditures of Towns-I, II, III & IV in City District Peshawar for the Financial Year 2015-16 was Rs 1,901.904 million. Out of this, RDA Peshawar audited an expenditure of Rs 1,236.238 million which, in terms of percentage, was 65% of auditable expenditure.

The total of receipts of Towns-I, II, III & IV in City District Peshawar for the financial year 2015-16 was Rs 1637.249 million. Out of this, RDA Peshawar audited receipts of Rs 982.349 million which, in terms of percentage, was 60% of auditable receipt.

The total of expenditure and receipts of Towns-I, II, III & IV in City District Peshawar for the financial year 2015-16 was 3,539.153 million. Out of this RDA Peshawar audited transactions of Rs 2,218.587 million which, in terms of percentage, was 62.69% of auditable amount.

#### b. Recoveries at the instance of audit

Recovery of Rs 124.166 million was pointed out during the audit. However, no recovery was made till finalization of this report.

#### c. Audit Methodology

Audit was conducted after understanding the business processes of TMAs, City District Peshawar with respect to their functions, control structure, prioritization of risk areas by determining their significance and key controls. This helped auditors in understanding the systems, procedures, environment, of the audited entity before starting the audit. Audit used desk audit techniques for analysis of compiled data and review of actual vouchers called for during scrutiny and substantive testing in the field.

#### d. Audit Impact

Audit pointed out various irregularities of serious nature. Cases related to weak internal were also pointed out to which management has been sensitized. In certain cases management has taken action which may further be verified. However, no impact was visible as the management failed to reply and the irregularities could not come to the light in the proper forum i.e. DAC.

#### e. Comments on Internal Control and Internal Audit department

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets, ensure accuracy, timeliness and reliability of financial and accounting information for decision making. Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of TMAs.

#### f. Key audit findings of the report

- i. Misappropriation / Fraud was found in six cases amounting to Rs 196.236 million<sup>1</sup>
- ii. Irregularities and non compliance were noticed in forty six cases amounting to Rs 1,082.678 million<sup>2</sup>
- iii. Internal control weaknesses were noticed in thirty eight cases amounting to Rs 458.257 million<sup>3</sup>.

#### g. Recommendations

- i. Fraudulent drawl / misappropriated money may be recovered and deposited in the government treasury.
- ii. Responsibilities need to be fixed for unauthorized withdrawals and losses sustained by the Government or Council due to overpayments and non realization of receipts.
- iii. All sectors of TMAs need to strengthen internal controls i.e. financial, managerial, operational, administrative and accounting controls etc to ensure that reported lapses are preempted and fair value for money is obtained from public spending.

<sup>&</sup>lt;sup>1</sup>Paras No. 1.3.1.1 to 1.3.1.6

<sup>&</sup>lt;sup>2</sup>Paras No. 1.2.1.1 to 1.2.77, 1.3.2.1 to 1.3.2.17, 1.4.1.1 to 1.4.1.11, 1.5.1.1 to 1.5.1.11

<sup>&</sup>lt;sup>3</sup> Paras No. 1.2.2.1 to 1.2.2.9, 1.3.3.1 to 1.3.3.11, 1.4.2.1 to 1.4.2.13, 1.5.2.1 to 1.5.2.5

### **SUMMARY TABLES AND CHARTS**

#### I: Audit Work Statistics

(Rs in million)

S.No	Description	No.	Budget
1	Total Entities in (PAO) Audit Jurisdiction	04	3,539.153
2	Total formations in audit jurisdiction	04	3,539.153
3	Total Entities in (PAO) Audited	04	2,218.587
4	Total formations Audited	04	2,218.587
5	Audit and Inspection Reports	04	2,218.587
6	Special Audit Reports	-	-
7	Performance Audit Reports	-	-
8	Other Reports	-	-

### II: Audit observations classified by Categories

(Rs in million)

S.No.	Description	Amount Placed under Audit Observation
1.	Unsound asset management	6.559
2.	Weak financial management	952.310
3.	Weak Internal controls relating to financial management	458.275
4.	Others	320.042
	Total	1,737.189

#### **III: Outcome Statistics**

(Rs in million)

S. No	Description	Expenditure on Acquiring Physical Assets Procurement	Civil Works	Receipts	Others	Total for the year 2015-16	Total for the year 2014-15
1.	Outlays Audited	10.00	975.478	982.349	250.76	2,218.587	1452.546
2.	Amount Placed under Audit Observation /Irregularities of Audit	6.559	1,073.903	374.984	281.743	1,737.189	332.141
3.	Recoveries Pointed Out at the instance of Audit	0.569	24.175	98.661	0.761	124.166	197.962
4.	Recoveries Accepted /Established at the instance of Audit	-	-	-	-	-	-
5.	Recoveries Realized at the instance of Audit	-	-	-	-	-	-

**Note:** - The outcome figures reported for the year 2014-15 pertain to the Municipal Committees audited last year. Since PAOs are the same therefore, these amounts have been included here to show cumulative effect against the PAOs.

### IV:Table of Irregularities pointed out

(Rs in million)

S.No.	Description	Amount Placed under Audit Observation
1.	Violation of Rules and regulations, principle of propriety and probity in public operation	761.836
2.	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	196.236
3.	Accounting Errors (accounting policy departure from NAM, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	0
4.	Quantification of weaknesses of internal control systems.	458.275
5.	Recoveries and overpayment, representing cases of established overpayment or misappropriations of public monies	0
6.	Non-production of record	0
7.	Others, including cases of accidents, negligence etc.	320.042
	Total	1737.189

### V: Cost-Benefit

(Rs in million)

S.No.	Description	Amount
1.	Outlays Audited (items 1 of Table-3)	2,218.587
2.	Expenditure on Audit	0.480
3.	Recoveries realized at the instance of Audit	0
4	Cost-Benefit Ratio	1:0

#### **CHAPTER-1**

#### 1.1 Town Municipal Administrations, City District Peshawar

#### 1.1.1 Introduction

City District Peshawarhasfour Towns-I, II, III & IV. Each town office is managed by a Town Municipal Officer. Each Town has its own TownOfficer (Finance), Town Officer (Infrastructure) and Town Officer (Regulation). The functions and powers of Tehsil municipal administration shall be to:

- (a) Monitor and supervise the performance of functionaries of Government offices located in the Tehsil and hold them accountable by making inquiries and reports to the district government or, as the case may be, Government for consideration and action;
- (b) Prepare spatial plans for the Tehsil including plans for land use and zoning and disseminate these plans for public enquiry;
- (c) Execute and manage development plans for improvement of municipal services and infrastructure;
- (d) Exercise control over land-use, land-subdivision, land development and zoning by public and private sectors for any purpose, including for agriculture, industry, commercial markets, shopping centers; residential, recreation, parks, entertainment, passenger and freight transport and transit stations;
- (e) Enforce municipal laws, rules and bye-laws;
- (f) Prevent and remove encroachments;
- (g) Regulate affixing of sign-boards and advertisements;
- (h) Provide, manage, operate, maintain and improve municipal services;
- (i) Prepare budget, long term and annual municipal development programmes;
- Maintain a comprehensive data base and information system on services in the Tehsil municipal record and archives and provide public access to it on nominal charges;
- (k) Collect taxes, fines and penalties provided under this Act;
- (l) Organize sports, cultural, recreational events, fairs and shows;

- (m) Organize cattle fairs and cattle markets;
- (n) Co-ordinate and support municipal functions amongst village and neighborhood councils;
- (o) Regulate markets and services, issue licenses, permits, grant permissions and impose penalties for violation thereof;
- (p) Manage municipal properties, assets and funds;
- (q) Develop and manage schemes, including site development in collaboration with district government;

#### 1.1.2 Comments on Budget and Accounts (Variance Analysis)

The budget and expenditure position of Town Municipal AdministrationsinCity District Peshawar for the year 2015-16 is as under:

(Rs in million)

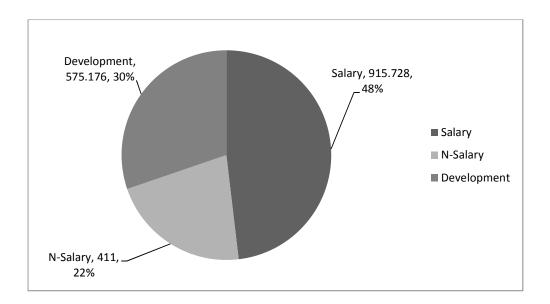
2015-16	2015-16 Budget		Excess/ (Saving)	%age
Salary	936.516	915.728	20.788	2.220
Non-salary	625.941	411.000	214.941	34.339
Developmental	960.448	575.176	385.272	40.113
Total	2,522.905	1,901.904	621.001	24.614

2015-16	Budgeted Receipts	Actual Receipts	Variation	%age	
	1,680.997	1,637.249	43.748	2.602	

The savings of Rs 621.001 million indicates weakness in the capacity of these local institutions to utilize the allocated budget.

### Expenditure 2015-16

(Rs in million)



#### 1.1.3 Comments on the status of compliance with PAC Directives

The Audit Reports pertaining to Financial Years 2009-10 to 2014-15 on accounts of Tehsil Municipal Administration/Municipal Committees have not been discussed in PAC/ZAC. The Provincial Assembly Khyber Pakhtunkhwa has returned the Audit Reports during February, 2017 with the remarks that the same may be examined by respective Accounts Committees as provided under Khyber Pakhtunkhwa Local Government Act, 2013.

# TMA TOWN-I PESHAWAR

#### 1.2 Audit Paras of TMA Town-I

#### 1.2.1 Irregularity & non-compliance

#### 1.2.1.1 Unverified record – Rs 218.287 million

According to Rule 41 of LGA, 2013, every official or servant of a local Government, every member of a local council, and every person charged with administration and management of property of a local Government shall be personally responsible for any loss or waste, financial or otherwise, of any property belonging to a local government which is a direct consequence of decisions made by him personally or under his discretions in violation of this Act or any other law for the time being in force.

TMO Town-I, Peshawar awarded contracts of different developmental works to contractors. However, the following records were not available to check the authenticity of expenditure. Hence the expenditure could not be verified. Details given at **Annex-2**.

- 1. Agreement file
- 2. Administrative Approvals.
- 3. Technical Sanctions.
- 4. Relevant Measurement Book

Moreover, requests for the provision of the following records were made but the records were not provided.

- 1. Bank statements of designated account of HBL, NBP, BOK etc.
- 2. Log Books of vehicles
- 3. Survey reports of doctors clinic and hospitals, Motor Car Bargains, Private Shadi Hall, Catering and Crockery etc.
- 4. Record of Receipt from General Bus Stand, Kohat, Charsadda and Karkhano Bus Stand and Files.
- 5. Stock Register
- 6. Expenditure record of Nazim and Naib Nazim.

In addition, the relevant record i.e. applications, vouchers, quotations, bills etc. of expenditure of the relating to the Administrative / Account Section of the heads details given at **Annex-2 (1)** were also not available.

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility.

AIR Para No. 01/2015-16

# 1.2.1.2 Non-compliance with Local Govt Act 2013, Rules of Business 2015 & Budget Rules 2016

According to Section 37(4) of LGA 2013, Every Nazim, District Council and Tehsil Council shall appoint an Internal Auditor

According to Section 39 of LGA 2013, Every Nazim shall, on assumption of his office and thereafter, once in every year on a date fixed by him, take physical stock of movable and immovable properties of the local government and present a report to the local council.

According to section 23 LGA 2013, Nazim will prepare and present report on the performance of municipal administration in Tehsil council at least twice a year

According to Rules of Business 2015 Schedule-I, Finance Sectionshall prepare financial statements and present them for internal and external audit in the manner as may be prescribed;

According to Section (4)of Budget Rule 2016, The TO (Finance) shall develop fiscal forecasts for 3 years on fiscal space and expenditure requirements {See Rule 3 (2)}As per instructions / requirements laid down in Schedule 1 of the Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of

Business 2015 the Finance Office shall "prepare financial statement and present them for internal and external audit".

Record of TMO, Town I, Peshawar for the financial year 2015-16 revealed non-compliance of the rules as detail given below:

- 1. Internal Auditor has not been appointed.
- 2. The annual stock verification Report of moveable immoveable property/stock has not been prepared for submission to local council.
- 3. Performance report has not been prepared.
- 4. Financial Statement has not been prepared for internal and external audit.
- 5. The 03 years fiscal forecast has not been prepared.

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

The matter is reported for probe and taking necessary corrective action.

AIR Para No. 02/2015-16

#### 1.2.1.3 Non-maintenance of Accounts record properly

Para 10 (i) of General Financial Rules Volume I provides that every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys, as a person of ordinary prudence would exercise in respect of expenditure of his own money.

TMO Town-I, Peshawar incurred expenditure of Rs 217.0321 million on developmental works during 2015-16 (as per revised Budget estimates 2015-16 (budget book 2016-17)]. The expenditures were held irregular and uneconomical as per following observations:

1. No PEC Registration, CNIC and enlistment copy of the contractor were submitted by the contractors in majority of the Developmental schemes as required under the NIT.

- 2. In the tender opening register, tender form No. submitted by the contractors were not written.
- 3. The quoted rates offered by the contractors were mentioned only in figure in the tender register.
- 4. Date and amount of CDR submitted by the contractors were not recorded in the tender register to ascertain the CDR submitted by the contractors.
- 5. No recommendation by the works committee regarding the award of work was mentioned in the tender register.
- 6. In the tender register, only the word defective was mentioned against the rejected contractors without detail justification.
- 7. Some works were awarded to the contractors without any signature on the Tender form and / or BOQ.
- 8. Not a single tender form was signed by any responsible officer/ Procurement committee.
- 9. The agreements were signed by the TO (I) instead by the TMO.
- 10. Monthly progress report was not prepared.
- 11. Public funds account was not maintained.
- 12. Tender register and auction registers were not maintained.

The lapse occurred due to weak internal control and violation of rules

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry agaisnt the person (s) at fault.

AIR Para No. 03/2015-16

#### 1.2.1.4 Irregular tender process – Rs 79.512 million

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

TMA, Town-I Peshawar advertised 50 Developmental schemes of Estimated Cost of Rs 79.512 million from TMA local fund 2015-16. NIT was published in Daily AAJ dated 26.01.2016 with different opening dates.

The following observations were noticed:

- 1. NIT was made without obtaining Administrative approval and technical sanctions
- 2. Scheme wise approval from the Town Council was not obtained.
- 3. 40 schemes of Rs 69.80 million were tendered for Rs 44.166 million and were awarded to contractor almost @ 25% to 45% below on 11.02.2016, 15.02.2016, 22.02.2016 and 24.02.2016. Astonishingly on 18.02.2016, schemes of estimated cost of Rs 16.372 million were awarded to contractor "At par" and only three contractors were shown participated without any call deposits.
- 4. The tenders were made without any approval from competent forum and tender approved authority.
- 5. Procurement committee as provided in para 9 (3) of Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014 was not constituted.

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends for inquiry and fixing responsibility.

AIR Para No. 04/2015-16

#### 1.2.1.5 Irregular award of work – Rs 9.741 million

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

TMO, Town-I Peshawar awarded different works amounting to Rs 9,740,817 during 2015-16 to contractors. Details given at **Annex-3**.

The tender process was fictitious as neither the tender form nor BOQs of the successful bider were signed by the TMO, Nazim and other members of the committee.

The irregularity was pointed out in January 2017, management replied that tenders were called and open in the presence of TO(I) and Town member presenting Nazim Town-I and Chairman Works Committee. Competition was made and tender was awarded to contractor in fair manner. Reply was not correct as tender forms and BOQs were not signed by the contractor / Nazim and TMO and other codal formalities were not observed. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter for fixing responsibility.

AIR Para No. 05/2015-16

#### 1.2.1.6 Irregular payment – Rs 4.337 million Overpayment - Rs 0.486 million

According to Rule 18 (c) (v) (c) of Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, a procuring entity may, issue a variation order to a contractor to include works which were outside the original scope of works to ensure interests of Government and for reasons of economy, compatibility and efficiency provided that the value of variation order is not more than fifteen percent of the original contract.

Para 56 of CPWA Code and Para 178 of GFRs Vol-I state that no works can be started/executed without administrative approval and technical sanction.

TMO, Town-I Peshawar paid Rs 4,337,713 in a work "Pavement of street pavement, drain, culverts at Kamran Street Ijaz Abad U/C-11 Peshawar". The following irregularities were observed:

- 1. In response to NIT dated 07.04.2016, work order was issued on 26.05.2016 on MRS 2015 instead of MRS 2016 effective from 08.04.2016.
- 2. Contractor offered rate of Rs 3,278,740 against the estimated cost of Rs 5,653,000 which was 42.00% below of the estimated cost.

- However, contractor was paid for Rs 4,336,000 resulted into irregular payment of Rs 1,058,000 which is 24.440 % of the offered rate.
- 3. The work was physically checked and was found substandard.
- 4. Transportation of malba was paid Rs 231,341 on fake entries as no PCC dismantling was carried out at site.
- 5. The scheme was completed on 18.07.2016 whereas Technical sanction was accorded after completion of work i.e. 05.10.2016. An amount of Rs 56, 530 was paid as Technical Sanction Charges without any provision in TS / PC-1.
- 6. An amount of Rs 170,442 was overpaid in variation order dated 24.06.2016 by paying excessive rates than admissible. Details given at **Annex-4**.
- 7. The work was executed without Administrative Approval.
- 8. Bricks quantity of 37,194 @ 4.92 was deducted against the available brick of 101,438 resulted into overpayment of Rs 316,080 [(101,438 37,194)x 4.92].

The irregularity was pointed out in January 2017, some irregularities were admitted as technical sanction was accorded after completion of the scheme, and excess payment was paid to the contractor in violation of Rule 18 I (v) I of KPPRA. Furthermore, the work was required to be re-tendered on the introduction of MRS 2016 effective from 08.04.2016. In addition, the approval of the scheme was not provided. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and recovery of Rs 486,521 from the contractor concerned.

AIR Para No. 06/2015-16

# 1.2.1.7 Irregular award of contract Rs 4.455 million and loss to Govt. Rs 0.494 million and non-deduction of sales tax – Rs 23,800

Para 144 of the GFR Vol-I provides that Open Tender System should be adopted in order to obtain economical and lowest rates. In case of acceptance of higher rates, justification must be recorded on the comparative statement.

There is no sales tax on services of repair and fixation of pipes etc. However, the material used in such services are chargeable to Sales Tax @ 16%

under the Sales Tax Act as clarified vide Directorate of Sales Tax vide their letter No. ST (Tech) Misc. Purchase.66/6097 dated 10.10.2004.

According to Rule 41 of LGA, 2013, every official or servant of a local Government, every member of a local council, and every person charged with administration and management of property of a local Government shall be personally responsible for any loss or waste, financial or otherwise, of any property belonging to a local government which is a direct consequence of decisions made by him personally or under his discretions in violation of this Act or any other law for the time being in force or which accrues as a result of his negligence or misconduct and shall be liable to pay such surcharge as may be determined by the respective Accounts Committee and such amount shall be recoverable as arrears of land revenue.

TMO Town-I, Peshawar awarded a work "Addition and Alteration in Local Council Board Office, Hayat Abad, Phase-7, Peshawar" for Rs 4,192,079. NIT of the work was published in Daily Aaj on 22.04.2016 and the tender opening date was 16.05.2016. The estimated cost of the work was Rs 4,455,000. The following irregularities were noticed:

- 1. Nine participants were shown in the tender process out of which six were shown defective without assigning any reason.
- 2. The work was awarded 5.90% below whereas among the defective contractors, one has given his rate @ 17% below on tender form which was not considered.
- 3. The work was awarded on MRS 2015 instead of MRS 2016 effective from 08.04.2016.
- 4. Non-Scheduled Items were paid for Rs 1,819,527 without any rate analysis and were on higher side.
- 5. The scheme was completed by PDA in 2014-15 in present expenditure create doubt and needs to be verified from PDA as lawn development was already carried out by them and items like providing and fixing of door etc. leads to double drawl.
- 6. Sales tax amounting to Rs 23,800 was not deducted on supply of AC.

The irregularity was pointed out in January 2017, management replied that Defective means rate without call deposit and without rate. 17% below rate offered by the contractor was without call deposit. Further, the scheme was

approved prior to 08.09.2016. Non-schedule items were analyzed and paid to the contractor. PDA has completed the building and this includes extra work required for alteration and addition. The ACs were given on supply and fixing basis as it include boring in RCC and extra pipe required for fixing of ACs. Therefore, Rs 23,800 was not deducted from contractor and more amount was incurred then this on fixing of AC. Reply was not acceptable as nothing was available in agreement file regarding the deposit of CDR by any contractor nor in the tender register and the work was awarded on MRS 2015 instead of MRS 2016. Furthermore, sales tax is required to be recovered from the contractor. Request for convening the DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry agaisnt the person (s) at fault.

AIR Para No. 07/2015-16

### 1.2.1.8 Irregular utilization of savings of developmental schemes – Rs 13.085million

According to Rule 18 I (v) I of Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, a procuring entity may, issue a variation order to a contractor to include works which were outside the original scope of works to ensure interests of Government and for reasons of economy, compatibility and efficiency provided that the value of variation order is not more than fifteen percent of the original contract.

TMO, Town-I Peshawar out of the 50 schemes of TMA Fund, 34 contract files were available and the whereabouts of remaining files was not known. Against the estimated cost of Rs 52,555,000 of 34 schemes, the contractor offered their rate of Rs 39,170,272. Against which payment of Rs 50,440,490 was made. Thus saving of Rs 13,084,728 was irregularly utilized without the approval of council and revised administrative approval. Details given at **Annex-5**.

The irregularity was pointed out in January 2017, it was replied that the saving was utilized as per revise estimates approved by the competent authority and approval of Town Council will be made as ex-post facto. Irregularity admitted by the office as the savings have been utilized without approval of the town council. Furthermore, revised administrative approval was not provided.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry agaisnt the person (s) at fault.

AIR Para No. 09/2015-16

# 1.2.1.9 Irregular payment without Technical Sanction -Rs 106.034 million

Para 2.82 B&R Department Code states that no work shall be commenced unless administrative approval by competent authority is accorded, and properly detailed design and cost estimate have been sanctioned, allotment of funds made, and orders for its commencement issued by the competent authority.

TMO, Town-I Peshawar incurred expenditure of Rs 106,033,603 million on developmental schemes. The schemes were executed without the approval of the Technical Sanctions in violation of the standing orders, rules and regulations of the government. Details given at **Annex-6**.

The irregularity was pointed out in January 2017, management stated that technical sanction will be accorded as it is under the limit of TO (I), TMA Town-I Peshawar. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry agaisnt the person (s) at fault.

AIR Para No. 16/2015-16

# 1.2.1.10 Irregular cash payment of Pay & Allowances – Rs 11.382 million

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover,

direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

TMO, Town-I Peshawar paid Rs 11,382,303 on account of pay & allowances to the staff through DDO open cheque instead by direct credit system through their bank account in violation of rules during the year 2015-16. Details given at **Annex-7**.

The irregularity was pointed out in January 2017, management stated that cash salary was drawn in respect of the officers / officials related to PUGF as transferable post. However, they will be directed to operate their salary account. Reply was not correct as Government orders have been violated. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends stoppage of pay and allowances though DDO direct credit system be adopted as required under the rules.

AIR Para No. 19/2015-16

#### 1.2.1.11 Incorrect position of budget – Rs 4.456 million

According to Rule 7 (I& ii) of the TMO Budget Rules, 2016 budget is valid for one financial year and cannot be carried forward to the next year.Budget includes the estimate of all receipts and expenditures, contain full information and presents a correct picture of the financial position of the TMO and under estimation and overestimation are serious irregularities.

Demand that Collection Register of the TMO Town-I Peshawar for the year 2015-16 revealed an amount of Rs 8,456,543 was outstanding against various contractors. However, Sanctioned Budget shows an amount of Rs 4,000,000 income as outstanding against defaulters at S.No. 36 of the schedule of receipts for the year 2015-16. Resultantly, the receivable amount from the contractors have been understated by Rs 4,456,543. Details given at **Annex-8**.

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry besides proper maintenance of revenue/receipt record.

AIR Para No. 22/2015-16

#### 1.2.2 Internal Control weakness

### 1.2.2.1 Irregular and unauthorized execution of excess quantity – Rs 3.153 million

Para 4.5(5) of B&R Department Code states that every officer making or ordering payment on behalf of Government should satisfy himself that the work has been actually done in accordance with the bill submitted for payment. He should inspect personally all the most important works before authorizing final payment, and should check the measurements made by his subordinates.

TMO, Town-I Peshawar paid Rs 3,152,540.69 to contractors in various developmental schemes for which either no provision exist in BOQ or in excess of the provision of BOQ / PC-I without revised PC-I and revised AA. The schemes were advertised for specific items of works as mentioned in the BOQ. However, the contractors executed excess quantity than approved in the BOQs. The excess execution of work resulted into irregular payment of Rs 3,152,540.69. Details given at **Annex-9**.

Audit observed that payment of excess quantity occurred due to lack of financial control.

The irregularity was pointed out in January 2017, it was replied that the irregularity will be covered by getting revised approval from the competent authority. Reply was not acceptable as the items were either executed without provision in PC-I or excess quantity over the PC-I provision. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry against the person (s) at fault.

AIR Para No. 08 & 13/2015-16

#### 1.2.2.2 Non-deposit of Govt. receipt – Rs 9.874 million

According to Rule 53(1) of the TMA Budget Rules 2015, the receipts for a month shall be the figures of the receipts actually realized and credited during that particular month and 2) in the event that any money is realized in one month

but not credited until the subsequent month except that relating to the last working day of a calendar month, the facts and circumstances shall be clearly stated in the monthly report in which the receipts were realized.

TMA, Town-I Peshawar deducted Rs 9,874,408 on account of GST, Income Tax, Professional Tax, DPR and Stamp Duty from the contractors from the developmental schemes during the year 2015-16. However, the same were not credited to Government treasury. Details given in **Annex-10**.

(Amount in Rupees)

GST	Professional Tax	Stamp Duty	DPR	Income Tax	Grand Total
273,499	542,740	388,515	152,000	8,517,654	9,874,408

Audit observed that irregularity occurred due to lack of financial control.

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends that Government taxes be immediately creditied to into Government treasury under intimation to audit.

AIR Para No. 14/2015-16

#### 1.2.2.3 Less recovery of income tax – Rs 2.604 million

According to Inland Revenue Officer, FBR Peshawar letter No. 17 dated 30.07.2015, Income tax from non-filer contractor shall be deducted @ 10% on the execution of contract referred to in clause I of section 153(1).

TMO, Town-1 Peshawar incurred expenditure of Rs 99,221,372 in various developmental works during 2015-16. However, income tax amounting to Rs 7,317,861 was deduced @7.5% instead of Rs 9,922,137 @10%. Thus due to non-deduction of income tax from the non-filer, the government sustained loss of Rs 2,604,276. Details given at **Annex-11**.

Less recovery occurred due to lack of internal control and financial awareness.

The irregularity was pointed out in January 2017, management stated that most of the contractors are filer and the income tax have been deducted @ 7.5%. However, after examining the records, if found any non-filer contractors, the less amount will be recovered as soon.Reply was not correct as no evidence in support was provided. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends that either Income tax return duly verified from the income tax department be provided or scheme wise income tax recovery from the concerned contractors be provided.

AIR Para No. 15/2015-16

### 1.2.2.4 Non-recovery of outstanding receipt Rs 8.808 million and income tax – Rs1.261 million

Rule 51 (1) of the Tehsil Municipal Administration (Budget) Rules, 2016 states that primary obligation of the TO (Regulation) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under the proper receipt head

TMO, Town-I Peshawar awarded two contracts of receipt "Collection of Trade License Fee" and "Collection of Dangerous Offensive License Fee" to the contractor Mr. Anwar Ali for Rs 12,610,000 during the financial year 2015-16. An amount of Rs 3,802,000 was deposited by the contractor and the remaining amount of Rs 8,808,000 was outstanding. Furthermore, income tax deduction @ 10% of the contract price amounting to Rs 1,261,000 was also not deposited by the contractor. Detail is as under: (Amount in Rupees)

Particular of	Amount Due			Amount Deposited / Collected		Outstanding Amount			
Contract	Contract amount	Income Tax 10%	Total	Contract amount	Income Tax	Total	Contract amount	Income Tax	Total
Collection of Trade License Fee	7,300,000	730,000	8,030,000	2,340,000	-	2,340,000	4,960,000	730,000	5,590,000
Collection of Dangerous Offensive	5,310,000	531,000	5,841,000	1,462,000	-	1,462,000	3,848,000	531,000	4,379,000

License Fee									
Total	12,610,000	1,261,000	13,871,000	3,802,000	0	3,802,000	8,808,000	1,261,000	9,969,000

Furthermore, the contract agreement of the work was not provided. It was stated that that the file was in the custody of the NAB.

The irregularity was pointed out in January 2017, management stated that detail reply would be given after scrutiny of the record but reply was not given. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

AIR Para No. 23 & 24/2015-16

# 1.2.2.5 Non-recovery of staff emoluments from contractor – Rs 1.974 million (approximately)

According to para 28, 29 and 30 of the Model Terms and Conditions issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, the contractor shall be bound to pay all the expenses of the employee/employees, The Government has allowed 48 days earned leave to every employee, therefore 48 days leave salary shall be deducted from the present contractor irrespective of the fact whether the official has availed the leave or otherwise., the contractor shall also pay leave salary pension contribution to the employee

According to clause-14 of the Deed "Cattle Fair and Slaughter House, Ring Road, Peshawar", five employees of BPS-5 and 4 employees of BPS 1 of TMA office will work with contractor and their pay, pension contribution and leave salary will be sent to TMA by contractor

TMO, Town-I Peshawar awarded the contract of "Cattle fair and Slaughter House Ring Road Peshawar" receipt on lease to a contractor for a period of 33 years w.e.f. 2012. According to the terms and conditions of the agreement, the contractor will be bound to pay salary, leave salary and pension

contribution to the TMA. However, the record of employees attached with the contractor was not available.

Furthermore, the record does not reflect the recovery of the emoluments from the contractor. Due to non-recovery of the emoluments from the contractor, loss of Rs 1,974,322 was sustained by the public ex-chequer. Details given at **Annex-12.** 

The irregularity occurred due to lack of internal control.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

. Audit recommends recovery of emoluments of the staff from the contractor.

AIR Para No. 27/2015-16

# 1.2.2.6 Loss to TMA due to less recovery of tax receipts –Rs 105.468 million

According to Para 2 of the Model Terms and Conditions issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, Local Councils shall fix different dates in one advertisement for auctioning of the contract of local taxes. If no reasonable bid is offered then another advertisement be got published widely at least seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year of the approved bid or more reasonable bid.

TMO, Town-I Peshawar departmentally run 11 contracts during the year 2015-16. As per Model Terms and Conditions of contract, an amount of Rs 362,228,600 was required to be realized @ 20% increase over the previous year receipts of 2014-15. However, the TMA Town-I Peshawar realized Rs 256,761,250.ResultantlyRs 105,467,350 was less realized during the financial year 2015-16.

Audit is of the view that instead of awarding the contract to the contractors, the contracts were run departmentally deliberately and Rs 105,467,350 were misappropriated by the dealing hands. In addition, government was deprived from the income tax and recovery of pay and allowances of the employees from the contractor. Detail given at **Annex-13**.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and fixing responsibility.

AIR Para No. 29/2015-16

# 1.2.2.7 Non-recovery of Withholding Tax from contractors of receipt / tax collection – Rs 2.397 Million

According to Finance Act 2013, rate of withholding tax collection under section 236A on sale of property which includes awarding of any lease and award of contract through auction has been enhanced from 5% to 10% of the bid amount/sale price w.e.f 01.07.2013.

TMO, Town-I Peshawar, awarded different contracts for collection of various fees / taxes. However, withholding tax amounting to Rs 2,396,744 was not deposited by the contractors. Resultantly the Government sustained loss of Rs. 2.397 million. Details given at **Annex-14**.

Non recovery of income tax was due to weak administrative and financial control.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of income tax from the contractors and be deposited into Government treasury under intimation to audit.

AIR Para No. 30/2015-16

#### 1.2.2.8 Non-recovery of outstanding receipt – Rs 19.275 million

Khyber Pakhtunkhwa Local Govt. Act, 2013 clause 45 (Collection and recovery of taxes, etc) sub-clause (1) requires that failure to pay any tax and other money claimable under this Act shall be an offense, And clause (ii) states that all arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue.

TMO, Town-I Peshawar awarded different contracts of receipt / fee collection for Rs 69,391,991 during the financial year 2015-16. An amount of Rs Rs 2,310,235 was outstanding at the end of June, 2015. An amount of Rs 52,427,379 was received from the contractors and the remaining amount of Rs 19,274,847 was outstanding against the contractor. Details given at **Annex-15**.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

AIR Para No. 31/2015-16

# 1.2.2.9 Loss of Rs 2.256 to the Government due to incorrect calculation of rent of annual lease and non-recovery of income tax – Rs 0.156 million

Khyber Pakhtunkhwa Local Govt. Act, 2013 clause 45 (Collection and recovery of taxes, etc) sub-clause (1) requires that failure to pay any tax and other money claimable under this Act shall be an offense, And clause (ii) states that all arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue.

Extension in the lease agreement of Fun Land amusement park has been approved from 5 year to 15 years vide Local Council board Khyber Pakhtunkhwa Peshawar letter No. AOII/1-1/2009 dated 13.06.2009. Further, the lease agreement has been executed for Rs 1,464,100 w.e.f. 1.01.2009 to 31.12.2023 with annual rent to be enhanced @ 10% each year. Further, rent for the year 2010-11 and 2011-12 has been freezed by LCB.

TMO, Town-I Peshawar awarded the lease contract of "Fun Land Amusement Park" for a period of 15 years with the condition of 10% annual increase w.e.f. 1.01.2009. However, the department calculated incorrect annual rent resulting into loss of Rs 2,256,603 to the Government. Moreover, the income tax amounting to Rs 158,275 has also been less recovered from the contractor. Details given at **Annex-16**.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommds recovery of rent and income tax besides inquiry into the matter.

AIR Para No. 33/2015-16

### 1.2.2.10 Non-recovery of rent of shops – Rs 14.394 million

Khyber Pakhtunkhwa Local Govt. Act, 2013 clause 45 (collection and recovery of taxes, etc) sub-clause (1) requires that failure to pay any tax and other money claimable under this Act shall be an offense, And clause (ii) states that all arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue.

According to Section 40 (2) of LGA, 2013 states that immovable properties of local government shall not be sold or permanently alienated:

Provided that such properties may be given on lease through competitive bidding in public auction for a period to be determined by the Government:

Provided further that no such property under or near a fly-over bridge shall be leased or otherwise given to any person for private, commercial or noncommercial use, and any order, license, permission, tehbazari ticket, handcart passes or certificate issued by any authority at any time in this respect shall stand withdrawn and shall be deemed cancelled.

TMO, Town-I Peshawar did not recover rent of 2328 shops the long outstanding rent of shops amounting to Rs 14,393,936 during 2015-16. Detailsgiven as under:

(Amount in Rupees)

Period	No. of shops	Target Budget
Opening balance on 01.07.2015	2328	9,984,654
Target for 2015-16		35,800,000
Total rent due upto 30.06.2016		45,784,654
Rent recovered up to 06.2016		31,390,718
Balance/Outstanding rent	14,393,936	

Further, the shops have been leased out but record regarding the lease order and period of lease and the annual rent enhancement was not available.

Non-recovery of rent is due to non-compliance of rules.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action besides recovery of rent.

AIR Para No. 35/2015-16

### 1.2.2.11 Less /Non realization of receipt – Rs 7.742 million (approx)

Local Council Board, Khyber Pakhtunkhwa vide their letter No. AOII/LCB/9-1/2010 dated 05.07.2011 recommended the imposition of new taxes @ Rs 5,000 per month for Wedding Hall, Rs 5,000 for Hospitals and Doctors @ Rs 2,000 per month, @ Rs 1,000 per month per centre on Motor Cycle, Rent A Car, Bargain Centres and Show Rooms.

TMO, Town-I Peshawar less realized tax from Doctors, Hospitals and Wedding Halls amounting to Rs 6,302,000 during 2015-16. Moreover, Town-I did not realized tax from Motor Cycle, Rent A Car, Bargain Centres amounting to Rs 1,440,000 during 2015-16. Details given at **Annex-17**.

Furthermore, the local office did not provide survey report in this regard to determine actual receipt.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and recovery besides action against the person(s) at fault.

### AIR Para No. 36 & 37/2015-16

### 1.2.2.12 Abnormal decrease in the revenue receipt – Rs 46.649 million

According to Para 2 of the Model Terms and Conditions issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, Local Councils shall fix different dates in one advertisement for auctioning of the contract of local taxes. If no reasonable bid is offered then another advertisement be got published widely at lease seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year of the approved bid or more reasonable bid.

Record of the TMO Town-I, Peshawar for the year 2015-16 revealed an abnormal decrease in the heads of receipts as compared to the financial year 2014-15. Details given at **Annex-18**.

The irregularity was pointed out in January 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 39/2015-16

### 1.2.2.13 Overpayment to contractor – Rs 1.046 million

According to Rule 41 of LGA, 2013, every official or servant of a local Government, every member of a local council, and every person charged with administration and management of property of a local Government shall be

personally responsible for any loss or waste, financial or otherwise, of any property belonging to a local government.

TMO, Town-I Peshawar paid Rs 2,593,851 to contractor Muhammad Iqbal & Co. for "Pavement of Street Drain, Culverts /etc. Union Council Shahi Bagh, Peshawar in first and final bill during 2015-16.

The following irregularities were noticed:

- 1. Dismantling of PCC (1:4:8) was paid on fake entries for Rs 72,669 as only brick on edge was carried out and there was no need to dismantle PCC (1:4:8). The work order issued where dismantling of PCC (1:4:8) was not provided.
- 2. On one side, PCC (1:4:8) was dismantled and on the other hand the said item was carried out for Rs 110,219.
- 3. Transportation of earth for Rs 107,767 was paid on fake entries as there was no record entry of the malba transportation and its payment to the contractor. Hence the dismantling material was used in filling.
- 4. Available bricks of Rs 138,776 was not deducted from the contractor bid cost of Rs 1,548,000.
- 5. An amount of Rs 2,593,851 was paid against the bid cost of Rs 1,548,000. Hence overpayment of Rs 1,045,851.

The irregularity was pointed out in January 2017, management stated that basically construction of drain was included in the estimate while later on sheet was included in the revised estimate already approved which include dismantling of PCC (1:4:8). PCC (1:4:8) is being done in sheet and can be verified at site. Malba available from dismantling item was transported and hence no fake entry is being made. Rs 138,776 for old brick was deducted from the total work done Rs 2,590,556 which was approved as revise estimate. Amount of Rs 2,593,851 was paid against the bid cost of Rs 1,548,000 for which revise estimate is approved. Reply was not convincing as the work was enhanced by 67.51%. in violation of Rule 18 (c) (v) (c) KPPRA Rules 2014 and without fresh administrative approval. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and physical verification of site besides fixing responsibility.

AIR Para No. 41/2015-16

# TMA Town-II PESHAWAR

### 1.3 Audit Paras of TMA Town-II

### 1.3.1 Irregularity & non-compliance

# 1.3.1.1 Unverified expenditure on Developmental Works - Rs 35.197 million

According to Section 14 (3) of the Auditor General (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 any person or authority hindering the auditorial functions of the Auditor General of Pakistan regarding inspection of accounts shall be subject to disciplinary action under relevant Efficiency and Discipline Rules, applicable to such person.

TMO, Town-II Peshawar incurred an expenditure of Rs 35.197 million for various developmental works during the financial year 2015-16. However, Scheme wise complete record i.e. Tender documents, work orders, contract agreements, Technical sanctions and relevant MBs were not available with the TMA. It was stated by the concerned Sub Engineers that most of the MBs and record taken away by NAB authorities for investigation but not returned back up till now. Therefore, due to non-availability of record authenticity of utilization of fund of Rs 35.197 million could not be ascertained. Details given at **Annex-19**.

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management reiterated reply of the Sub-Engineer. Therefore, due to non availability of record authenticity of utilization of fund of Rs 35.197 million could not be ascertained. Reply was not cogent as the NAB should have requested to hand over the record for audit. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility.

AIR Para No. 01/2015-16

## 1.3.1.2 Irregular award of works without obtaining bank Guarantee - Rs 10.583 million

According to KPPRA rules 2014 and Finance department Notification No SO(FR)FD/9-72011/Vol-II dated 5-11-2014, in case the bid is more than 10 % below the Engineer Estimate,the bidder shall provide bank guarantee as additional security within 14 days equal to the amount of the difference of the quoted bid and the Engineer Estimate to firm up the bid. These guarantees will be discharged on the expiry of the defect liability period of the contract. If the bank guarantee is not provided by the bidder in the required period then offer will be given to the next lowest bidder & so on and the bid security of the defaulter will be forfeited.

Further, according to notification No KPPRA/M&E/1-5/2016 dated 24.05.2016, in case the bidder quotes more than 10% below the bid cost and the bid is not accompanied by the additional security (8%of the bid cost) then the bid shall be considered non responsive. Further, all tenders shall be processed according to "Above/Below system on BOQ" based on MRS applicable instead of Item Rate System.

TMO, Town-II Peshawar awarded 20 developmental works during 2015-16 with estimated cost of Rs 40.00 million to the contractors with total bid cost of Rs 29.502 million between the range of 15.90% to 42.30% below of the PC-1/Estimated cost.Details given at **Annex-20**. The award of works for the tender opened on 13.6.2017 was irregular and unauthorized due to following observations.

- 1. The 1<sup>st</sup>,2<sup>nd</sup> and 3<sup>rd</sup> lowest bids of all the works were more than 10 % below of the bid cost but these were not accompanied with 8% additional security amounting to Rs 10.583 million.
- 2. The 1<sup>st</sup> lowest bidders not provided Bank Guarantee with in due time of 14 days but their 2% earnest money was not forfeited and the offer was not given to the next lowest bidders.

The irregularity was pointed out in January 2017, management replied that detail reply would be furnished to Audit after checking office record in detail but reply was not submitted. Request for convening DAC meeting was made in

February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault..

AIR Para No. 02/2015-16

## 1.3.1.3 Non-forfeiture of Earnest money - Rs 198,000 and award of Works on fake Performance Bonds - Rs 3.285 million

According to KPPRA Rules 2014 and Finance department Notification No SO(FR)FD/9-72011/Vol-II dated 5-11-2014, in case the bid is more than 10 % below the Engineer Estimate, the bidder shall provide bank guarantee as additional security within 14 days equal to the amount of the difference of the quoted bid and the Engineer Estimate to firm up the bid. These guarantees will be discharged on the expiry of the defect liability period of the contract. If the bank guarantee is not provided by the bidder in the required period, then offer will be given to the next lowest bidder & so on and the bid security of the defaulter will be forfeited.

TMO, Town-II Peshawar awarded two works "Pavement of streets, culverts etc UC Khazana" and "UC Gulbella, Takta bad and Pakha Ghulam" during financial year 2015-16 to M/S Zeb &Co. through fake performance Bond of Rs 1,641,500 issued on 19.10.2015 on the stamp paper issued on 12.11.2015 and Bond Rs 1,643,660 issued on 19.11.2015 on the Stamp Paper issued on 03.02.2016. Further the date of opening of tenders of these works was 08.07.2015 and being 1<sup>st</sup> lowest bidder of more than 10% below on Engineer Estimates of Rs 5.00 million and Rs 4.9 million the contractor could not produce bank guarantees within 14 days but 2% earnest money amounting to Rs 198,000 was not forfeited for giving the offer to the next lowest bidder and so on and awarded the works after lapse of more than three months through fake performance bonds of Rs 3.285 million. Details given at **Annex-21**. Furthermore, detail record i.e. T.S,MB etc not provided to Audit.

The loss/lapse occurred due to weak internal/financial control.

The irregularity was pointed out in January 2017, management replied that detail reply would be furnished to Audit after checking office record in

detail. But reply was not submitted. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry, recovery of loss and action against the person(s) at fault.

AIR Para No. 05/2015-16

# 1.3.1.4 Loss due to non recovery of penalty from contractor - Rs 1.303 million

According to Model Terms and condition of contracts of cattle Fair etc circulated vide Secretary Local Council Board Letter NoAO-11/LCB/6-11/2013 dated 01-06-2015, each contractor shall deposit earnest money before participation in the auction proceeding. 5% Security,15% advance of contract and in case of cattle Fair 30% advance of the Contract amount will be deposited by the successful bidder within seven days after acceptance of bid. 5% security will be released to the contractor after 30.06.2016 if all the dues are cleared. 15% advance of the value of contract will be adjusted in the last/final installments of the contract. 1st installment on last working day of the month of start of contract and last month being 31.05.2016 2% penalty per day will be liable on contractor for late deposit of the monthly installments

TMO, Town-II Peshawar for the Financial Year 2015-16 awarded the contract of "Slaughter house Charsadda road" and "Cattle Fair Naguman Peshawar". However, the contractor failed to deposit amount of monthly installments on due time. Moreover, penalty at the rate of 2% per day total Rs 1,303,864 was not recovered from these contractors. Details given at **Annex-22**.

The loss occurred due to weak internal/financial control.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished to Audit after checking office record in detail. However, reply was not received. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

## 1.3.1.5 Irregular and unjustified expenditure of pay and allowances - Rs 79.454 million

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud. Furthermore, Acquaintance Roll shall be maintained in FormTR-5 in accordance to CTR 157.

TMO, Town-II Peshawar paid Rs 79.454 million on pay and allowances to the staff during the financial year 2015-16. Detail given at **Annex-23**. Audit observed following irregularities:

- 1. Pay and allowances of Rs 39.079 million was drawn from bank for payment to staff through cash instead of payment through their bank accounts.
- 2. The signatures of all the concerned employees were not available on the pay bills of cash payments and Acquaintance Rolls in form TR-5 to show signature of cashier and attestation of the DDO were not available on record.
- 3. Pay and allowances amounting to Rs 15836278 was not recorded in cash book.
- 4. The absentee certificates of the concerned In-charge of Sections/Branches were not attached with the pay bills of total amount of Rs 79.454 million
- 5. The sanctioned strength of the staff was not produced to audit.
- 6. The pay for 32 drivers for 18 vehicles was unjustified.
- 7. The pay of 33 malies in the TMA and the posting of 21 malies in small garden Khushal Bagh was unjustified.
- 8. The pay and allowances of more than 41 Katha Coolies and fixed pay staff was unjustified.

The lapses occurred due to lack of internal control and violation of Government rules.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not received. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends stoppage of payment of pay and allowances though DDO and direct credit system be adopted as required under the rules

AIR Para No. 10/2015-16

# 1.3.1.6 Irregular and unauthorized award of work with defective tendering process - Rs 29.502 million

According to Govt: of KPK,Public Procurement Regulatory Authority vide endst: No KPPRA/M&E/1-5/2016 dated 24-5-2016,in case the bidder quotes more than 10% below the bid cost and the bid is not accompanied by the additional security(8%of the bid cost) then the bid shall be considered non responsive. Further, all tenders shall be processed according to ''Above/Below system on BOQ based on MRS applicable instead of Item Rate System.

TMA, Town-II Peshawar during 2015-16 awarded 20 developmental works with estimated cost of Rs 40.00 million to the contractors with total bid cost of Rs 29.502 million between the range of 15.90% below to 42.30% of the PC-1/Estimated cost. Details given at **Annex-24**.The award of works was irregular and unauthorized due to following observations:

- 1- The 1<sup>st</sup>,2<sup>nd</sup> and 3<sup>rd</sup> lowest bid of the works were more than 10 % below but these were not accompanied with 8% additional security.
- 2- The tender opening register was not signed by any responsible officer of tender opening committee.

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not received. Request for convening the DAC meeting was made in February

2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends for detail probe and fixing responsibility and taking necessary corrective action.

AIR Para No. 13/2015-16

# 1.3.1.7 Suspected misappropriation of dead stock items costing in million of rupees

According to Para 153 and 154 of GFR Vol-I, separate accounts should be kept of:

- (I) "Dead Stock" such as plant ,machinery ,furniture, equipment ,fixture and
- (II) Other stores

Section 39 of LGA 2013, every Nazim shall take physical stock of movable and immovable properties of the local government and present a report to the local council.

TMO, Town-II Peshawar,during financial year 2015-16, did not maintain proper accounts record of dead stock items such as furniture, computer,machinery etc. of millions of rupees as per following observations:

- 1. The dead stock items issued in the office were shown with nil balances in the stock register and the items of previous years were not brought forward there in.
- 2. In the stock registers, specification of the items and its value was not found recorded.
- 3. The stock register was not maintained on the prescribed form of dead stock to show struck off column for the condemn/unserviceable items and loss etc.
- 4. The stock register of dead stock items and other store items was not maintained separately.
- 5. The annual physical verification of dead stock items was not carried out since long.
- 6. Stock Register of unserviceable items was not maintained.

7. Store Accounts record /Stock register of Budai Store not produced to Audit and as per written statement of the present store In charge, no record was hand over by the ex store In charge.

The lapse occurred due to lack of internal control and violation of rules.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not given. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility.

AIR Para No. 15/2015-16

## 1.3.1.8 Unauthorized retention of advances without adjustment - Rs 1.185 million

Para 2.88 of B&R Department Code states that advances to contractors are prohibited except in cases where a contractor, whose contract is for finished work, requires an advance on the security of materials brought to site.

TMO, Town-II Peshawar made advance payments of Rs 1.185 million to various officials for repair of vehicles, clearance of Street Drains and repair and renovation works etc. during financial year 2015-16. Details given at Annex-25. However, the advances were not adjusted and retained for personal use. Furthermore, in addition to advances for repair of vehicles, payment was already made to Private workshops through routine bills and the works clearance of Drains etc already made through contractors. Therefore the misappropriation of public money could not be ruled out.

The lapse occurred due to weak internal/financial contractor.

The irregularity was pointed out to the management in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not given.

Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry, fixing responsibility, recovery and taking necessary corrective action.

AIR Para No. 19/2015-16

## 1.3.1.9 Unauthorized expenditure without Technical Sanctions - Rs 35.197 million

Para 2.82 B&R Department Code states that no work shall be commenced unless administrative approval by competent authority is accorded, and properly detailed design and cost estimate have been sanctioned, allotment of funds made, and orders for its commencement issued by the competent authority.

TMO, Town-II Peshawar incurred expenditure of Rs 35.197 million on various developmental schemes. However, technical sanction of the schemes were not obtained from the competent authority. Details given at **Annex-26**.

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not given. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility.

AIR Para No. 23/2015-16

### 1.3.1.10 Non-utilization of development funds-Rs 103.056 million

According to Para 12 of GFR Vol.-I, a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided.

TMO, Town II Peshawar did not utilized ADP fund of Rs 103.056 million released by Finance department during 10 & 11/2015 during the financial year 2015-16. Non utilization of developmental fund was inefficiency on the part of management and public at large was depril4ved of the developmental facilities.

(Rs in million)

S#	Particular	Releases	Expenditure	Difference
01	ADP/30% PFC	103.056	-	103.156

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management that the fund could not be utilized due to late receipt of fund. Reply was not convincing as the fund was released during 10 &11/2015 with sufficient time for utilization. Request for convening the DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry for fixing responsibility and taking corrective action.

AIR Para No. 25/2015-16

# 1.3.1.11 Non-compliance with Local Govt Act 2013, Rules of Business 2015 & Budget Rules 2016

According to section 37(4) of LGA 2013, every Nazim, district council and tehsil council shall appoint an Internal Auditor

According to section 39 of LGA 2013, every Nazim shall, once in every year on a date fixed by him, take physical stock of movable and immovable properties

According to clause 1 (e) of section 23 of LGA 2013, Nazim will prepare and present report on the performance of municipal administration in tehsil council at least twice a year. According to schedule-I of Rules of Business 2015, Finance sectionshall prepare financial statements.

According to section (4) of Budget Rule 2016, the TO (Finance) shall develop fiscal forecasts for 3 years. {See Rule 3 (2)} As per instructions / requirements laid down in Schedule 1 of the Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of Business 2015 the Finance Office shall "prepare financial statement and present them for internal and external audit".

Record of the TMO, Town II Peshawar for the financial year 2015-16 revealed non-compliance of rules as detail given below:

- 1. Internal Auditor was not appointed.
- 2. The annual stock verification report of moveable, immoveable property/stock was not prepared for submission to local council.

- 3. Financial Statement was not prepared for internal and external audit.
- 4. The 03 years fiscal forecast was not prepared as required under Budget Rules 2016.

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management replied that needful would be done under intimation to Audit. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and fixing responsibility.

AIR Para No. 29/2015-16

### 1.3.2 Internal Control Weaknesses

# 1.3.2.1 Loss due to less receipt of Government revenue - Rs 1.589 million

According to Model Terms and condition of contracts of cattle Fair etc circulated vide Secretary Local Council Board Letter No. AO-11/LCB/6-11/2013 dated 01-06-2015, the Local Council shall fix different dates in one advertisement for auctioning the contract of local taxes, if no reasonable bid is offered then another advertisement be got published in the renowned and widely circulated newspapers at least seven days before the auction. The same practice shall continue to achieve the maximum increase of 20 % over the last year approved bid.

TMO Town-II Peshawar received a sum of Rs 4,400,000 through auction of contract of Slaughter House Charsadda Road Peshawar for the year 2014-15. As per standing orders target with 20% increase of RS 5,808,000 (4400000 +880000=5280000+ I/Tax Rs 528000) was required to be fixed for the year 2015-16 where as Rs 588,400 was received departmentally and Rs 3,630,000 including Income Tax of Rs 330,000 through auction of contract. Therefore Government revenue of Rs 1,589,600 was less received and the loss was sustained by Government due to non auction of contract timely.

The loss occurred due to weak internal control.

The irregularity was pointed out in January 2017, management replied that detail reply would be furnished after checking office record. However, reply was not received. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry, fixing responsibility andrecovery of loss.

AIR Para No. 07/2015-16

## 1.3.2.2 Non-recovery of outstanding dues from Town IV – Rs. 87.71 million

According to minutes of meeting issued by District Nazim vide letter No. 195-106 dated 14/09/2015 the amount of Rs. 87.71 million was recoverable by Town II from Town IV on account of distribution of assets.

TMO, Town II Peshawar failed to recover from Town IV Rs 87.71 million during 2015-16. District Nazim City District Government Peshawar distributed the assets between Town II & IV which were unanimously agreed by both parties. However, the amount of Rs 87.71 million has not so for transferred to Town II by Town IV from Personal Ledger Account and the amount is still outstanding against the Town IV.

Furthermore, out of Rs 87.71 million, Rs 83.21 million has been recorded in the Budget Book. Therefore, outstanding amount of Rs 4.4995 million receivable from Town-IV neither recovered nor recorded in the books of accounts.

The lapse occurred due to weak internal control.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not received. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry, fixing responsibility and recovery.

AIR Para No. 08 & 21/2015-16

## 1.3.2.3 Loss due to non-recovery of outstanding dues from a contractor - Rs 1.962 million

According to Model Terms and Conditions for the Contracts of Cattle Fair, Bus Stand etc issued by Local Council Board of Government of Khyber Pakhtunkhwa Peshawar for the year 2015-16, 5% Security, 15% advance of the Contract amount and 10% Income Tax in advance will be deposited by the successful bidder within seven days after acceptance of bid. 15% advance of the value of contract will be adjusted in the last/final installments of the contract as on 31.05.2016. After clearance of all the dues, 5% security will be released to the contractor after 30.06.2016.

TMO Town-II Peshawar, during the Financial Year 2015-16, did not recover Rs 1,740,000 on a/c of Income Tax, monthly installment and Rs 222,219 as arrear of electricity charges from the contractor of the contract of Slaughter House at Charsadda Road, Peshawar.

The loss occurred due to weak internal control.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not submitted. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Auditrecommends recovery and action against the person(s) at fault.

AIR Para No. 11/2015-16

### 1.3.2.4 Loss of Rs 334,283 and fictitious expenditure - Rs 1.539 million

Para 2.65 of Building and Roads Department Code provides that the lowest rate quoted by contractor must be accepted.

TMO, Town-II Peshawar made payment of Rs 1,539,572 to M/S Pak British for the works "Construction of street,drain,side wall at Shahi Bala Peshawar"whereas the rates quoted by Haider Ali contractor for the items of work donewere Rs 1,428,097. Therefore, due to non acceptance of lowest bid the loss of Rs 111,475 was sustained by Government. Furthermore, overpayment of Rs 222,810 was made to contractor for 63.5 M³ PCC 1:3:6 in the 1st R/bill which was neither brought forwarded in the 2nd & Final bill nor approved in the revised estimate. Details given at Annex-27. The relevant MBs and PC-IV/completion report of the work were also not produced to Audit. As per statement of the concerned Sub-Engineer MB No-496was taken away by NAB staff for investigation and in the office note of the relevant file MB No-116 was mentioned as misplaced. Therefore, in the absence of proper supporting record the total expenditure of Rs 1.593 million stands irregular and fictitious.

The lapse occurred due to weak internal/financial control.

The irregularity was pointed out in January 2017, the concerned Sub-Engineer replied that MB No-496, was taken away by NAB for investigation and in the office note of the relevant file MB No-116 was mentioned as misplaced.

Therefore, in the absence of proper supporting record, the total expenditure of Rs 1.593 million stands irregular and fictitious. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry for fixing responsibility amdrecovery of loss.

AIR Para No. 12/2015-16

## 1.3.2.5 Loss due to Non transfer of fire brigade staff and machinery to Rescue 1122 - Rs 7.874 million

According to Section No. 7 of the Rescue 2012 Act of the Provincial Assembly KPK ,all the fire fighting services in the province should be mandated to Rescue 1122 of the Relief Rehabilitation and Settlement Department.

As per decision/ approval of the chief Minister KPK on April 28<sup>th</sup> 2015, as mentioned in D.G Rescue 1122 Letter dated 22-1-2016, the machinery and staff was required to have been transferred to Rescue 1122.

TMO, Town-II Peshawar incurred an expenditure of Rs 7.874 million on pay and allowances of Fire brigade staff and purchase/retention of Fire brigade machinery without utilization for the purpose during financial year 2015-16. Details given at **Annex-28**. Therefore, due to non transfer of fire brigade staff and machinery, the appointment of new staff and purchase of new machinery for Rescue 1122 and the surplus declaration of the said machinery and staff could not be ruled out which sustained loss to Government as per detail below:

- A) Fire Fitting/Fire Tender vehicle Approx:----- Rs 6,000,000
- (B)Expenditure on Pay & Allowances of Staff------ Rs 1,874,424
- G.Total A+B(RS 6000000+RS 1874424) =Rs 7.874 million

The loss occurred due to weak financial and internal control.

The irregularity was pointed out in January 2017, management replied that detailed reply would be furnished after checking office record. But reply was not submitted. Request for convening DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry, fixing responsibility, recovery of loss and taking necessary corrective action.

AIR Para No. 14/2015-16

### TMA TOWN-III PESHAWAR

### 1.4 Audit Paras of TMA Town-III

### 1.4.1 Irregularity& non-compliance

### 1.4.1.1 Difference of Rs 2.757 million in two sets of accounts

According to rule 52 (1&2) of the TMAs budget rules 2016,the TOR shall furnish monthly statement to the TOF and in the event of any error in recording of receipt is discovered the return shall be corrected and intimation shall immediately be sorted by TOR.

Record of the TMA, Town-III Peshawar for the year 2015-16 revealed a difference of Rs 2,757,572 between the receipt figure of Demand& Collection register (TOR Branch) and Income& Expenditure Statement (Accounts Branch). According to DCR, a sum of Rs 145,501,334 was realized as receipt while it was reflected as Rs 142,743,762 in the Income Statement. Hence, a sum of Rs 2,757,572 was understated in the Income Statement of the local office which seems to be misappropriated by the dealing hands. Details given at **Annex-29**.

Audit is of the view that misappropration was accured due to weak internal control and financial mismanagment.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommensa inquiry and actions against persons at fault.

AIR Para No. 07/2015-16

# 1.4.1.2 Irregular payment and Non recoupment of loan - Rs 32.400 million

According to Clause 34 (3) of LGA, 2013, no demand for a grant shall be made except on the recommendation of the respective Nazim

According to Clause 50 (1) of LGA, 2013, no local government shall incur any debt.

TMA, Town-III Peshawar paid Rs 32,400,000 to TMA Bannu on loan basis without the approval of Nazim despite refusal of Nazim to accord approval as evident from the note sheet and the amount of loan was not recovered to date.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of loan from TMA Bannu under intimation to audit besides action against persons at fault.

AIR Para No. 13/2015-16

## 1.4.1.3 i. Overpayment due to wrong inclusion of sales tax-Rs 1.393 million

### ii. Suspected misappropriation – Rs 0.603 million

According to Sixth Schedule of Sales Tax Act 1990, tube lights are exempted from sales tax.

TMA, Town-III Peshawar, during the year 2015-16, awarded a contract to M/S Sitara Eng company at Rs 6,230,000 for the "Purchase of 10000 Tube Lights". Audit observed the following irregularities:

- 1. A sum of Rs 459,000 was overpaid as 17% GST for the exempted items.
- 2. A sum of Rs 934,500 was overpaid to the contractor as 15% contractor profit as the tube lights were installed by the electric staff of TMA
- 3. An unauthorized re appropriation of Rs 4.200 million was made from the ADP without the approval of provincial government.

S.#	Description	Amount Paid	Amount Payable after deduction of 17% GST on Energy Saver and non-allowing of Contractor Profit @ 15%	Overpayment (Rs)
1	Energy Saver (GST included at the time of rate analysis but not deducted at the time of payment due to exemption)	2,700,000	2,241,000	459,000

2	Contractor Profit	6,230,000	5,295,500	934,500
Total	:			1,393,500

It was observed that at page No. 2 (12), 02 & 03 of stock register, 968 tube lights were shown issued without any acknowledgement. The rate per tuble was Rs 623. Hence, it is apprehended that amount of Rs 603,064 (968 tube lights@ Rs 623) was misappropriated.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

The matter needs investigation and recovery of overpayment under intimation to audit.

AIR Para No. 28 & 29/2015-16

# 1.4.1.4 Irregular execution of work under AOM&R - Rs 4.269 million and excess expenditure - Rs 0.520 million

Para 2.86 of B&R Department Code provides that an authority granted by a sanction to an estimate must on all occasion be looked upon as strictly, limited by the precise objects for which the estimate was intended to provide.

TMA, Town-III Peshawar incurred an expenditure of Rs 4,269,502 on the work "Annual Ordinary Maintenance and Repair (AOM&R)"during the year 2015-16. Audit has the following observations:

- 1. Identification of location and name of the schemes were not mentioned in the PC-I, BOQ, Technical Sanction and measurement books for transparency.
- 2. History of previous schemes was not maintained.
- 3. Almost new work was shown executed in the name of AOM&R which needs detail investigations.
- 4. Technical Sanction was not provided to audit.
- 5. The work was awarded at a bid cost of Rs 3,750,000 against the estimated cost of Rs 50,00,000 against which an expenditure of Rs 4,269,502 was incurred. Thus expenditure of Rs 519,502 (4269502-

3750000) in the AOM&R work was in excess of bid cost and held unauthorized.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

The matter needs detail inquiry under intimation to audit.

AIR Para No. 30/2015-16

### 1.4.1.5 Unauthorized Execution of work – Rs 0.838 million

Para 2.82 B&R Department Code states that no work shall be commenced unless administrative approval by competent authority is accorded, and properly detailed design and cost estimate have been sanctioned, allotment of funds made, and orders for its commencement issued by the competent authority.

TMO, Town-III Peshawar during the year 2015-16 paid Rs 838,414 on the work "Maintenance and repair of various developmental schemes/infrastructures mandated to TMA Town III Peshawar" by executing the item of earth fill in lawns and Supply and fixing of Tuff Tiles. Audit observed that both the items executed under the scheme were neither approved in PC-1 nor in Bill of Quantity. The work executed was also not specified in the documents and needs detail investigations.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted.

Request for convening the DAC meeting was made in February 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends regularization of expenditure besides action agasint the person(s) at fault.

AIR Para No. 32/2015-16

#### 1.4.1.6 i. Non-execution of item of work Rs 2.99 million

### ii. Execution of excess work of Rs 2.33 million

According to Para 2.58 of B&R Code, payment should be made for quantities and rates mentioned in the Bill of Quantity/ Technical Sanction and all payments should be made according to the quantity and item rate given by the contractor in the BOQ.

TMA, Town-III Peshawar awarded different development works during the year 2015-16. It was observed that the contractor failed to execute some item of works to the tune of Rs 2.99 million and executed excess quantity of item amounting to Rs 2.33 million in violation of approved PC-1 and BOQ. Details given at **Annex-30**.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

The matter needs to be investigated and responsibility should be fixed.

AIR Para No. 33/2015-16

# 1.4.1.7 Fictitious expenditure due to non-availbitly of record - Rs 1.343 million

Section 14 (3) of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 provides that any person or authority hindering the auditorial functions of the Auditor General of Pakistan regarding inspection of accounts shall be subject to disciplinary action under relevant Efficiency and Discipline Rules, applicable to such person.

TMO, Town III Peshawar incurred expenditure of Rs 4,269,502 on the work "Maintenance and repair of various developmental schemes/infrastructures mandated to TMA Town III Peshawar" during 2015-16 as per progress report. However, the relevant record of Rs 1,342,972 (4,269,502-2,926,530) was not available as it was not produced to audit despite several written and verbal requests.

Due to non availability of record authenticity of expenditure could not be verified.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

The matter is reported investigation besides action against the person (s) at fault

AIR Para No. 34/2015-16

### 1.4.2 Internal Control Weaknesses

### 1.4.2.1 Poor budgeting and weak performance of TMA for 2015-16

According to Khyber Pakhtunkhwa, Tehsil Municipal Administration, Budget Rules, 2016 Part I (ii) Budget Classification and Call Circular, clause (7) Principles of Budgeting Section (d) Gross underestimation and overestimation are serious budgetary irregularities.

According to Local Government Act 2013, Section 23, Nazim will prepare and present report on the performance of Municipal Administration in Tehsil Council at least twice a year

During audit of TMA, Town-III Peshawar for 2015-16 the following issues were identified:

- Over budgeting of Rs 8.619 million was made in Pay and Alllowances as only Rs. 101.381 million was expended against the budget allocation of Rs. 110 million. Similarly, Rs 255.86 million were allocated for non-salary while actual expenditure of Rs 84.307 million was made resulted into over budgeting of Rs 71.553 million.
- 2. Rs 9.585 million were expended in developmental budget against allocation of Rs 87.24 million with only 11 % utilization of the allocated budget.
- 3. Rs 115.82 million were allocated for UTC but only Rs 30.299 million were utilized with Rs 85.521 million non-utilized.
- 4. Heavy amount was outstanding for receipts but failed to realize the scheduled receipts.
- 5. Inefficiency was noticed in collection of receipts through departmental recovery.
- 6. The Finance section failed to prepare financial statement and present them for internal and external audit.
- 7. Demand & Collection register was not maintained by Chief Officer UTC, thus actual position of the receipts could not be verified.
- 8. Nazim failed to take physical stock of movable and immovable properties of the local government and present a report to the local council.
- 9. The Finance section failed to develop fiscal forecasts for 3 years on fiscal space and expenditure requirements based on the identified needs and priorities

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

The matter needs investigation and action against persons at fault.

### AIR Para No. 01 &02/2015-16

# 1.4.2.2 Loss due to non-recovery of Conservancy Charges -Rs 12.114 million

According to Local Government & Rural Development Department, Letter No. AO-II/LCB/222-1/2008 dated 29.11.2008, enhancement/revision of conservancy charges are as under:

S. No	Description	Sanctioned Rate p/month (Rs)
1	Colleges, schools and hostels	8,000
2	Hospitals	8,000
3	Clinics and Laboratories	1,000

TMO Town-III Peshawar during 2015-16 neither recovered Rs 12,114,400 on account of Conservancy Charges from various commercial institutions nor the illegal activities in the residential area were stopped despite the orders of the Peshawar High Court resulted in loss to government. Details given at **Annex-32**.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends immediate recovery besides action against the person(s) at fault.

AIR Para No. 03/2015-16

## 1.4.2.3 Loss to Government due to less realization of receipts-Rs 1.438 million

According to Para 2 of the Model Terms and Conditions issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, Local Councils shall fix different dates in one advertisement for auctioning of the contract of local taxes. If no reasonable bid is offered then another advertisement be got published widely at least seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year of the approved bid or more reasonable bid.

TMO, Town-III Peshawar executed two contracts "Commercial Generator Tax" and "Suzuki Stand Scheme Chowk" departmentally during 2015-16 instead of auctioning and sustained a loss of Rs 1,438.820 as per detailed below:

(Amount in Rupees)

S#	Name of Contract	Receipts 2014-15	Add 20% (Rs)	Required to be auctioned during 2015- 16	Receipts realized 2015-16	Difference /Loss
01	Commercial Generator Tax	876,000	175,200	1,051,200	100,000	951,200
02	Suzuki Stand Scheme Chowk	980,000	196,000	1,176,000	688,380	487,620
Total						1,438,820

Audit was of the view that loss occurred due tonon compliance of rules.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of loss and action against the person(s) at fault.

AIR Para No. 04/2015-16

## 1.4.2.4 Non-realization on account of various utility charges - Rs 2.256 million

Rule 51 (1) of the Tehsil Municipal Administration (Budget) Rules, 2016 states that primary obligation of the TO (Regulation) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under the proper receipt head.

TMO, Town-III Peshawar failed to recover Rs 2,256,018 outstanding on account of water charges, sanitation charges, sewerage charges and street lights charges against various individuals during the year 2015-16. Details given at **Annex-32**.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

The matter is reported for immediate recovery under intimation to Audit.

AIR Para No. 05/2015-16

## 1.4.2.5 Loss to Government due to non realization of receipts - Rs 5.920 million

Rule 51 (1) of the Tehsil Municipal Administration (Budget) Rules, 2016 states that primary obligation of the TO (Regulation) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under the proper receipt head

According Para (viii) of the Secretary LG&RDD letter No.PDA/LG5-11/2015 dated 15/6/15, all contracts of local source of revenue have to be auctioned openly by their respective local councils in the light of Model Terms & Conditions for receipts contracts.

TMO, Town-III Peshawar was given a receipt target of Rs 6,860,000 against which the TMO only realized Rs. 940,365 and thus the TMA sustained a loss of Rs 5,919,635 during 2015-16. Detail is given at **Annex-33**.

The irregularity was pointed out the mamagement in February 2017, management stated that the said contracts were auctioned by defunct MCP and the record was not available in the local office. Reply was not correct as the said contracts were in the purview of Town-III and should have auctioned by the TMA-Town-III as per guideline issued by the Secretary LG&RDDand should have provided the record to audit. Request for convening DAC meeting was made in February 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends inquiry and action against the persons at fault.

AIR Para No. 06/2015-16

## 1.4.2.6 Loss due to non-recovery from the contractors - Rs 1.372 million

According to Clause 28, 30 &31 of Model Terms and Conditions of the contracts 2015-16, while signing the agreements with contractors the name and designation of the staff attached with the contractors should be included in the agreement and their salary, leave salary and pension contribution of the employees attached with the contractors are to be recovered from the concerned contractor.

Rule 51 (1) of the Tehsil Municipal Administration (Budget) Rules, 2016 states that primary obligation of the TO (Regulation) shall be to ensure that all revenue due is claimed, realized and credited immediately into the Tehsil Fund under the proper receipt head

TMO, Town-III Peshawar attached 03 employees with the contractor of "Trade tax and Dangerous Offensive" during the period 2015-16 but failed to recover their salary amounting to Rs 682,392 from the contractor as detailed under:

(Amount in Rupees)

S.#	Name of employee	Designation	Attached with	Salaries per month	Total for 2015-16
1	Muhammad Hanif	Clerk	Trade tax collector	23,804	285,648
2	Asmat Ali Shah	Tax collector	Trade tax collector	16,891	202,692

3	Hazrat Ali	Clerk	Dangerous Offensive	16,171	194,052
		682,392			

Similarly, TMO Town-III Peshawar failed to recover an amount of Rs 690,000 from the owners of CNG and Fuel Stations as detailed below:

S. No	Name of Contract	Rate (Rs)	No of station	Amount (Rs)		
01	CNG station	15,000	34	510,000		
02	Petrol Pumps	15,000	12	180,000		
	Total					

Audit recommands recovery of salary along with proper calculation of leave salary and pension contribution from the contractor as well as recovery from the CNG and fuel pumps.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery and action against the person(s) at fault.

AIR Para No. 08 & 09/2015-16

### 1.4.2.7 Loss due to non-recovery of receipt - Rs 5.654 million

According to Clause 49 of Khyber Pakhtunkhwa, LGA, 2013, Taxation rules, all taxes and other charges levied by a local government shall be imposed, assessed, leased, compounded, administered and regulated in such manner as may be prescribed by rules which may, among other matters, provide for the obligation of the tax payer and the duties and powers of the officials responsible for the assessment and collection of taxes.

According to LCB letter No.AO II/LCB/9-1/2010 dated 05.07.2011, approved rates of taxes on Doctor Clinics @ Rs 2000, Private Hospitals @ Rs 5000 and Shadi hall @ Rs 5000 were fixed per month.

TMO, Town-III Peshawar failed to recover Rs 1,824,500 from the owners of Doctor Clinics/Private Hospitals and Shadi Halls fee during the year 2015-16. Details given at **Annex-34**.

Moreover, Demand and collection register of the receipt was not maintained by the TMA.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery from the person (s) at fault.

AIR Para No. 10/2015-16

### 1.4.2.8 i. Non-deposit of unclaimed deposits in Government Treasury-Rs 12.382 million

ii. Non credit of bank profit – Rs 0.761 million

Para-399(iii) of CPWA code provides that balances for more than 3 complete account years should be credited to government as lapsed deposit.

TMO, Town-III Peshawar during the year 2015-16 retained in a commercial bank (UBL Sufaid Dheri Branch) an unclaimed amount of Rs 12,382,293 till 01.07.2015 which was required to be deposited into the Government treasury as lapsed deposits without having proper claim. Moreover, where about of the profit/interest accured thereon amounting to Rs 761,000 was also not shown to Audit.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against the person (s) at fault.

AIR Para No. 12/2015-16

#### 1.4.2.9 Irregular drawl of Pay and Allowances -Rs 16.037 million

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee. This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

TMO, Town-III Peshawar paid Rs 16,037,020 on account of pay & allowances to the staff through DDO open cheque instead by direct credit system through their bank account in violation of rules during the year 2015-16. Details given at **Annex-35**.

Moreover, local office paid Rs 101.381 million on account of Pay & Allowance but neither the place of duty, job description, attendance register nor personal files/service books and acquaintance roles were available on record, thus authenticity of the expenditure could not be verified.

The irregularity occurred due weak financial control.

The irregularity was pointed out to the management in February 2017, management stated that reply will be submitted on 13-2-17, but reply was not submitted. Request for convening DAC meeting was made in February 2017, however meeting of DAC could not be convened till finalization of this report.

Audit recommends stoppage of cash payment of pay and allowances.

AIR Para No. 20/2015-16

### TMA Town-IV Peshawar

#### 1.5 Audit Paras of TMA Town-IV

#### 1.5.1 Misappropriation and fraud

#### 1.5.1.1 Fraudulent award of contract-Rs 20.00 million and loss -Rs 1.201 million

According to Chapter-V of KPPRA Rules-2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders in accordance with section 22 of the Act.

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO, Town-IV Peshawar tendered a work "Construction of Road/Side wall etc at Sheikh Muhammadi NA-4 Peshawar" for Rs 5,000,000 on 20.08.2015. Audit has the following observation:

- 1. The lowest bid of Rs 3,250,000 by M/S Shah & Sons was manipulated from Rs 3,250,000 to Rs 4,072,601. His original 35% below was manipulated to 18.54% by inserting 1 and 4 and manipulating 3 to 8.
- 2. The rate of three items of work i.e. Embankment formation in ordinary soil, Granular sub base course using pit run gravel and Asphalt wearing course were manipulated from Rs 170 to Rs 190, Rs 750 to 980 and from 17,600 to Rs19,600.
- 3. Hence the contractor was benefitted at the cost of government for Rs 822,601 (4,072,601-3,250,000).
- 4. There was un-warranted delay in the issuance of work order for almost seven months as the tender was opened on 20.08.2015 and work order was issued on 04.04.2016.
- 5. The tender form of the contractor was not signed by the TMO or his representative.
- 6. Rates in the tender form were neither given in words nor in figures.
- 7. Tender form was not signed by the tender opening committee.
- 8. MB of the work was not provided to audit hence the whole process right from tendering to execution was dubious which needs to be investigated through investigation agency.

Similarly another scheme "Maintenance/Repair of Roads/Pavement of streets at UC Urmar Payan Peshawar" was awarded to a contractor M/S Shah & Sons for Rs 13,077,548 (12.81% below on MRS-2015) against the estimated cost of Rs 20,000,000. On comparison of the tender documents (BOQs) it was noticed that M/S Umar Gul & Sons was lowest with bid of Rs 12,699,543 (15.33% below on MRS-2015). However, rate of an item "scarifying/dismantling of old road" was manipulated in the BOQ of M/S Umar Gul & Sons and the amount was increased with removable pencil. Resultantly, the lowest offer was made highest and Government was put to loss of Rs 378,005 (13,077,548-12,699,543).

The fraudulent manipulations in the above two works occurred due to failure of internal check against irregularities, waste and fraud.

The irregularity was reported to management in February 2017, management replied that detailed reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however DAC meeting could not be convened till finalization of this report.

Audit recommends high level inquiry through local government department in consultation with audit and matter should be investigated for fixing responsibility.

AIR Para No. 01/2015-16

### 1.5.1.2 Fraudulent payment due to fake entries in MB and manipulation in record-Rs 2.995 million

Para 228 of CPWA Code advance to contractors are as a rule prohibited, and every endeavor should be made to maintain a system under which no payments are made except for work actually done.

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO, Town-IV Peshawar awarded a work "Construction of street, drain, side wall, culvert at Aza Khel Peshawar" with the bid cost of Rs 2,149,054 during

the year 2015-16. Work order for the work was issued on 13.06.2016. Audit observed that:

- 1. First & final bill of Rs 2,474,050 (more than the bid cost) was processed on file on next day i.e. 14.06.2016 and paid to contractor. But later on the entry was manipulated in note sheet of file and it was shown as first running bill. However, the word first and final was clearly visible in contractor bill. Audit held that payment was made to contractor on the basis of fake measurement in MB
- 2. An amount of Rs 521,614 (2,995,664-2,474,050) was drawn from treasury in fraudulent manner by showing as final bill to contractor which was misappropriated.
- 3. The scope of work was fraudulently enhanced by 15% for Rs 846,610 on the request of a town member on 02.06.2016 before issuance of work order.
- 4. Feasibility and survey was carried out after issuance of work order and payment of 1<sup>st</sup> running bill.
- 5. There were eighteen contractors shown participated in tender but signature of all participants were not available in attendance sheet. Majority signature made in attendance sheet and BOQ did not tally each others

The fake measurement and manipulation in record occurred due to weak internal control.

The irregularity reported in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, DAC meeting could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 03/2015-16

### 1.5.1.3 Fraudulent award of contract -Rs 10.00 million and loss - Rs 1.130 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO, Town-IV Peshawar tendered a work "Construction of Road/Side wall etc at Bazid Khel NA-04 Peshawar" with estimated cost of Rs 5,000,000 on 20-08-2015 funded by Pak MDGs. The lowest bidder was M/S Bawar Khan with the bid cost of Rs 3,797,691. However, his rates were manipulated and bid was increased to Rs 4,112,422 to award the contract to the choice contractor. Resultantly, the lowest contractor rates were shown onhigher side and the work was awarded to M/S Ali Haider with bid cost of Rs 4,095,099. However, the 2<sup>nd</sup> contractor rates were also changed from lower to higher side to give benefit to the contractor and Government was put to loss of Rs 297,408 (4,095,099-3,797,691). It is worth mentioning that comparative statement was prepared on 28.12.2015 after lapse of four months from the date of tender and the work was awarded to contractor on 17.02.2016. Further, the first running bill of Rs 4,084,269 was paid to contractor on 18.05.2016 but MB # 518 was not provided to audit for comparative analysis. Hence authenticity of expenditure remained unverified.

Similarly, in "Construction of Road/Side wall etc at Neher Towards Ahmed Khel UC Bazid Khel NA-4 Peshawar" the rate of two items of work i.e. "Granular sub-base course using pit run gravel" and "water bound macadam" of successful bidder were changed from Rs 700 to Rs 1,700 and Rs 2,050 to Rs 2,650. The original bid of the lowest contractor was Rs 3,418,137 which was increased to Rs 4,250,251. Hence tendering process was not transparent and rates of specific contractor were filled in the office which resulted in loss to Government of Rs 832,115 (4,250,251-3,418,137). The tender was opened on 20.08.2015 and work order was issued on 17.02.2016. The MB 518 was not provided to audit hence authenticity of expenditure remained unverified.

The irregular award of contract and manipulation in record occurred due to weak internal control.

The irregularity reported in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 05/2015-16

### 1.5.1.4 Fraudulent payment – Rs 17.434 million and misappropriation – Rs. 0.333 million

Para 228 of CPWA Code advance to contractors are as a rule prohibited, and every endeavor should be made to maintain a system under which no payments are made except for work actually done.

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMA, Town-IV Peshawar awarded a work "Construction of Janazagah at UC Adizai" to a contractor M/S Shadab Associate for the bid cost of Rs 2,219,997 during the year 2015-16. Audit observed that:

- 1. Rs 2,046,671 was paid up to 3<sup>rd</sup> running bill through fake entries in MB No. 531 page 45-48. Later on fresh measurement were made in MB No.01 page 152-158 for 4<sup>th</sup> and final bill instead of carrying forward the quantities of 3<sup>rd</sup> running bill and there was huge variation in quantities between two bills.
- 2. The work was completed as per report of Town Member UC Adizai on his official letter pad dated 30-11-2016. However, the scope of work was increased for Rs 332,999 (2,552,996-2,219,997) on the basis of a hand written and unsigned application in letter dated 05-12-2016. Audit held that scope of work was increased in fraudulent manner and the amount was misappropriated by the dealing hands.
- 3. The quantity of shingle filling was increased by 2,600% as the quantity 901.26 M³was paid in final bill against the approved quantity of 33.98 M³ in BOQ.

4. The PCC 1:4:8 as in floor for Rs 123,386 was executed and paid in final bill instead of PCC 1:2:4 as approved in BOQ. Hence quality of work was compromised and cost of the work was accommodated by increasing the quantity of shingle filling abnormally.

Moreover, TMO, Town-IV Peshawar awarded different developmental works during the year 2015-16. As per record, the payments of Rs 15,387,579 were made to the contractors on the basis of fake measurement as the first running bills were processed three to six days after the issuance of work order. Details given at **Annex-36**.

The fraudulent payment occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 06, 09, 10 & 11/2015-16

#### 1.5.1.5 Fictitious payment on fake measurement in MBs-Rs 7.166 million and loss -Rs 0.290 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

According to KPPRA letter No. KPPRA/M&/Estt:/1-5/2016, the contractors/bidders who quote their bids/rates more than 10% below the Engineer's estimate shall submit an additional security in the form of call deposit equal to 8% of the bid cost.

During the Audit of the accounts of TMO Town-IV the following observations were noticed:

Work order for the work "Construction, Pavement of street, BTR at Nazir Ghari UC Mera Kachori PK-11 Peshawar" were issued on 09.06.2016. First running bill of Rs 3,537,132 was paid to contractor after 3 days of work order on the basis of fake measurement in MB. The fake measurement was further confirmed from quantities paid in first running bill on page 16-20 of MB 529 were not carried forward to the entry made on page 27-32 of MB 533 for second running bill.

Similarly, work order for the work "Construction of Road near Umar Bala stop PK-11 Peshawar" was issued on 13.06.2016 and payment of Rs 1,102,797 was made on fake measurement on 17.06.2016 (four days after issuance of work order). The fake measurement was further confirmed from the fact that quantities paid in first running bill on page 168-172 of MB 512 were not carried forward to the entry made on page 4-9 of MB 533 for second running bill. Moreover, the quantities paid in 1<sup>st</sup> running bill were more than the quantities paid in 2<sup>nd</sup> running bill.

Further, in the said work the lowest bidder was M/S Ali Badshah& Sons with the bid of Rs 3,010,409. A notice for additional security was issued to the lowest bidder for Rs 998,200 instead of Rs 320,000 @ 8% of estimated cost. However, Rs 320,000 was collected from the 2<sup>nd</sup> lowest bidder i.e. M/S Ali Haider. Hence 300% higher than required additional security was demanded from first lowest bidder to award the contract to 2<sup>nd</sup> lowest bidder. Resultantly, Government was put to loss of Rs 290,229 (3,300,638-3,010,409).

Moreover, work order for the work "Construction of Road, Side wall, RCC pipe etc at Maqin Kohat Road towards Afridi Bachai Lara UC Sheik Muhammadi Peshawar" with estimated cost of Rs 2,584,000 was issued on 09.06.2016 with the completion period of six months. However, the work was shown completed on 16.06.2016 (five days) and final bill for Rs 2,525,620 was paid against the bid cost of Rs 2,148,805 on fake measurement in MB. No detail measurement was carried out in MB 532 page 16-17 and payment was made after six days of issuance of work order .

TMO, Town-IV, Peshawar awarded a work "Construction of Street, Drain, Culverts, side wall etc at UC Adizai PK-10 Peshawar [CMD 10/10]" during the year 2015-16. The work was awarded to a contractor M/S Zeb & Co.

at a bid price of Rs 8,743,783 by considering being the lowest bidder. However, the bid of another contractor, M/S Umer Gul & Sons, for Rs 7,524,618 was enhanced to Rs 8,836,708 by making overwriting in rates. Thus due to award of contract to a higher bidder instead of lowest bidder due to changes in the BOQ, the government sustained a loss of Rs 1,219,165 (8,743,783 – **7,524,618**). Details given at **Annex-37.** 

Furthermore, the BOQ was tendered for 10 items but actually executed for 7 items.

Similarly, payment of Rs 2,341,398 was made in the 1<sup>st</sup> running bill against the bid cost of Rs 2,872,022 in a work "Construction of Road, side wall & Drains at Badabher Dheli Dher NA-04 Peshawar [Pak MDG 5/7]" which was more than 81.52% of the bid cost on fake measurement as the payment was made on 13.06.2016 i.e. just 3 days after the work order. Further, no further work was shown executed and no payment was made to the contractor till the date of audit i.e. 28.02.2017.

The irregularity was occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

#### AIR Para No. 24, 25, 33 & 45/2015-16

### 1.5.1.6 Fraudulent award of contract-Rs 123.456 million and unauthorized expenditure of Rs 82.849 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO/CCO, Town-IV (the then District Council Peshawar) awarded 89 schemes of Rs 123.456 million to various contractors during 2013-14 on the basis of fake and bogus tender. An expenditure of Rs 82.849 million was incurred. Audit held that tendering process was fraudulent and expenditure was unauthorized on the following grounds:

- 1. The record (MBs) of 89 schemes were not provided to audit.
- 2. The inquiry reports were not provided to audit to clarify the latest position of the matter.
- 3. The officers/officials from top to bottom involved in nefarious activities were not investigated.
- 4. Neither earnest money, work done amount of all contractors were forfeited nor blacklisted as they were involved in fraudulent tender process.
- 5. Information Department needs to be approached to clarify the actual status and source of printing of bogus newspapers for taking serious action against the person (s) at fault.
- 6. It is worth mentioning that a huge loss of Rs 20,987,520 was identified during previous year audit by comparison of two tenders of the same period was yet not recovered.

The fraudulent tender occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of loss besides provision the complete record along with the inquiry reports to audit and action against the person (s) at fault.

AIR Para No. 26/2015-16

#### 1.5.2 Irregularity & non-compliance

## 1.5.2.1 Suspected substandard work -Rs 1.898 million, payment on fake measurement of work in MB-Rs 1.421 million and loss to Government due to defective BOQ-Rs 0.364 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

Para 228 of CPWA Code advance to contractors are as a rule prohibited, and every endeavor should be made to maintain a system under which no payments are made except for work actually done.

TMO, Town-IV Peshawar awarded a work "Construction of street, drain, side wall, pipe culvert at UC Sherkira Peshawar (Local Fund)" with the estimated cost of Rs 3,000,000 to M/S Zeb & Co with the bid cost of Rs 1,898,676 during the year 2015-16. Audit observed that:

- 1. The BOQ was prepared by including six items of work but the work was shown completed by executing only two items of work i.e. PCC 1:4:8 & PCC 1:2:4. Audit observed that those items of works were not executed by the contractor for which either he quoted zero rate or very low rate. Hence undue favor was extended to contactor at cost of public exchequer.
- 2. Had the BOQ was prepared for two executed items than the work would have been awarded to another contractor M/S Alamzeb as his quoted rate were economical for the executed items and loss to Government of Rs 364,344 could have been avoided. Details given at **Annex-38.**
- 3. Work order was issued on 12.04.2016. However, the first running bill was processed in file and paid on 18.04.2016 just after five days of issuance of work order. Hence payment of first running bill for Rs 1,421,245 was made to contractor on the basis of fake measurement in MB by technical staff. The fake measurement of first running bill further confirmed from MB that detail measurement for first running bill on page 9-10 of MB No. 526 did not tally with quantity measured for second running bill on page 28-30 of the same MB. The

- measurement for second running bill was carried out a fresh instead of carrying forward the quantity paid in first running bill.
- 4. The thickness of PCC 1:4:8 was 4" in BOQ but 3" was shown carried out and paid in page 28-29 of MB No 526. Hence substandard work could not be ruled out.

The irregularity and loss occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them.

Request for convening the DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 07/2015-16

### 1.5.2.2 Non-utilization of Rs 66.380 million and irregular distribution of fund – Rs 12.240 million

According to P&D Department guidelines issued vide No. C/RD/P&DD-6-8/1850-1970/W dated 19.10.2015, share of Road and sports in PFC is 10% each.

TMO, Town-IV Peshawar received budget of Rs 92.266 million out of PFC share on 04.02.2016 as per distribution formula devised by Finance Department KP. The local office tendered only nine schemes for Rs 22.387 million on 19.04.2016 after the lapse of 75 days. The management failed utilization of remaining budget of Rs 66.380 million (after subtracting of share of WSSP) till 13.09.2016. Hence available fund of Rs 66.380 million of 2015-16 was deferred to next financial year 2016-17 which was inefficiency in utilization of developmental fund.

Furthermore, 41 (9+32) schemes for Rs 88.767 were tendered out of allocated share of PFC for 2015-16. However Rs 5.514 million was provided for construction of roads instead of Rs 8.877 million. Moreover, the sport sector was totally ignored and its share of Rs 8.877 million was diverted to the discretion of Tehsil council. Hence the two important sector i.e. Roads and sports were ignored

in violation of P&D Department guidelines issued vide No. C/RD/P&DD-6-8/1850-1970/W dated 19.10.2015. It is worth mentioning that 32 schemes were tendered in current financial year i.e. 2016-17.

(Amount in million)

Total fund	Sector	Distribution formula in %age	Share in amount required	Actual share given in 41 (9+32) schemes	Share not given
88.767	Roads	10	8.8767	5.514	3.363
	Sports	10	8.8767	0	8.877
				Total	12.24

The irregularity occurred due to non observance of Government orders and inefficiency of the staff.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter and action against the person(s) at fault.

AIR Para No. 08/2015-16

#### 1.5.2.3 Doubtful tendering process – Rs 3.00 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO, Town-IV Peshawar during the year 2015-16 shown participation of a contractor M/S Niaz Muhammad in the tender opened on 28.01.2016 for the work "Construction of street, drain, side wall, pipe culvert at UC Mashoogagar (Local Fund)" for Rs 3,000,000. However, his bid was declared defective and rejected. Audit observed that neither the tender form nor the BOQ was signed by the contractor. The same contractor was declared prequalified in another work i.e. Construction of street, drain, side wall, at Arat Koroona, Ghari Shaheed, Mohalla Mama Khel Peshawar for Rs 15,500,000 funded by the RAHA. Hence the tender

was doubtful as how a qualified contractor submits his bid without mentioning rate, amount and signature? Replacement of original bid of contractor with a photo copy could not be ruled out.

The suspected tender occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 12/2015-16

### 1.5.2.4 Substandard work and fake measurement in MB - Rs 2.238 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

TMO, Town-IV Peshawar paid Rs 2,337,700 to a contractor in a work "Construction of street, drain, side wall, pipe culvert at UC Badabher Maryamzai (Local Fund)" for the year 2015-16. The record revealed that the thickness of PCC 1:4:8 was 4" as recorded on page 7-8 of MB No 531 for first running bill. However, in 2<sup>nd</sup> and final bill the thickness of the same item of work was 3" as recorded on page 105-107 of MB No 526 without carrying forward the quantity of first running bill. Hence, measurement in MB was fake which needs detail inquiry. Further, decrease in thickness from one bill to the other bills and deviation from PC-I & BOQ was doubtful and substandard work /wastage of Government money could not ruled out.

The fake measurement of work in MB occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter under intimation to audit.

AIR Para No. 16/2015-16

### 1.5.2.5 Irregular and doubtful expenditure shown on repair & maintenance of transformers – Rs11.734 million

According to the Abridge Condition under the WAPDA Act, 1958, printed on every application form of electricity service connection, before any electrical wiring or energy consuming apparatus is connected to the authorities mains, the same shall be subject to inspection and testing by the authority and the whole of the service line, together with any wire meters and other apparatus installed on the premises of the consumer shall be property of the Authority. Moreover the consumer shall be solely responsible for and shall pay for any loss of or damage to any electric supply lines, main fuses meters and /or other apparatus belonging to the authority on the consumer premises whether caused maliciously or through culpable negligence or default on the part of the consumer or any of his employees or whether arising out, theft or any other cause beyond the control of the authority, always accepting reasonable wear and tear and loss or damages.

TMO, Town-IV Peshawar spent Rs 11,734,300 (6,046,800+5,687,500) out of CMD fund spent on the repair and maintenance of WAPDA transformers installed in various locations of PK-10 and PK-11 through M/s Wajid Ali Khan and M/S Ali Haider contractors up to 2<sup>nd</sup> running and 1<sup>st</sup> running bills respectively for the year 2015-16. The bid cost of the works was Rs 6,346,000 and Rs 6,935,400 respectively funded by CMD special package. Audit raised following observations on the expenditure:

1. The responsibility of repair work of transformers rests with WAPDA the concerned department.

- 2. The repair work was executed and supervised by the non technical department, i.e. TMA Town-IV and non technical staff of said office hence substandard work and wastage of Government money could not be ruled out.
- 3. The license/ registration of M/S Ali Haider contractor with PEC was not available on record to verify that the concerned was technically qualified for the WAPDA repair work.
- 4. M/S Wajid Ali Khan contractor was not specialized in the relevant category i.e. (EE 05 high voltage installation) work as per license/registration of with PEC.
- 5. No specific locations of the repair work were shown in the MB, estimates or any other documents.
- 6. The PC-I of repair of transformer in PK-11 was not produced to audit.

Audit held that expenditure was irregular and doubtful. Moreover, chance of misappropriation could not be ruled out.

The irregularity was occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management did not reply.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter under intimation to audit.

AIR Para No. 17/2015-16

### 1.5.2.6 Non-completion of work-Rs 10.00 million due to irregular premature release of security-Rs 0.816 million

According to the Terms and Conditions of the NIT read with Finance Department KP letter No. SO (FR)FD/9-7/2011/Vol-II dated 05.11.2014 states that if the bidder cost is more than 10% below the Engineer Estimate, the bidder shall provide bank guarantee as additional security within 14 days equal to the amount of the difference of the quoted bid and the Engineer Estimate to firm up the bid. These guarantees will be discharged on the expiry of the defect liability period of the contracts.

TMO, Town-IV Peshawar awarded a work "Maintenance and repair of Roads/ Pavement of street etc at UC Suleman Khel PK-11 Peshawar" funded by CMD (Mr. Ishtiaq Urmar MPA) with the cost of Rs 10,000,000 to contractor M/S Javed & Brothers on 14.03.2016. The first running bill of Rs 2,522,572 was paid on 27.04.2016. No further work was carried out by the contractor as per notice issued vide No. 59-64/TMA/Town-IV dated 17.01.2017. On site visit by audit party on 08.03.2017, it was noticed that sub base course and base course was damaged in many places which require re-treatment. Audit further noticed that the public were facing problems due to dust and partial execution of work despite availability of fund for the work.

Moreover, additional security Rs 1,632,000 was collected from contractor. Half of the security of Rs 816,000 was released to the contractor on 10.08.2016 vide cheque No. 72700042 despite the fact that the contractor had completed only 40% work up to 16.01.2017 as per report of sub engineer concerned in note sheet. Resultantly, the contractor had left the work incomplete till date of visit of audit party on 08.03.2017. Hence favor was extended to contractor and Government interest was put into risk.

The irregularity was occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends completing the work within the bid amount without further increase in cost at risk and cost of the contractor.

AIR Para No. 19/2015-16

### 1.5.2.7 Non-surrendering of excess amount of Octroi share-Rs 25.540 million

Para 95 of General Financial Rules volume I provides that all anticipated savings should be surrendered to Government well before close of financial year. No savings should be held in reserve for possible future excesses.

According to Local council board letter No.AO/LCB/GRANT/2016 dated 28-01-2016 excess amount of Rs 25.540 million on account of Octroi share was transferred to TMA Town-IV.

TMO, Town-IV, Peshawar received an amounting of Rs 96.820 million on account of Octroi share during the year 2015-16 out of which Rs 25.540 was in excess in light of LCB letter No. ibid. The excess amount was required to be surrendered to quarter concerned which was not transferred. Further, the record revealed that closing balance of octroi share was Rs 8,934,270 was available on 30.06.2016 which means that excess amount was also spent on pay & allowances of employees of TMA Town-IV instead of surrendering the amount.

Non-surrendering of fund occurred due to non compliance of Government orders.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends surrendering the amount to quarter concerned.

AIR Para No. 27/2015-16

#### 1.5.2.8 Overpayment to contractor -Rs 1.359 million

Para 220 and 221 of CPWA Code states that the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

TMA, Town-IV, Peshawar overpaid Rs 689,831 due to payment of prime coat instead of tack coat in repair and maintenance work of roads at UC Urmar Payan, Urmar Bala and Urmar Miana. Moreover, Rs 89,625 was overpaid due to misapplication of rate of carriage of asphalt in a work "Maintenance /Repair of road work at Urmar Payan". Rs 99,776 was overpaid to contractor due to extra thickness of shingle filling, PCC 1:6:12 and PCC 1:2:4 in a work "Construction

of street, drain culvert and side wall at Aza khel". In another work "Maintenance/Repair of Road/Pavement of streets at UC Urmar Miana" Rs 166,477 was overpaid due to allowing 5' thickness of sub base course in MB instead of approved 4.5" thickness.

Furthermore, in the work "Construction of road/Pavement of street/BTR etc at UC Mashoogagar PK-11", Rs 100,771 was overpaid to contractor due to allowing higher rate of Rs 3,752 instead of Rs 2,961.89 for non BOQ items of work i.e. PCC 1:4:8.

On site visit to the schemes "Pavement of street/BTR etc at Panjkhata UC Suleman Khel Pk-11", it was noticed that PCC 1:6:12 and PCC 1:2:4 was paid for 10 feet instead of actual 8 feet width in MB 529 page 32-34 which resulted in overpayment of Rs 212,764. Details given at **Annex-39.** 

Overpayment occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening the DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery from contractors under intimation to audit.

AIR Para No. 28/2015-16

### 1.5.2.9 Overpayment due to abnormal deviation from BOQ-Rs 6.932million

Para 220 and 221 of CPWA Code states that the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

TMA, Town-IVPeshawar awarded various developmental works to contractors on their agreed bids of Rs 17,225,327. Audit observed that:

- 1. The scopes and costs of works were abnormally increased to Rs 24,157,205 on the requests of contractors. Hence Rs 6,931,878 (24,157,205-17,225,327) which was 40.24% above the bid cost was overpaid to contractors.
- 2. The contractor admitted that they failed to complete the work at their agreed bids. The local office instead of imposing of penalty and blacklisting the contractors increased the quantities of items of work.

Audit held that irregular enhancement of cost of schemes more than 15% from the bid cost was unjustified and doubtful. Details are in **Annex-40**.

Overpayment occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening the DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter/recovery from contractors under intimation to audit

AIR Para No. 29/2015-16

#### 1.5.2.10 Non-imposition of penalty-Rs 5.473 million

Clause 2 of the standard contract agreement requires that penalty of 1% for each day of delay up to maximum of 10% of the estimated cost may be imposed o delayed works.

TMO, Town-IVPeshawar awarded various developmental works for Rs 54,725,000 (39,000,000+15,725,000) to contractors during 2015-16. However the works were not completed within the stipulated period and still in progress. The TMA failed to impose penalty of Rs 5,472,500 @ 10%.Hence undue favor was extended to contractors. Details are in **Annex-42**.

Non imposition of penalty occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of penalty from contractors under intimation to audit.

AIR Para No. 30/2015-16

### 1.5.2.11 Irregular expenditure without technical sanction-Rs 85.499 million

According to para-56 of CPWA code, the work should not be started/executed without technical sanction.

According to Chief Engineer LCB letter No. Ch/Engineer/LCB/TS/3-3/2016 dated 11.03.2016, the technical sanction of the schemes/projects under the preview of Chief Engineer LCB, shall be submitted for grant of technical sanction immediately after the issuing of Administrative approval and before calling the tender of the schemes. Any delay in this regard shall be seriously dealt with.

TMO, Town-IV Peshawar incurred expenditure on various developmental schemes of Rs 85,499,585 funded by PFC and Pak MDGs during 2015-16. However, the schemes were not technically sanctioned till date of audit i.e. 01.03.2016. The expenditure was,therefore, held irregular. Details given at **Annex-42**.

Irregularity occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends for enquiry and action against the person (s) at fault.

AIR Para No. 32/2015-16

# 1.5.2.12 Irregular award of contract for purchase furniture and equipment -Rs 6.559 million, change of BOQ of one contractor and manipulation in the successful bidder and loss of Rs 2.125 million, less deduction of sales tax – Rs 0.569 million

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

According to Section 36 of Sales Tax Act 1990, "Sales Tax @ 17% shall be recovered from the value of supplies made to Government offices.

TMO Town-IV, Peshawar awarded a work "M&R / Purchase of Equipment and Furniture for District Government Secretariat, Peshawar" to a contractor at a bid cost of Rs 4,907,172.60 against the estimated cost of Rs 4,975,000. The NIT of the scheme was shown published in Daily Aaj on 02.09.2015. Tender was opened on 18.09.2015. The following irregularities were noticed:

- 1. Tender for M&R work and Purchase of Equipment and Furniture was required to be separately called for instead of lump sum for obtaining a better economical rate.
- 2. The BOQ of a contractor was shown defective and replaced with another BOQ with a different signature on the BOQ and Tender form which do not tally.
- 3. No item-wise specification of furniture was mentioned such as dimension and made of sheesham wood, steel or otherwise were mentioned.
- 4. The work was required to be assigned to the contractors(s) on the basis of item wise lowest rate instead of lump sum lowest contract to a single contractor for the supply of furniture.
- 5. Due to award of contract on lump sum amount, government sustained loss of Rs 1,276,300. (**Note-1 of Annex-43**).
- 6. Sales tax of Rs 121,690 was deducted instead of Rs 506,949 (Note-2 of Annex-43). Thus Rs 385,259 was less deducted.
- 7. Stamp duty @ 1% amounting to Rs 34,890 (3,489,000 x 1%) of the supply of furniture and equipment was not deducted. (**Note-2 of Annex-43**).

8. The rate for the supply of chairs at S.No. 30 of the BOQ of the successful contractor was enhanced from 9,000 to 18,000 by overwriting resulting into overpayment of Rs 90,000 [(18,000 – 9,000) x 10].

Similarly, another contract for the "supply / purchase of Furniture" was awarded vide work order No. 6034 dated 09.06.2016. NIT was published in the Daily AAJ on 08.01.2016. The estimated cost was Rs 2,000,000 against which the contractor offered bid cost of Rs 1,357,874 was accepted. An expenditure of Rs 1,651,624 was incurred upto 2<sup>nd</sup> and final bill. The following irregularities were incurred:

- 1. No item-wise specification of furniture was mentioned such as dimension and made of sheesham wood, steel or otherwise were mentioned.
- 2. The tendered was required to be obtained only on item rate rather than on the lump sum contract.
- 3. The work was required to be assigned to the contractors(s) on the basis of lowest item rate offered by them instead of lump sum lowest contract as the tender was for the supply of furniture.
- 4. Overwriting has been made in the rate of Conference Table at S.No. 2 of the BOQ of the successful bidder and the rate has been shown enhanced from Rs 190,000 to Rs 290,000 and so the bid cost from Rs 1,257,874 to Rs 1,357,874.
- 5. Rate for supply of carton and carpet in the BOQ was required in sft. rather in the No. and therefore, the rate offered by the contractor(s) are held irregular and hence the purchases.
- 6. Due to award of contract on lump sum amount, government sustained loss of Rs 849,307. (Annex-44).
- 7. Stamp duty @ 1% amounting to Rs 16,516 (1,651,624 x 1%) of the supply of furniture was not deducted.
- 8. Sales tax was deducted Rs 56,155 instead of Rs 239,980 (1,651,624 x 17/117). Thus Rs 233.825 was less deducted.
- 9. No stock entry in the furniture register was made till date of Audit.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Matter is reported for inquiry and fixing responsibility besides recovery.

#### AIR Para No. 42 & 44/2015-16

- 1.5.2.13 i. Irregular execution of M&R scheme Rs 3.00 million
  - ii. Irregular purchase of Furniture and Machinery out of M&R Rs 1.127 million,
  - iii. Irregular purchase without provision in BOQ Rs 0.611 million,
  - iv. Loss of Rs 0.283 million

According to Rule 30 of the Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

Para 10 (i) of GFR Vol-I, Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public moneys as a person of ordinary prudence would exercise in respect of expenditure of his own money.

TMO, Town-IV Peshawar awarded the contract of maintenance and repair of office building to a contractor during the year 2015-16. The estimated cost of the scheme was Rs 3,000,000. NIT of the scheme was published in Daily AAJ on 08.01.2016. Against the estimated cost of Rs 3,000,000, the approved contractor offered bid cost of Rs 2,271,527 against which an expenditure of Rs 2,736,934 was incurred.

The following irregularities were incurred:

- Work order for purchases of machinery and equipment and furniture was issued on lumpsum basis instead of item wise lowest rates, government sustained loss of Rs 283,464. Details given at Note-1 of Annex-45.
- 2. Specifications of the furniture were not mentioned neither in the BOQ nor in the bill.
- 3. Purchase of machinery and equipment and furniture amounting to Rs 1,127,530 was incurred out of M&R schemes which was misclassification.

- 4. An amount of Rs 611,000 was incurred on purchase of furniture without inclusion in the BOQ. Details given at **Note-2 of Annex-45.**
- 5. Sales Tax amounting to Rs 163,829 (1,127,530 x 17/117) was not deducted from the contractor bill. Details given at **Note-3of Annex-45**.
- 6. An amount of Rs 43,000 was shown spent on supply and installation of Water Tank 500 gallon but not physically available in office and the amount was misappropriated.
- 7. An item of work "Mirror / Glass" was paid for Rs 11,527 for a quantity of 18.96 M<sup>2</sup> @ Rs 608 M<sup>2</sup> instead of Rs 80 M<sup>2</sup> resulting into overpayment of Rs 10,010 [(608 80) x 18.96].
- 8. Stamp duty amounting to Rs 11,275 @ 1% of the value of furniture and equipment Rs 1,127,589 was not deducted.
- 9. No stock entry of furniture and equipment was made in the stock register.
- 10. No guarantee for the machinery and equipment was given.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Matter is reported for inquiry into the matter, fixing responsibility besides recovery.

AIR Para No. 47/2015-16

### 1.5.2.14 Non-compliance with Local Govt. Act 2013, Rules of Business 2015 & Budget Rules 2016

According to section 37(4) of LGA 2013, every Nazim, district council and tehsil council shall appoint an Internal Auditor

According to section 39 of LGA 2013, every Nazim shall, once in every year on a date fixed by him, take physical stock of movable and immovable properties

According to clause 1 (e) of section 23 of LGA 2013, Nazim will prepare and present report on the performance of municipal administration in tehsil

council at least twice a year. According to schedule-I of Rules of Business 2015, Finance sectionshall prepare financial statements.

According to section (4) of Budget Rule 2016, the TO (Finance) shall develop fiscal forecasts for 3 years.{See Rule 3 (2)}As per instructions / requirements laid down in Schedule 1 of the Khyber Pakhtunkhwa Tehsil and Town Municipal Administration Rules of Business 2015 the Finance Office shall "prepare financial statement and present them for internal and external audit".

Record of TMA,Town-IV Peshawar for the financial year 2015-16 revealed non-compliance of the Act and rules as per detail as under:

- 1. Internal Auditor has not been appointed.
- 2. The annual stock verification, report of moveable, immoveable property/stock has not been prepared for submission to local council.
- 3. Performance report has not been prepared.
- 4. Financial Statement has not been prepared for internal and external audit.
- 5. The 03 years fiscal forecast has not been prepared as required under Budget Rules 2016.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Request for convening DAC meeting was made in April 2017, which could not be conveyed till finalization of this report.

Audit recommends inquiry and action against the person(s) at fault.

AIR Para No. 50/2015-16

### 1.5.2.15 Irregular cash payment of Pay and Allowances - Rs 23.876 million

According to para 4.6.3.1 of Accounting Policies and Procedure Manual, the normal method of payment of monthly salaries of all government employees shall be by credit transfer direct to a bank account nominated by the employee.

This is the most secure and economical method of payment and it automatically ensures that recipients have access to their salary on the due date. Moreover, direct credit has tangible advantages, over payment by cheque or cash, against risks of theft or fraud.

TMA, Town-IV Peshawar paid Rs 23,875,699 on account of pay & allowances to the staff through DDO open cheque instead by direct credit system through their bank account in violation of rules during the year 2015-16. Details given at **Annex-46.** 

The irregularity occurred due weak financial control.

The irregularity was pointed out to the management in Feburary 2017, management stated that noted for compliance please. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends stoppage of payment of pay and allowances though DDO open cheque and direct credit system be adopted as required under the rules.

AIR Para No. 51/2015-16

#### 1.5.2.16 Irregular and unjustified drawl of salary – Rs 7.848 million

Para 10 (i) of GFR Vol-I provides that every government officer shall exercise the same vigilance in respect of expenditure incurred from public moneys, as a person of ordinary prudence would exercise in respect of expenditure of his own money.

TMA, Town-IV Peshawar during the year 2015-16 incurred an expenditure of Rs 7,522,136 on account of pay and allowances in respect of Malis, Chowkidars and Naib Qasids. The expenditure held irregular for the following reasons:

1. There is no garden under the jurisdiction of TMA Town-IV. However 9 No. Malis have been shown working during the period 2015-16 and drawing salary. Out of the 9 posts, six were shown working in I&S section, three were posted in Admn, Finance and Revenue section.

- Therefore the salary drawn by them amounting to Rs 2,107,572 was unjustified (**Note-1 of annex-47**).
- 2. Six Chowkidars have drawn pay and allowances of Rs 1,376,076 during the year 2015-16. Only two Chowkidars were sufficient to perform the duty. Thus salary of the remaining four Chowkidars amounting to Rs 908,000 was unjustified (**Note-2of annex-47**).
- 3. According to pay and allowances detail for the month of June, 2016, four Naib Qasids are working each in Nazim, Naib Nazim and TMO office, 9 were in Admn section, 2 in Finance, 27 in revenue and 8 are in I&S section making a total of 58 Naib Qasid (Note-3of Annex-47). However, audit is of the view that two posts of Naib Qasid / Peon each in Nazim Office, Naib Nazim office and TMO office are in excess of their requirements. Furthermore, out of 27 No. Naib Qasids attached with revenue section, only 10 will be sufficient for office involvement and in tax collection helper and the remaining are useless. Similarly, 6 in the Admn section and 4 in the I&S section are in excess of the staff requirement. The pay and allowances of the 33 Naib Qasids amounting to Rs 5,650,000 are unjustified.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening the DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Matter is reported for inquiry into the matter for appointment of too much staff without any duty.

AIR Para No. 52/2015-16

#### 1.5.2.17 Weak budgeting for 2015-16

Section 34 (5) of Local Government Act, 2013 states that before the commencement of a financial year each Local Government shall, for its Fund, prepare in the prescribed manner, a budget for that year.

During the audit of the accounts of TMA, Town-IV Peshawar for the financial year it was observed that revised receipts of own source were budgeted for Rs 49,219,000. However, actual receipts were Rs 60,370,216. Hence, receipts were underestimated for Rs 11,150,416. Similarly, the

expenditure for the year was estimated for Rs 405,308,000 but actual expenditure was Rs 246,868,568. Hence expenditure was overestimated for Rs 158,439,432.

The irregularity occurred due to non observance of Government orders and inefficiency of the staff.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter and action against the person(s) at fault.

AIR Para No. 13/2015-16

#### 1.5.3 Internal Control weaknesses

### 1.5.3.1 Loss due to defective BOQ-Rs 6.80 million and unjustified expenditure - Rs 1.139 million

Para 23 of GFR Vol-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

According to Rule 30 of KPPRA Rules-2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders in accordance with section 22 of the Act.

TMO, Town-IV Peshawar awarded a scheme "Maintenance and repair of Roads/ Janazagah/Pavement of street at UC Umar Miana PK-11 Peshawar" with the cost of Rs 15,000,000 to a contractor M/S Ali Haider @ 23.82% below on MRS-2015 during the year 2015-16. However in the bill, quantity of those items of works were increased for which the contractor quoted higher rates as compared to other contractors and Rs 15,000,000 was paid to the contractor in final bill. The quantities of items of works for which the contractor was declared lowest were decreased abnormally in execution. Audit held that had the BOQ was realistically prepared then the work could have been awarded to another contractor M/S Sadaqat Shah and loss to Government of Rs 817,100 could have been avoided.

Similarly, another work "Construction of road/Pavement of streets/BTR etc at Kaga Wala UC Sheikh Muhammadi" with the cost of Rs 5,000,000 was awarded to a contractor M/S Ali Haider with the bid cost of Rs 3,749,730 i.e. 25% below on MRS-2015. However in the final bill, quantity of those items of works were increased for which the contractor quoted higher rate as compared to other contractors and Rs 5,000,000 was paid to the contractor in final bill. Three items of work for which the contractor quoted lowest rates were totally ignored and not executed on site. Audit held that had the BOQ was realistically prepared then the work could have been awarded to another contractor M/S Iftikhar Electrical Engineering works and loss to Government of Rs 942,709 could have been avoided. Details given in **Annex-48**.

Moreover, Rs 3,573,240 (15,000,000-11,426,760) 31.27% above and Rs 1,250,270 (5,000,000-3,749,730) 33.34% above than bid cost were paid to contractor. Further Rs 1,139,318 paid for the items of work i.e. sub base course in repair work in Urmar Miana was un-justified.

The loss and irregularity occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them.

Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 40/2015-16

### 1.5.3.2 Loss to Government due to non transparent tender process-Rs 1.872 million

According to Rule 30 of KPPRA Rules, 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders in accordance with section 22 of the Act.

TMO, Town-IV tendered a work "Maintenance and repair of Roads/ Pavement of street etc at UC Suleman Khel PK-11 Peshawar" funded by CMD (Mr. Ishtiaq Urmar MPA) with the cost of 10,000,000 on 04.02.2016. The lowest bidder M/S Meher Rehman for Rs 6,496,360 which 35.036% below on MRS-2015 was rejected without assigning any cogent reason. The work was awarded to 2<sup>nd</sup> lowest bidder M/S Javed & Brothers for Rs 8,367,979 which was 16.32% below on MRS-2015. The notice for depositing of additional security was issued to the 2<sup>nd</sup> lowest bidder on 03.03.2016 after lapse of one month from tender which revealed that rates of contractors were not evaluated on the day of opening of bids. Upto date payment of Rs. 2,522,572 was made vide first running bill till last date of audit i.e. 23.02.2016. Hence government was put to loss of Rs 1,871,619 (8,367,979-6,496,360). The signature of Mr. Meher Rehman was not available on attendance sheet.

The loss occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends detail inquiry into the matter.

AIR Para No. 20/2015-16

#### 1.5.3.3 Non-transparent tendering process-Rs 30.50 million

According to Rule 30 of KPPRA Rules-2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders in accordance with section 22 of the Act.

TMO, Town-IV Peshawar tendered a work "Maintenance/Repair of Roads/ Janazagah / Pavement of streets at UC Urmar Miana Peshawar" with the cost of Rs 15,000,000 on 04-02-2016. Audit observed that:

- 1. A blank BOQ in respect of M/S Super Hoti Construction was placed in file declaring defective. However, signature of contractor was not available on the BOQ which seems replaced after receipts of tender.
- 2. The tender form, BOQ rate and total cost of work of successful bidder M/S Ali Haider were written with different pen and hand writing which means blank BOQ was obtain and later on filled in the office and declared successful.
- 3. The notice of depositing of additional security was issued to successful bidder on 03.03.2016 after the lapse of one month which further confirms that the rates were not evaluated on the date of opening of bid and in the presence of contractors.
- 4. The additional security was deposited by the contractor on 05.04.2016 after lapse of one month after issuance of notice which was undue favor to contractor.

Similarly, the work "Construction of streets, drain, Side wall at Arat Koroona, Ghari Shaheed, Mohalla Mama Khel Peshawar" funded by RAHA was

opened on 09.02.2016. Audit observed that tender process was not transparent due to following grounds:

- 1. The signature of contractors M/s Samin Jan, M/S Parcon Associate and M/s National RCC Work on tender forms and BOQs was different which seems that original bids of contractors were replaced.
- 2. The tender form and bid of M/S Mehboob Ali were written with different pen and there was difference in the signature on tender form and bid.
- 3. An item of work PCC 1:3:6 with the same item code was recorded in the bid form issued to contractors in serial No 5 with the quantity of 576.92 m3 and serial 8 of 33.19 M³. The contractor M/s Niaz Muhammad was declared successful on the basis of "Zero" rate for the items at serial No.5. Audit notices that the rate of successful bidder for other 7 items of work out of 8 was on higher side as compared to other contractors. The rate of M/s Mehboob Ali was very economical for 7 items of work.
- 4. No measurement was shown in the MB for free of cost work i.e. PCC 1:3:6 of 576.92 M<sup>3</sup>.
- 5. Rs 7,750,000 was paid to contractor up to 3<sup>rd</sup> running bill on fake measurement in MB No.1 as fresh measurement was taken in the same MB for 4<sup>th</sup> running bill.
- 6. The quantity of shingle filling was abnormally increased from 312.14 M<sup>3</sup> in PC-I and BOQ to 727.10 M<sup>3</sup> in 5<sup>th</sup> running bill.
- 7. The item of work at serial No. 8 in BOQ was 33.19 M³ but was paid 47.87 M³ in 5<sup>th</sup> running bill. Hence Rs 95,420 (47.87-33.19\*6,500) was overpaid to contractor.

The above undue favors at every step to particular contractor indicates that tender process was not transparent.

Non-transparent tender process occurred due to weak internal control.

The irregularity was pointed out to the management in February 2017, management replied that detail reply would be given after consulting of record. The plea of the department is evasive as all the record was available with them. Request for convening the DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit held that tendering process was doubtful which needs detail inquiry.

#### 1.5.3.4 Un-authorized execution of work – Rs 9.435million

According to Rule 18 (c) (v) (c) of Khyber Pakhtunkhwa Public Procurement of Goods, Works and Services Rules, 2014, a procuring entity may, ensure a variation order to a contractor to include works which were outside the original scope of works to ensure interests of Government and for reasons of economy, compatibility and efficiency provided that the value of variation order is not more than fifteen percent of the original contract.

TMO, Town-IV, Peshawar awarded development schemes of Rs 40,831,000, funded by PFC, CMD and Pak MDGs to various contractors during 2015-16. The contractors bids cost was Rs 29,335,432. However, Rs 38,770,178 paid to contractors against the contractors bid which was more than 15% increase in cost/scope of work. Increase in cost/scope of work for Rs 9,434,746 (38,770,178-29,335,432) was made to favor the contractors at the cost of public exchequer. Details given at **Annex-49**.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends enquiry into the matter and fixing responsibility.

AIR Para No. 34/2015-16

### 1.5.3.5 Irregular advance payment due to fake measurement – Rs 4.378 million and loss of Rs 0.832 million

According to Rule-290 of CTRs Vol-I, no money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

According to the Terms and Conditions of the NIT read with Finance Department KP letter No. SO (FR)FD/9-7/2011/Vol-II dated 05.11.2014 if the bidder cost is more than 10% below the Engineer Estimate, the bidder shall

provide bank guarantee as additional security within 14 days equal to the amount of the difference of the quoted bid and the Engineer Estimate to firm up the bid. These guarantees will be discharged on the expiry of the defect liability period of the contracts

TMO Town-IV, Peshawar, during 2015-16, awarded a work "Construction of Street, Drain, Culvert, side wall etc at Passani UC Maryamzi PK-10 Peshawar [CMD 9/10] to a contractor at a bid cost of Rs 8,104,576. 20(19% below) against the estimated cost of Rs 10,000,000.

The following irregularities were noticed:

- 1. The contractor deposited additional security of Rs 1,536,000 (10,000,000 8,104,576) instead of Rs 1,895,424. Thus Rs 359,424 was short deposited by the contractor.
- 2. Work order of the scheme was issued on 25.03.2016 and 1st running bill was paid on 30.03.2016 i.e. just on 5<sup>th</sup> day of the work order for which fake measurement was shown at page 8 10 of MB 01.
- 3. The contractor executed only 8 items of his choice whereas the BOQ was for 11 items of works. Thus Government was put into loss of Rs 831,767, had the same work being executed by M/S Mohmand Developers. Details given at **Annex-50**.

The irregularity was pointed out to the management in February 2017, management stated that detail reply will be given after checking of relevant record. The plea of the department is evasive as all the record was available with them.Reply was not convincing. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter to probe and fixing responsibility.

**AIR Para No. 35/2015-16** 

# 1.5.3.6 Unauthorised accord of Technical Sanction - Rs 153.126 million

According to the Notification dated 22.11.2005 issued by Local Government Department, Government of NWFP, the following officers have been delegated the powers of technical sanction as under:

- 1. Engineers in BPS-18 upto Rs 4,000,000
- 2. Engineers in BPS-17 upto Rs 1,500,000
- 3. Engineers in BPS-16 upto Rs 500,000
- 4. Engineers in BPS-11 upto Rs 300,000

TMO, Town-IV Peshawar incurred an expenditure of Rs 77,297,146 on execution of developmental schemes under Pak MDGs, TMA Local Fund and PFC till date of Audit. The technical sanctions of the schemes amounting to Rs 100,126,000 were accorded by the TO (I) whose designation was in BPS-17 and can accord technical sanction upto Rs 1,500,000. Therefore, the expenditure of Rs 77,297,146 stands irregular. Details given at **Annex-51(1)**.

Further, the technical sanctions of the CMD schemes amounting to Rs 53,000,000 have been accorded by the TO(I), TMA Mardan. Neither there was any direction from the LCB regarding obtaining of sanction from the office of TMA Mardan nor case for technical sanctions was routed through the LCB. Expenditure amounting to Rs 41,014,001 was, therefore, held irregular. Details given at **Annex-51(2)**.

The irregularity was pointed out to the management in February 2017, management stated that detail reply will be given after checking of relevant record. The plea of the department is evasive as all the record was available with them. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommendsInquiry and fixing responsibility.

AIR Para No. 36 & 37/2015-16

### 1.5.3.7 Less recovery of income tax - Rs 1.602 million

According to Inland Revenue Officer, FBR Peshawar letter No. 17 dated 30.07.2015, Income tax from non-filer contractor shall be deducted @ 10% on the execution of contract referred to in clause (c) of section 153(1).

TMO, Town-1V Peshawar incurred expenditure of Rs 63,018,266 in various developmental works during 2015-16. However, income tax was deduced @7.5% instead of 10%. Record was silent regarding the status of filer of the contractor. Moreover, there was no proof of income tax return on record. Thus due to non-deduction of income tax at proper rate from the non-filer, the government sustained loss of Rs 1,602,172. Details given at **Annex-52**.

Loss was occurred due to lack of internal control and financial awareness.

The irregularity was pointed out to the management in February 2017, management stated that all the contractor names are checked from FBR website and found filer. Reply was not convincing as no evidence in support was provided. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends that either Income tax return duly verified from the FBR be provided otherwise income tax be recovered from the concerned contractors.

AIR Para No. 41/2015-16

# 1.5.3.8 Variation between receipt figure of two sets of Accounts – Rs 16.498 million

According to LGA, 2013 section 36 the accounts of receipts and expenditure of local governments shall be kept in such form and in accordance with such principles and methods as the Auditor-General of Pakistan may prescribe.

The record of the TMA, Town-IV Peshawar for the Financial Year 2015-16 shows a difference of Rs 16,497,806 between the receipt figure of Demand & Collection register (TOR Branch) and Income & Expenditure Statement (Accounts Branch). DCR shows collection of Rs 68,225,795 as receipts while the income statement shows the receipts of Rs 57,291,005 which clearly revealed variation of Rs 16,497,806. Detail given at **Annex-53**.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry ups for justification and corrective action.

AIR Para No. 54/2015-16

#### 1.5.3.9 Abnormal decrease in the revenue receipt – Rs 2.803 million

According to Para 2 of the Model Terms and Conditions issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, Local Councils shall fix different dates in one advertisement for auctioning of the contract of local taxes. If no reasonable bid is offered then another advertisement be got published widely atleast seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year of the approved bid or more reasonable bid.

Record of the TMO, Town-IV Peshawar for the year 2015-16 revealed an abnormal decrease of Rs 2,802,495 in the heads of receipts as compared to the financial year 2014-15. Detail given at **Annex-54**.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry for inquiry into the matter.

AIR Para No. 56/2015-16

#### 1.5.3.10 Less realization of TMA receipts – Rs 7.094 million

According to Para 2 of the Model Terms and Conditions issued by Local Government & Rural Development department, Peshawar letter No. AO-II/LCB6-11 dated 01.06.2015, Local Councils shall fix different dates in one advertisement for auctioning of the contract of local taxes. If no reasonable bid is offered then another advertisement be got published widely at least seven clear working days before the date fixed for auction of the contract. The same practice shall continue to achieve the maximum increase of 20% over the last year of the approved bid or more reasonable bid.

TMO, Town-IV Peshawar departmentally run some contracts during the year 2015-16. As per Model Terms and Conditions of contract, an amount of Rs 16,986,939 was required to be realized @ 20% increase over the previous year receipts of Rs 14,147,032. However, the TMA Town-IV, Peshawar realized Rs 9,892,020 resultantly Rs 7,093,921 was less realized during the financial year 2015-16. Details given at **Annex-55**.

Audit is of the view that instead of awarding the contract to the contractor, the contracts were driven departmentally and Rs 7,093,921 were misappropriated by the dealing hands. In addition, government was deprived from the receipts of income tax and recovery of pay and allowances of the employee from the contractor.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommendsinguity and fixing responsibility.

AIR Para No. 57/2015-16

### 1.5.3.11 Overpayment due to allowing higher rate – Rs 2.359 Million

As per MRS 2015 item code 16-11-c, the rate for Dense Graded Bitmac or Mobile hot Asphalt mixer is Rs 674.76 per M<sup>2</sup> whereas item code 16-12-b

(Asphalt wearing course) provides the rate of Rs 19000 per M³for the chemes of branch / link roads other than Motor Ways, National High Ways and Frontier High.

TMO, Town-IV Peshawar overpaid an amount of Rs 2,359,355 by allowing rate of Rs 19,999/M<sup>3</sup>, item code of 16-12-b instead of admissible rate of Rs 674.76 per M<sup>2</sup>, item code 16-11-c in various schemes of branch / link roads other than Motor Ways, National High Ways and Frontier High Ways during 2015-16 which resulted in loss to public exchequer. Detail is given at **Annex-56**.

The irregularity was pointed out to the management in February 2017, management did not reply. Request for convening DAC meeting was made in March 2017, however, meeting of DAC could not be convened till finalization of this report.

Audit recommends recovery of overpayment and action against the person(s) at fault.

AIR Para No. 61/2015-16

## **ANNEXURES**

### Annex-1

## **MFDAC**

# (Rs in million)

S.No.	AP	Caption of Para	Amount
1.	110	Loss due to non recovery of staff emoluments working with	-
		the contractors for collection of local taxes, in million of	
		rupees in violation of Governments orders	
2.	111	Loss due to non forfeiture security of defaulter bidders and	0.301
		irregular award of work without additional security, Rs	4.246
		4.246 million	
3.	123	Whereabout of Steel containers	1.000
4.	127	Loss due to non recovery of electricity charges from the	1.000
		contractors of Slaughter House	
5.	129	Irregular and unjustified expenditure on clearance of Drain	1.737
		and removal of Garbages	
6.	133	Misappropriation of Government revenue	0.212
7.	137	Excess Payment to a Pensioner	0.067
8.	138	Irregular expenditure on account of POL	0.077
9.	149	Loss due to non-recovery of Water Tanker Charges	0.520
10.	154	Irregular/un authorized expenditure on account of	0.625
		Cleanliness	
11.	155	Irregular expenditure on purchase of equipments	0.819
12.	159	Unauthorized payment of Conveyance Allowance	0.300
13.	162	Irregular and Un-authorized payment of salaries	3.428
14.	163	Unauthorized expenditure on performance Bonus and non-	0.191
		deduction of income tax	0.019
15.	164	Irregular payment of Allowances	0.714
16.	165	Non refund of malba fee	0.348
17.	167	Suspected misappropriation of Tube Lights	0.607
18.	169	Overpayment due to allowing wrong item	0.572
19.	182	Over payment to contractor	0.119
20.	183	Irregular variation orders and Over payment to contractor	0.730
		due to incorrect calculation in the rates of variation order	0.061
21.	184	Non-imposition of penalty for late completion of	0.174
		developmental schemes	
22.	190	Irregular purchase of Furniture and non-deposit of taxes	0.248
			0.061
23.	192	Irregular payment of Conveyance Allowance during	0.176
		summer vacation	
24.	197	Loss to the Government due to incorrect calculation of rent	0.031
		of annual lease and non-recovery of income tax	0.003
25.	198	Irregular payment without signing Contract Agreement and	1.000

		vetting from the Finance department	
26.	200	Non-Deduction of Professional Tax	0.198
27.	215	Loss to Government due to non-awarding the contract to lowest bidder	0.638
28.	228	Loss to Government due to defective BOQ	0.138
29.	251	Overpayment to contractor	0.049
30.	252	Overpayment to contractor	0.264
31.	256	Overpayment to contractor due to incorrect calculation	0.199
32.	259	Unauthorized and fraudulent enhancement of bid cost	0.455
33.	261	Non-deposit of Government Revenue	0.534
34.	271	Non-recovery of staff emoluments and stationery charges from contractor	0.275
35.	272	Non-recovery of sign board	0.050
36.	273	Overpayment and sub-standard / non-execution of work	0.422
			1.778

# Annex-2 [Para 1.2.1.1]

Detail of unverified Development Schemes						
Name of Work	File No.	E/Cost				
TMA Local Fund ( 2015-16)						
Supply of Tools for Parks, Peshawar		2,168,843				
Supply of Street light accessories items for Muharram ul Harram TMA, town-1, Peshawar		743,000				
Patch Work for Muharram-ul-Harram (2015-16), TMA, Town-1, Peshawar		723,000				
Purchase of Furniture etc. for Deputy Commissioner Camp Office at Town-III, Peshawar		2,500,000				
Repair / renovation of Office for District / Town Member , UC-18, Peshawar		643,000				
Repair of MC Quarter No-4, Gulbahar, Peshawar City		352,500				
Supply of electric accessories for the store TMA, Town-1 Peshawar		4,875,000				
Re-Construction of Damaged Bath Rooms MC Quarter, Assia Park, Peshawar	3 / 6	141,000				
Supply & Fixing of Submersible motor with 5stages pump (china made) at District council colony tube well Peshawar	5 / 6	138,000				
Supply / Fixing of Rubber Speed Bracker at Circular Road/ old Slaughter House Road, UC-23, Wazir Bagh, Peshawar	4/5	373,800				
Re-Pavement of damaged Street/ Drain at Milad Chowk, Haji Samandar Khan Street, Peshawar	5 / 5	242,700				
Construction of street/drain/slab etc. Mohallah Fazal-e-Haq , Mohallah Shah Ghazi Naseem , Shah Burhan,UC-18, Jehangir Pura, Peshawar	27/50	2,000,000				
Supply of street Lights accessories for various places at UC-18, Jehangir Pura, Peshawar	28/50	400,000				
Construction of street/drain/slab etc. At Karim Abad, Gulbagh, Shahbaz Town,UC-20, Yakkatoot-I Peshawar	32/50	2,000,000				
Construction of street/drain/slab/ etc. At darwaish Abad, Rahmat Abad, Rashid Ghari, Moosa Colony, Azeem Abad, Noor Colony, UC-21, Yakkatoot-II, Peshawar	34/50	2,000,000				
Supply of street lights accessories for various places of UC-21, Yakkatoot-II, Peshawar	35/50	400,000				
Supply of street lights accessories for various places of UC-22, Yakkatoot-III, Peshawar	37/50	400,000				
Supply of street Lights accessories for various places of UC-23, Wazir Bagh, Peshawar	39/50	400,000				
Supply of street Lights accessories for various places of UC-24, Kakshal-I, Peshawar	41/50	400,000				
Construction of street/drain/slab/ etc. Qasim Abad, Sharif Abad, Murshid Abad, UC-25, Kakshal-II, Peshawar	42/50	2,000,000				

Supply of street lights accessories for various places of UC 25, Kakshal-II, Peshawar	43/50	400,000
Construction of street/drain/slab etc. At Dag Hassan Khan,UC-30, Bhana Mari, Peshawar	46/50	2,000,000
Supply of street Lights accessories for various places of UC-30, Bhana Mari, Peshawar	47/50	400,000
Construction of street / drain etc. at Shabaz Darogar, Rati Bazar, UC-16, Ander Shehr, Peshawar	48/50	2,500,000
Pavement of Street / Drain etc, at Faqir Abad, UC-08, Peshawar	2/3	1,400,000
Construction of street/drain/slab etc. Near Shah Jee Tea Store, UC-16, Ander Shehr, Peshawar	3 / 3	1,500,000
Re-Construction of Drain Slab Etc, at Sakeera Ram, UC-7, Shahi Bagh, Peshawar		1,000,000
Re-construction of street / drain at Haji Rahman Bacha Jee Street ,Nazim Abad, UC-22, Yakkatoot-III, Peshawar		2,618,000
Pavement of Street / Drain / Culvert etc at UC-13, 14 & 19, Peshawar		3,300,000
Construction of Street/Drain etc at Dilawar Khan, Sabz Peer, Sikandar Pura Street 6 Peer Gulab Shah Pk-2, Peshawar		3,920,000
Re-Construction of Street/Drain etc at Sharif Abad No-2, Tariq Abad No-3, UC-20, Peshawar		1,000,000
Construction of Street/Drain etc at Malang Sher Street, Iqbal Street, UC-13, Shiekh Abad, Peshawar		3,851,000
Construction of Street/Drain Mohallah Mohtasiban UC-19, Peshawar		304,000
Construction of Street/Drain at Akhun Abad No-1,2 UC- 26, Peshawar		3,252,000
Construction of Additional Room at the vacant space, MC Quarter No- 1, Gulbahar, Peshawar		533,000
Construction of Meeting Room at Mohallah Jogan Shah , Gurdawara, UC-17, Peshawar		590,000
Re- Construction of Damaged Street at Chakka Gali, TMA, Town-I, Peshawar		720,000
Installation of CCTV Camera's at Gordawara Beba Singh, Chakka Gali, Peshawar		353,000
Providing / fixing of marble flooring at Gordawara Beba Singh, Chaka Gali, Peshawar		876,000
Pavement of street / drain etc at Sikanar Town, UC-09, Peshawar		700,000
Youth Carnival of various events		7,600,000
M&R Fund		
Supply of Electric Accessories at various Places of UC-03, Mahal Terai-I, Peshawar	2/5	754,000
Supply and Fixing of Rubber Speed Breaker at various road in Sikandar Town, UC-9, Peshawar		400,000
Repair of Quarter at Gulbahar , Peshawar		589,000
Supply & Fixing of Iron Gates in various Places of UC-23 Peshawar		545,000

Construction of Additional room in existing quarter at Quid Abad,	1,143,000
Kakshal, Peshawar Supply / fixing of Electric accessories for various places of UC-26,	483,000
Akhoon Abad, Peshawar	103,000
Supply & Fixing of Tyre Killer (Burster) at Various Places of TMA,	4,828,000
Town-I, Peshawar	
Re- Construction of Floor / Electrification etc at MC quarter Gulbahar	99,500
Peshawar ( Raheel Ahmad )	1 247 000
Construction of Two Room Quarter with Kitchen and Bath at District Council Colony, Yousaf Abad, Town-I, Peshawar	1,247,000
Supply of street Lights etc. for UC-26, Akhun Abad, Peshawar	2,000,000
Beautification of Various Places of UC-14 Pk-2, Peshawar	382,000
Single Layer of Tiles at Roof Wazir Bagh, MC Quarter, Peshawar	182,000
Re-construction of damaged floor drain at Mohallah Gol Godown UC- 23, Peshawar	2,364,000
Re-Construction of Street/Drain etc at Malik Alloudin Town, Khalid Town, UC-20, Peshawar	2,000,000
Construction of Additional room in existing quarter at Quid Abad, Kakshal, Peshawar	524,000
Construction of Additional Room in Quarter No-4, District Council colony, Peshawar	413,000
Supply of Street light accessories for various union Council of TMA, Town-I, Peshawar	2,000,000
Purchase / Supply of Sewing Machine for Poor women of TMA, Town-I, Peshawar	453,600
Ghulam Bilour PAK MDG's	
Pavement of Street / Drain & Culvert at UC-1 ,Peshawar	1,000,000
Pavement of Street / Drain & Culvert at Uc-2, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at Mahal Terai-I, UC-3	1,000,000
Peshawar	,,,,,,,,,
Pavement of Street / Drain & Culvert at Mahal Terai-II,UC-4 Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-7, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-10, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-11, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-12, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-13, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-14, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-17, Peshawar	500,000
Pavement of Street / Drain & Culvert at UC-26, Peshawar	500,000
Pavement of Street / Drain & Culvert at UC-20, Yakkatoot-I, Peshawar	1,000,000

Pavement of Street / Drain & Culvert at UC-21, Yakkatoot-II, Peshawar	2,000,000
Pavement of Street / Drain & Culvert at UC-23, Wazir Bagh, Peshawar	1,500,000
Pavement of Street / Drain & Culvert at UC-24, Kakshal-I, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-25, Kakshal-II, Peshawar	1,000,000
Pavement of Street / Drain & Culvert at UC-30, Bhana Mari,	1,000,000
Peshawar	1,000,000
Ziaullah Afridi CMD	
Pavement of Street / Drain / Sidewall / Culverts etc. at Ittehad Colony, UC-3, Peshawar	5,100,000
Pavement of Street / Drain / culverts etc. at Akbar Shah Street, Fazal Waheed, Zahid Iqbal at UC-4, Peshawar	3,755,000
Pavement of Street / Drain / Sidewall / Culverts etc. at Saeed Abad No-1, Street No, 1-3-7-8, UC-7, Peshawar	2,780,000
Pavement of Street / Drain / Culverts etc. at Mohallah Tela, Mohalla Nadeem Masjid Wali Gali UC-1, Peshawar	2,770,000
Pavement of Street / Drain / Culverts etc. at Amir Ayub Colony, UC-5, Peshawar	3,200,000
Pavement of Street / Drain / Culverts etc. at Farid Abad, Hussain Abad near Tableehi Markaz, Hassan Ghari-II, UC-6, Peshawar	4,000,000
Pavement of Street / Drain / Culverts etc. at Amin Colony, UC-9, Peshawar	3,000,000
Widening of Ashraf Road & Ram Pura Road Peshawar	41,339,000
Construction of Ejaz Abad Park Gulbahar	12,340,000
Establishment of Substitution for fire Brigade at Gulbahar No. 1 Peshawar	16,470,000
Romana Jalil CMD DDI NON ADP	
Pavement of Street / Road / Sewerage line / Drainage System at Warsak Garden Colony (Yousaf Karkhana) Warsak Road, Peshawar	1,430,000
Pavement of Street / Road / Sewerage line / Drainage System at Officers Colony, UC Hassan Ghari-II, Peshawar	1,000,000
Pavement of Street / Road / Sewerage line / Drainage System at Union Council Hassan Ghari-II, Peshawar	2,000,000
Total	199,808,943

## Annex-3 [Para 1.2.1.5]

Irregular award of work

			ard of work	
S.#.	Name of Work	Bid awarded at Rs)	To whom awarded	Remarks
1.	Construction of Two Room Quarter with Kitchen & Bath at Gulbahar No-1, Town-I, Peshawar (9/10)	878,042	Orakzai Construction	<ol> <li>Tender form &amp; BOQ were not signed</li> <li>by contractor</li> <li>by TMO, Nazim and other members</li> <li>Rate column in the tender column was left blank.</li> </ol>
3.	Pavement of Street / Drain / RCC/ Tuff Tiles Etc. Jinazgah at Ajab Town, UC-I Peshawar (1/50)	1,851,362	Khalil Ahmed	Tender form & BOQ not signed by the contractor     Rate column in the tender column was left blank
4.	Pavement of Street / Drain etc. at Qazi Abad, Munawar Shah Colony, Akhoon Abad, No-4,5, Hashtnagar Colony, Akhun Abad & Supply / Fixing of Pressure pump at Madrassa near Ittefaq Colony, Qasab Khana, Peshawar (2/9)	3,266,765	Samin Jan & Sons	Tender forms & BOQs were not signed     by contractors     ii. by TMO, Nazim.     Rate column in the tender column was left blank.
5.	Pavement of Street / Drain / Culvert etc at Gulbahar No- 1,2,4,. Latif Abad Ring Road, etc Peshawar (4/9)	3,297,043	Shah & Sons	<ol> <li>Tender forms &amp; BOQs were not signed</li> <li>by contractors</li> <li>by TMO, Nazim.</li> <li>Rate column in the tender column was left blank</li> </ol>
6.	Pavement of Street / Drain & Culvert at UC-18, Peshawar (12/20)	447,605	Falak Construction	No tender No. on tender form.     BOQ not signed by the contractor     Tender form and BOQ not signed by the contractor
	Total	9,740,817		

Annex-4 [Para 1.2.1.6]

Irregular payment and overpayment

Description of item	Unit	MRS 2015 rate mentioned	Rate paid after 42.00% below	Correct Rate after 42% below	Difference of rate	Qty	Overpayment (Rs)
Excavation F&P	$M^3$	174.87	123.15	101.425	21.73	399.7	8,683.64
P/L of 9" RCC pipe	M	926.99	552.81	537.654	15.16	74.06	1,122.44
P/L of 4" PVC pipe	M	542.20	381.83	314.476	67.35	658.33	44,341.16
P/L of 18" RCC pipe	M	2,322.64	1,635.66	1347.131	288.53	85.33	24,620.16
Fabrication of M/Steel	Ton	146058.33	102,857.98	84713.83	18144.15	1.867	33,875.13
Transportation 1.5 upto 8 km	$M^2$	565.16	398	327.793	70.21	581.26	40,808.64
RCC (1:2:4) as in slab	$M^3$	7,473.89	5,263.3	4334.856	928.44	18.3	16,990.52
			Total				170,441.69

# Annex-5 [Para 1.2.1.8]

# Detail of saving utilized

S.#	Name of Work	File No.	E/Cost (Rs)	Bid cost (Rs)	Expenditure (Rs)	Saving (Rs)	%age utilization
	A Local Fund (		( "")		( ~)	( ")	
	2015-16)						
1	Pavement of street/ drain /RCC / tuff tiles/ Jinazgah at Ajab Town, UC-1, Khalisa- I, Peshawar	1 / 50	2,400,000	1,851,362	2,400,000	548,638	29.63
2	Pavement of street / drain / culverts etc. At various places of Khalisa-II UC-02, Peshawar	2 / 50	900,000	676,469	900,000	223,531	33.04
3	Suply of street Lights accessories for various places of UC-2, Khalisa-II, Peshawar	3 / 50	1,500,000	1,384,800	1,384,800	115,200	8.32
4	Pavement of street / drain / culverts etc. At Afghan Colony, / Yousaf Abad, Hussain Abad, UC-03, Mahal Terai-I, Peshawar	4 / 50	2,400,000	1,548,000	2,400,000	852,000	55.04
5	Construction of street / drain / RCC slab at Railway Colony, Dalazak Road, (Southern	5 / 50	2,400,000	1,560,000	1,943,000	840,000	53.85

	Side), UC-4, Mahal Tera-II, Peshawar						
6	Supply of street Lights accessories at various placed of Mahal Tera- II, UC-04, Peshawar	6/50	1,500,000	1,114,080	1,500,000	385,920	34.64
7	Pavement of street / drain / Culverts etc. At Saeed Abad, Eidgah Colony, UC-7, Shahi Bagh, Peshawar	7 / 50	2,400,000	1,548,000	2,400,000	852,000	55.04
8	Construction of street/drain/slab etc. Sikandar Town, UC-9, Sikandar Town, Peshawar	8 / 50	2,000,000	1,290,000	1,176,326	710,000	55.04
9	Supply of street Lights accessories at various placed of UC-09, Sikandar Town, Peshawar	9 / 50	400,000	314,000	314,000	86,000	27.39
10	Construction of street/drain/slab etc. Inayat Ghari, Gulbahar No-2, UC-10, Gulbahar, Peshawar	10 / 50	2,000,000	1,290,000	2,000,000	710,000	55.04
11	Supply of street Lights accessories at various placed of UC- 10,Gulbahar , Peshawar	11 / 50	400,000	326,800	326,800	73,200	22.40
12	Construction of	12 / 50	2,000,000	1,288,000	2,000,000	712,000	55.28

	street/drain/slab etc. Toheed Colony, Maskin Abad,UC-11, Shaheen Muslim Town- I, Peshawar						
13	Supply of street Lights accessories at various placed of UC- 11,Shaheen Muslim Town- I, Peshawar	13 / 50	400,000	326,800	326,800	73,200	22.40
14	Construction of street/drain/slab etc. Shaheen Muslim Town- II, UC-12, Peshawar	14 / 50	2,000,000	1,288,000	1,990,130	712,000	55.28
15	Supply of street Lights accessories at various placed of UC- 12,Shaheen Muslim Town- II, Peshawar	15 / 50	400,000	360,000	360,000	40,000	11.11
16	Construction of street/drain/slab etc. Sheikh Abad No- 3,UC-13, Sheikh Abad Peshawar	16 / 50	2,000,000	1,288,000	2,000,000	712,000	55.28
17	Supply of street Lights accessories at various placed of UC- 13,Sheikh Abad , Peshawar	17 / 50	400,000	285,840	285,840	114,160	39.94
18	Construction of street/drain/slab	18	2,000,000	1,288,000	2,000,000	712,000	55.28

	etc. Sikandar Pura, Sarbanan,UC- 14, Lahori Peshawar	50					
19	Supply of street Lights accessories at various placed of UC-14, Lahori , Peshawar	19 / 50	400,000	285,840	400,000	114,160	39.94
20	Construction of street/drain/slab etc. Mahar Mitho, Raiti Bazar,UC-15, Kareem Pura, Peshawar	20 / 50	1,900,000	1,223,600	1,900,000	676,400	55.28
21	Supply of street Lights accessories at various placed of UC- 15,Kareem Pura , Peshawar	21 / 50	500,000	500,000	500,000	-	0.00
22	Supply of street Lights accessories at various placed of UC- 16,Ander Shehr , Peshawar	22/ 50	1,500,000	1,500,000	1,500,000	-	0.00
23	Construction of street/drain/slab etc. at Mohallah No Kashmir, Mohallah Kofajan, UC-17, Asia, Peshawar	23 / 50	2,000,000	2,000,000	2,000,000	-	0.00
24	Supply of street Lights accessories for various places	24 / 50	400,000	400,000	400,000	-	0.00

	of UC-17, Asia, Peshawar						
25	Reconstruction of damaged PCC road / drain at Ramdas Bazar, UC-17, Asia, Peshawar	25 / 50	3,315,000	3,307,875	3,701,500	7,125	0.22
26	Construction of street/drain/ slabetc. Mohallah Sheikh-ul- Islam,UC-19, Gunj, Peshawar	29 / 50	2,000,000	1,996,689	1,996,777	3,311	0.17
27	Supply of street Lights accessories for various places of UC 19, Gunj, Peshawar	30 / 50	400,000	398,800	398,800	1,200	0.30
28	Supply of street Lights accessories for various places of Yakatoot-I, UC-20, Peshawar	33 / 50	1,000,000	900,800	900,800	99,200	11.01
29	Construction of street/drain/slab etc. At Nazim Abad, Qazi Abad, UC-UC- 22, Yakkatoot- III, Peshawar	36 / 50	2,000,000	1,298,264	1,919,469	701,736	54.05
30	Construction of street/drain/slab etc. at Nawab Abad, Khalid Town, UC-23, Wazir Bagh, Peshawar	38 / 50	2,000,000	1,292,935	2,004,517	707,065	54.69
31	Construction of street/drain/slab etc. Awan Street, Quaid	40 / 50	2,000,000	1,315,038	2,000,000	684,962	52.09

	Abad, Hameed Abad, Lali Bagh,UC-24, Kakshal-II, Peshawar						
32	Construction of street/drain/slab etc. Akhun Abad No.2-4- 5,UC-26, Akhun Abad, Peshawar	44 / 50	1,900,000	1,301,500	1,880,855	598,500	45.99
33	Construction of Street / drain etc, at UC-10, Gulbahar , Peshawar	49 / 50	2,000,000	1,230,620	1,983,475	769,380	62.52
34	Re-pavement of street / drain at Madina Colony, Pir Dust Padast, UC-23, Wazir Bagh, Peshawar	50 / 50	1,440,000	1,190,160	1,246,601	249,840	20.99
	Total		52,255,000	39,170,272	50,440,490	13,084,728	

# **Detail of non-execution of Technical Sanction**

Name of Work	Scheme No.	E/Cost	Payment
TMA Local Fund ( 2015-16)			
Pavement of street/drain at Madina street, old chips factory, Zaheer abad Peshawar	1/6	235,000	155,607
Boundary wall/supply and fixing of Iron grill over green belt at main G.T.Road Qadir abad Peshawar	2/6	759,000	558,925
Installation of Iron gate at Sikandar Town Peshawar	4/6	198,000	152,107
General repair of Bungalow , District Council Colony, Yousaf Abad, Dalazak Road, Peshawar	1/5	313,000	313,000
Pavement of Street/ Drain /RCC / Tuff tiles/ Jinazgah at Ajab Town, UC-1, Khalisa-I, Peshawar	1 / 50	2,400,000	2,400,000
Pavement of Street / Drain / Culverts etc. At various places of Khalisa-II UC-02, Peshawar	2 / 50	900,000	900,000
Suply of street Lights accessories for various places of UC-2, Khalisa-II, Peshawar	3 / 50	1,500,000	1,384,800
Pavement of Street / Drain / Culverts etc. At Afghan Colony, / Yousaf Abad, Hussain Abad, UC-03, Mahal Terai-I, Peshawar	4 / 50	2,400,000	2,400,000
Construction of Street / Drain / RCC Slab at Railway Colony, Dalazak Road, (Southern Side), UC-4, Mahal Tera-II,Peshawar	5 / 50	2,400,000	1,943,000
Pavement of Street / Drain / Culverts etc. At Saeed Abad, Eidgah Colony, UC-7, Shahi Bagh, Peshawar	7 / 50	2,400,000	2,400,000
Construction of Street/Drain/Slab/ etc. Sikandar Town, UC-9, Sikandar Town, Peshawar	8 / 50	2,000,000	1,176,326
Supply of street Lights accessories at various placed of UC-09, Sikandar Town, Peshawar	9 / 50	400,000	314,000
Construction of Street/Drain/Slab etc. Inayat Ghari, Gulbahar No-2, UC-10, Gulbahar, Peshawar	10 / 50	2,000,000	2,000,000
Supply of street Lights accessories at various placed of UC-10,Gulbahar, Peshawar	11 / 50	400,000	326,800
Construction of Street/Drain/Slab etc.Toheed Colony, Maskin Abad,UC-11, Shaheen Muslim Town-I, Peshawar	12 / 50	2,000,000	200,000
Supply of street Lights accessories at various placed of UC-11, Shaheen Muslim Town-I, Peshawar	13 / 50	400,000	326,800
Construction of Street/Drain/Slab etc. Shaheen Muslim Town-II, UC-12, Peshawar	14 / 50	2,000,000	200,000

Supply of street Lights accessories at various placed of UC-12, Shaheen Muslim Town-II, Peshawar	15 / 50	400,000	360,000
Construction of Street/Drain/Slab etc. Sheikh Abad No-3,UC-13, Sheikh Abad Peshawar	16 / 50	2,000,000	2,000,000
Supply of street Lights accessories at various placed of UC-13,Sheikh Abad, Peshawar	17 / 50	400,000	285,840
Construction of Street/Drain/Slab etc. Sikandar Pura, Sarbanan,UC-14, Lahori Peshawar	18 / 20	2,000,000	2,000,000
Supply of street Lights accessories at various placed of UC-14, Lahori , Peshawar	19 / 50	400,000	400,000
Construction of Street/Drain/Slab etc. Mahar Mitho, Raiti Bazar,UC-15, Kareem Pura, Peshawar	20 / 50	1,900,000	1,900,000
Supply of street lights accessories at various placed of UC-15, Kareem Pura, Peshawar	21 / 50	500,000	500,000
Supply of street lights accessories at various placed of UC-16, Ander Shehr, Peshawar	22/ 50	1,500,000	1,500,000
Construction of street/drain/slab/ etc.at Mohallah No Kashmir, Mohallah Kofajan, UC-17, Asia, Peshawar	23 / 50	2,000,000	2,000,000
Supply of street Lights accessories for various places of UC-17, Asia, Peshawar	24 / 50	400,000	400,000
Reconstruction of damaged PCC road / drain at Ramdas Bazar, UC-17, Asia, Peshawar	25 / 50	3,315,000	3,701,500
Construction of damaged street / drain at Bahadar Shah, UC-17, Asia, Peshawar	26 / 50	3,857,000	2,213,162
Construction of Street/Drain/Slab etc. Mohallah Sheikh-ul-Islam,UC-19, Gunj, Peshawar	29 / 50	2,000,000	1,996,689
Supply of street Lights accessories for various places of UC 19, Gunj, Peshawar	30 / 30	400,000	398,800
Supply of street Lights accessories for various places of Yakatoot-I, UC-20, Peshawar	33 / 50	1,000,000	900,800
Construction of Street/Drain/Slab etc. At Nazim Abad, Qazi Abad, UC-UC-22, Yakkatoot-III, Peshawar	36 / 50	2,000,000	1,919,469
Construction of Street/Drain/Slab etc. at Nawab Abad, Khalid Town, UC-23, Wazir Bagh, Peshawar	38 / 50	2,000,000	2,004,517
Construction of Street/Drain/Slab etc. Awan Street, Quaid Abad, Hameed Abad, Lali Bagh,UC-24, Kakshal-II, Peshawar	40 / 50	2,000,000	2,000,000
Construction of street/drain/slab etc. Akhun Abad No.2-4-5,UC-26, Akhun Abad, Peshawar	1/1	1,900,000	715,534
Construction of Street / drain etc, at UC-10, Gulbahar , Peshawar	49 / 50	2,000,000	1,983,475
Re-pavement of street / drain at Madina Colony, Pir Dust Padast, UC-23, Wazir Bagh, Peshawar	50 / 50	1,440,000	1,246,601
Supply of Street Lights at Faqir Abad, UC-08, Peshawar	1/3	1,000,000	906,830

Construction of New Drain at Dhaki Munawar Shah, Peshawar	1 / 10	3,321,000	3,302,119
Re- Pavement of Street / Drain / RCC slab at Ejaz Abad Street No-03, Din Bahar Colony, Charsaddar Road, UC-07, Peshawar	7 / 10	878,000	877,999
Pavement of street / drain at Ejaz Abad, Kamran Street, Shaheen Muslim Town,UC-11, Peshawar	1 / 1	5,653,000	4,336,343
Pavement of Street / Drain etc. at Qazi Abad, Munawar Shah Colony, Akhoon Abad, No-4,5, Hashtnagar Colony, Akhun Abad & Supply / Fixing of Pressure pump at Madrassa near Ittefaq Colony, Qasab Khana, Peshawar	2/9	3,300,000	3,283,851
Pavement of Street / Drain / Culvert etc at Gulbahar No-1,2,4,. Latif Abad Ring Road, etc Peshawar	4/9	3,300,000	3,297,043
Pavement of Street at Mohallah Mullah Baroh, UC- 19, Gunj, Peshawar	7/9	181,000	181,000
Construction of Street/Drain etc From Sheikh Abad Park to Anwar Sher Cook,UC-13, Shiekh Abad, Peshawar	7/8	2,986,000	2,163,517
M&R Fund			
Supply of street Lights accessories at various placed of Mahal Tera-II, UC-04, Peshawar	6 / 50	1,500,000	1,500,000
Construction of Two Room Quarter with Kitchen & Bath at Gulbahar No-1, Town-I, Peshawar	9 / 10	1,143,000	436,432
Re- Construction of PCC Road from Chitrali Bazar to Koocha Risaldar, Peshawar	3 / 10	1,155,000	1,289,862
Renovation Of Reading Room at Dhaki Munawar Shah Uc-16 Ander Shehr,Peshawar	8 / 8	1,076,000	1,076,000
Supply / Fixing of Iron Takies at Various Places of UC-23, TMA, Town-I, Peshawar	5 / 10	400,000	344,998
Repair of MC Quarter at Gulbahar , Peshawar	10 / 10	92,000	91,899
Supply of LED lights for UC-18, Peshawar	5/9	300,000	300,000
Repair of TMA Quarter at Gulbahar No-1, Peshawar City	8 / 10	247,000	177,032
Ghulam Bilour PAK MDG's			
Pavement of Street / Drain & Culvert at UC-18, Peshawar	12 / 20	500,000	447,605
Pavement of Street / Drain & Culvert at UC-22, Yakkatoot-III, Peshawar	16/ 20	1,000,000	828,000
Ziaullah Afridi CMD			

Pavement of Street / Drain / Sidewall / Culverts etc. At Ali zar Chowk Yousaf Abad, No-2, UC-4, Peshawar	2 / 20	1,250,000	911,834
Pavement of Street / Drain / Sidewall / Culverts etc.at City Mall Godown UC-7, Peshawar	4 / 20	2,970,000	2,801,600
Pavement of Street / Drain / Sidewall / Culverts etc. at Malik Abad, UC-7, Peshawar	6 / 20	1,250,000	1,250,000
Pavement of Street / Drain / culverts etc. At Mohallah Lal Khan, Waheed, Aziz at UC-1, Peshawar	8 / 20	3,740,000	3,740,000
Pavement of Street / Drain / culverts etc.at Nayab Colony, Mohallah Adil , Saleem UC-1,Peshawar	9 / 20	3,530,000	3,509,244
Pavement of Street / Drain/ Culverts etc at Sardar Ahmad Jan Colony, Street No-7, Irfanullah Street UC-3, Peshawar	10 / 20	1,655,000	1,250,603
Pavement of Street / Drain / culverts etc.at Afghan Colony, UC-3, Peshawar	11 / 20	3,200,000	3,200,000
Pavement of Street / Drain / culverts etc. at Bashir Abad, Shah Faisal Colony, UC-5, Peshawar	13 / 20	3,250,000	3,267,448
Pavement of Street / Drain / culverts etc. at Rasheed Abad Kachkol Abad, UC-5, Peshawar	14 / 20	3,550,000	3,550,000
Pavement of Street / Drain / culverts etc. At Lal Khan Colony, Liaqat Abad, UC-5, Peshawar	15 / 20	3,000,000	3,000,000
Pavement of Street / Drain / culverts etc. at Zaryab Colony, parac Chinar House near ice Factory, UC-8, Peshawar	16 / 20	3,250,000	2,979,713
Pavement of Street / Drain / culverts etc.at UC-8, Nawaz Abad, Street 2,3,4,5, Peshawar	17 / 20	1,750,000	1,621,990
Pavement of Street / Drain / culverts etc. at Safi Town UC-9, Peshawar	20 / 20	3,000,000	2,909,993
PFC Award			
Pavement of street & Drain at Afridi Ghari UC-11, Peshawar		650,300	540,344
Total		120,194,300	106,033,603

Annex-7
[Para 1.2.1.10]
Detail of cash payment of pay and allowances

(Amount in Rupees)

S.No	Month of salary	Regulation Branch	GAD Branch	Engineering Branch	Garden Branch	Amount (Rs)
1	7/2015	566,152	277,673	455,813	67,844	1,367,482
2	8/2015	528,277	530,827	-	212,624	1,271,728
3	9/2015	268,868	425,786	-	146,910	841,564
4	10/2015	361,036	299,471	-	161,111	821,618
5	11/2015	417,090	295,194	-	82162	794,446
6	12/2015	288,485	416574	372,396	82,162	1,159,617
8	2/2016	491,996	282,677	310,163	67,845	1,152,681
9.	3/2016	375,393	301,506	-	67,845	744,744
10	4/2016	425,051	-	340924	104,175	870,150
11	5/2016	390,874	257,635	355,379	215,003	1,218,891
12	6/2016	473,999	-	400,144	265,239	1,139,382
	Total	4,587,221	3,087,343	2,234,819	1,472,920	11,382,303

# Annex-8 [Para 1.2.1.11]

# Detail of incorrect position of budget

S.No.	Name of Contract	Amount outstanding on 30.06.2016
1.	Slaughter House Ring Road Peshawar	847,383
2	Shadi Hall Purdah Hall	137,468
3	Tehsil Gorghatri Wedding Hall	191,257
4	Funland Amusement Park	1,182,482
5	Chacha Younis Park	142,903
6	Slaughter House Charsadda Road	1,300,000
7	Trade License Fee	2,344,600
8	Commercial Generator	1,597,000
9	Catering Crockery and Wedding Hall	680,000
10	Suzuki Stand Bakhshu Pul	33,450
	Total	8,456,543
	Budget at S.No.36 of the schedule of receipts	4,000,000
Unde	r statement of income / receipt for the year 2015-16	4,456,543

Annex-9

						Annex-9
				•		1.2.2.1]
	Irregular and unau					
<b>S</b> #	Item Name	Qty	Qty	Excess	Rate	Irregular
		Paid	approved in	Qty	paid	payment
			PC-1 / BOQ	Paid		(Rs)
	ement of Street / Drain / culverts etc	c. at Zarya	b Colony, Para	Chinar Ho	ouse near ice	e Factory, UC-
	shawar (Scheme 11/20)	074.50	100.20	04.15	40.50	100.225
1.	PCC (1:4:8)	274.53	180.38	94.15	4252	400,325
2.	BB work (1:4) in Masonry	18.49	-	18.49	6339	117,081
3.	PC Plaster (1:20)	97.02	-	97.02	184.25	17,875
4.	PCC (1:2:4)	125.29	33.89	91.40	5597	511,566
					ıb-Total-A	1,046,847
	ement of Street / Drain/ Culverts etc	at Sardar	Ahmad Jan Co	olony, Stre	et No-7, Irfa	nullah Street
UC-3	3, Peshawar (Scheme 10/20)					
1.	Brick on Edge	862.82	700.58	162.24	900	146,016
2.	PC Pointing	862.82	700.58	162.24	170	27,581
				Sub	-Total – B	173,597
Pave	ment of Street / Drain / culverts etc	. at Nayab	Colony, Mohal	llah Adil ,	Saleem	
UC-1	1, Peshawar (Scheme 9/20)					
1.	Form work as in structure	349.07	-	349.07	522.77	182,483
				Sub	-Total – C	182,483
Cons	struction of Street / Drain / RCG	C slab at	Railway Color	ıy, Dalaza	k Road, (	
Sout	hern Side), UC-4, Mahal Tera-II, P	eshawar (	Scheme (5/50)	•	, ,	
1.	PCC (!:4:8)	208	73.47	134.53	3455	464,801
2.	PCC (!:2:4)	224	11.76	212.24	4598	975,880
				Sub	-Total – D	1,440,681
Pave	ment of Street & Drain at Afridi G	hari UC-1	1, Peshawar			
1.	PCC (!:4:8)	42.52	27.75	14.77	3,916	57,839.32
2.	PC (!:2:4) as in drain	38.90	16.04	22.86	5,405.4	123,567.44
3.	P/L 12" RCC pipe	7.01	-	7.01	1,310.87	9,189.20
4.	BB on Edge (1:6) csm	49.34	-	49.34	715.51	35,503.25
5.	PC Pointing	49.34	-	49.34	170.82	8,428.26
6.	PC Plaster	60.16	-	60.16	174.52	10,028.00
7.	BB Work	10.76	_	10.76	5,997.98	64,658.22
			1		b-total – E	309,213.69
	G-Total (A	1 - D - C -	D   E)	54		2,105,974.69

# Annex-10 [Para 1.2.2.2]

# **Detail of Non-deposit of taxes**

Name of Work	File No.	GST	Professional tax	Stamp duty	DPR	Income tax deducted
TMA Local Fund ( 2015-16)				ř		
Pavement of street/drain at Madina street, old chips factory, Zaheer abad Peshawar	1 / 6	-	4,000	1,250	-	11,632
Boundary wall/supply and fixing of Iron grill over green belt at main G.T. Road Qadir abad Peshawar	2/6	-	5,000	1,850	-	41,919
Installation of Iron gate at Sikandar Town Peshawar	4 / 6	-	4,000	1,250	-	11,408
General repair of Banglow , District Council Colony, Yousaf Abad, Dalazak Road, Peshawar	1/5	-	4,000	1,250	-	21,597
Pavement of street/ drain /rcc / tuff tiles/ Jinazgah at Ajab Town, UC-1, Khalisa-I, Peshawar	1 / 50	-	7,000	6,250	2,000	114,145
Pavement of street / drain / culverts etc. At various places of Khalisa-II UC-02, Peshawar	2 / 50	-	5,000	1,850	-	90,000
Suply of street Lights accessories for various places of UC-2, Khalisa-II, Peshawar	3 / 50	24,834	7,000	13,848	2,000	62,316
Pavement of street / drain / culverts etc. At Afghan Colony, / Yousaf Abad, Hussain Abad, UC-03, Mahal Terai-I, Peshawar	4 / 50	-	7,000	6,250	6,000	179,999
Construction of street / drain / rcc slab at Railway Colony, Dalazak Road, ( Southern Side), UC-4, Mahal Tera- II,Peshawar	5 / 50	-	7,000	6,250	2,000	145,725
Pavement of street / drain / Culverts etc. At Saeed Abad, Eidgah Colony, UC-7, Shahi Bagh, Peshawar	7 / 50	-	7,000	6,250	4,000	179,999
Construction of street/drain/slab/ etc. Sikandar	8 / 50	1	7,000	6,250	4,000	88,074

Town, UC-9, Sikandar Town,						
Peshawar						
Supply of street Lights accessories at various placed of UC-09, Sikandar Town, Peshawar	9 / 50	6,681	4,000	3,140	-	14,130
Construction of street/drain/slab/ etc. Inayat Ghari, Gulbahar No-2, UC-10, Gulbahar, Peshawar	10 / 50	-	7,000	6,250	2,000	150,000
Supply of street Lights accessories at various placed of UC-10,Gulbahar, Peshawar	11 / 50	6,929	4,000	3,268	-	14,706
Construction of street/drain/slab/ etc.Toheed Colony, Maskin Abad,UC-11, Shaheen Muslim Town-I, Peshawar	12 / 50	-	7,000	6,250	4,000	150,012
Supply of street Lights accessories at various placed of UC-11,Shaheen Muslim Town- I, Peshawar	13 / 50	6,929	4,000	3,268		14,706
Construction of street/drain/slab etc. Shaheen Muslim Town-II, UC-12, Peshawar	14 / 50	-	7,000	6,250	4,000	149,260
Supply of street Lights accessories at various placed of UC-12,Shaheen Muslim Town- II, Peshawar	15 / 50	7,007	4,000	3,600	-	16,200
Construction of street/drain/slab etc. Sheikh Abad No-3,UC-13, Sheikh Abad Peshawar	16 / 50	-	7,000	6,250	4,000	95,393
Supply of street Lights accessories at various placed of UC-13,Sheikh Abad, Peshawar	17 / 50	20,740	-	2,858	-	12,862
Construction of street/drain/slab/ etc. Sikandar Pura, Sarbanan,UC-14, Lahori Peshawar	18 / 50	-	7,000	6,250	4,000	149,999
Supply of street Lights accessories at various placed of UC-14, Lahori , Peshawar	19 / 50	-	20,740	2,858	-	12,862
Construction of street/drain/slab/ etc. Mahar Mitho, Raiti Bazar,UC-15, Kareem Pura, Peshawar	20 / 50	-	7,000	6,250	4,000	149,580

Supply of street Lights		17,000	4,000	1,250		22,500
accessories at various placed of	21 / 50	17,000	4,000	1,230	-	22,300
UC-15,Kareem Pura, Peshawar	21 / 30					
Supply of street Lights		30,039	7,000	15,000	2,000	675,000
accessories at various placed of	22/ 50	30,039	7,000	13,000	2,000	073,000
	22/ 30					
UC-16, Ander Shehr, Peshawar			7.000	( ) ( )	4.000	170.000
Construction of		-	7,000	6,250	4,000	150,000
street/drain/slab/ etc.at	22/50					
Mohallah No Kashmir,	23/50					
Mohallah Kofajan, UC-17,						
Asia, Peshawar						
Supply of street Lights		38,930	4,000	1,250	-	18,000
accessories for various places	24 / 50					
of UC-17, Asia, Peshawar						
Reconstruction of damaged		-	18,000	6,250	4,000	277,611
PCC road / drain at Ramdas	25 / 50					
Bazar, UC-17, Asia, Peshawar						
Consruction of damaged street /		-	18,000	6,250	4,000	154,384
drain at Bahadar Shah, UC-17,	26 / 50					
Asia, Peshawar						
Construction of		-	7,000	6,250	2,000	149,752
street/drain/slab/ etc. Mohallah	20 / 50		·	·		
Sheikh-ul-Islam, UC-19, Gunj,	29 / 50					
Peshawar						
Supply of street Lights		21,692	-	3,150	-	17,946
accessories for various places	30 / 30			,		,
of UC 19, Gunj, Peshawar						
Supply of street Lights		17,367	5,000	9,008	-	39,186
accessories for various places	22 / 50	<b>'</b>	,	,		,
of Yakatoot-I, UC-20,	33 / 50					
Peshawar						
Construction of		_	7,000	6,250	6,000	143,960
street/drain/slab/ etc. At Nazim			7,000	0,230	0,000	115,700
Abad, Qazi Abad, UC-UC-22,	36 / 50					
Yakkatoot-III, Peshawar						
Construction of		_	7,000	6,250	8,000	150,000
street/drain/slab/ etc.at Nawab		_	7,000	0,230	0,000	150,000
Abad, Khalid Town, UC-23,	38 / 50					
Wazir Bagh, Peshawar						
Construction of street/drain/slab			7,000	6,250	8,000	150,052
etc. Awan Street, Quaid Abad,		_	7,000	0,230	0,000	150,032
Hameed Abad, Lali Bagh, UC-	40 / 50					
24, Kakshal-II, Peshawar						
Construction of street/drain/slab		_	7,000	6,250	2,000	135,955
	1/ 1	-	7,000	0,230	2,000	155,955
etc. Akhun Abad No.2-4-5,UC-	1/ 1					
26, Akhun Abad, Peshawar						

Construction of Street / drain etc, at UC-10, Gulbahar, Peshawar	49 / 50	-	7,000	6,250	2,000	148,760
Re-pavement of street / drain at Madina Colony, Pir Dust Padast, UC-23, Wazir Bagh, Peshawar	50 / 50	-	7,000	6,250	4,000	93,495
Supply of Street Lights at Faqir Abad, UC-08, Peshawar	1/3	53,249	-	9,068	-	40,807
Construction of New Drain at Dhaki Munawar Shah, Peshawar	1 / 10	-	18,000	6,250	4,000	247,659
Re- Pavement of Street / Drain / RCC slab at Ejaz Abad Street No-03, Din Bahar Colony, Charsaddar Road, UC-07, Peshawar	7 / 10	-	5,000	1,850	-	87,800
Pavement of street / drain at Ejaz Abad, Kamran Street, Shaheen Muslim Town,UC-11, Peshawar	1 / 1	-	18,000	6,250	2,000	325,225
Pavement of Street / Drain etc. at Qazi Abad, Munawar Shah Colony, Akhoon Abad, No-4,5, Hashtnagar Colony, Akhun Abad & Supply / Fixing of Pressure pump at Madrassa near Ittefaq Colony, Qasab Khana, Peshawar	2/9	-	-	18,650	4,000	243,459
Pavement of Street / Drain / Culvert etc at Gulbahar No- 1,2,4,. Latif Abad Ring Road, etc Peshawar	4/9	-	18,000	6,250	4,000	247,278
Pavement of Street at Mohallah Mullah Baroh, UC-19, Gunj, Peshawar	7/9	-	4,000	1,250	-	12,512
Construction of Street/Drain etc From Sheikh Abad Park to Anwar Sher Cook,UC-13, Shiekh Abad, Peshawar	7 / 8	-	18,000	6,250	4,000	162,263
M&R Fund						
Supply of street Lights accessories at various placed of Mahal Tera-II, UC-04, Peshawar	6 / 50	22,102	7,000	6,250	2,000	72,415
Construction of Two Room	9 / 10	-	4,000	1,850	2,000	43,643

Quarter with Kitchen & Bath at Gulbahar No-1, Town-I,						
Peshawar						
Re- Construction of PCC Road		_	7,000	6,250	4,000	96,741
from Chitrali Bazar to Koocha	3 / 10		7,000	0,230	4,000	70,741
Risaldar, Peshawar	3710					
Renovation Of Reading Room		-	7,000	6,250	2,000	80,700
at Dhaki Munawar Shah Uc-16	8 / 8		7,000	0,230	2,000	00,700
Ander Shehr, Peshawar	0,0					
Supply / Fixing of Iron Takies		_	4,000	1,250	_	25,875
at Various Places of UC-23,	5 / 10		4,000	1,230	_	25,675
TMA, Town-I, Peshawar	3 / 10					
Repair of MC Quarter at		_	4,000	1,250	_	9,189
Gulbahar, Peshawar	10 / 10		4,000	1,230	_	),10)
Supply of LED lights for UC-		_		2,999	_	13,498
18, Peshawar	5/9			2,777	_	15,470
Repair of TMA Quarter at		-	4,000	1,250	-	17,703
Gulbahar No-1, Peshawar City	8 / 10	_	7,000	1,230	_	17,703
Ziaullah Afridi CMD						
	2 / 20		5.000	1.050		60.207
Pavement of Street / Drain /	2 / 20		5,000	1,850	-	68,387
Sidewall / Culverts etc. At Ali						
zar Chowk Yousaf Abad, No-2,						
UC-4, Peshawar	4 / 20	-	10.000	6.250	4.000	200 202
Pavement of Street / Drain /	4 / 20		18,000	6,250	4,000	209,303
Sidewall / Culverts etc.at City						
Mall Godown UC-7, Peshawar	5 / 2 0	-	<b>-</b>	6.5.50	•	
Pavement of Street / Drain /	6 / 20		7,000	6,250	2,000	93,750
Sidewall / Culverts etc. at						
Malik Abad, UC-7, Peshawar	0.400	-	10.000	<b>-</b>	•	• • • • • • • • • • • • • • • • • • • •
Pavement of Street / Drain /	8 / 20		18,000	7,500	2,000	280,499
culverts etc. At Mohallah Lal						
Khan, Waheed, Aziz at UC-1,						
Peshawar	- /	-				
Pavement of Street / Drain /	9 / 20		18,000	6,250	4,000	263,192
culverts etc.at Nayab Colony,						
Mohallah Adil , Saleem UC-						
1,Peshawar		-				
Pavement of Street / Drain/	10/20		7,000	6,250	2,000	93,795
Culverts etc at Sardar Ahmad						
Jan Colony, Street No-7,						
Irfanullah Street UC-3,						
Peshawar		-				
Pavement of Street / Drain /	11/20		18,000	18,650	4,000	239,967
culverts etc. at Afghan Colony,						
UC-3, Peshawar		-				
Pavement of Street / Drain /	13/20		18,000	6,250	2,000	243,750

culverts etc. at Bashir Abad,						
Shah Faisal Colony, UC-5,						
Peshawar						
Pavement of Street / Drain /	14/ 20		7,000	6,250	2,000	266,249
culverts etc. at Rasheed Abad						
Kachkol Abad, UC-5, Peshawar		-				
Pavement of Street / Drain /	15/20		7,000	6,250	2,000	224,999
culverts etc. At Lal Khan						
Colony, Liaqat Abad, UC-5,						
Peshawar		-				
Pavement of Street / Drain /	16 / 20		18,000	18,650	4,000	223,478
culverts etc. at Zaryab Colony,						
para Chinar House near ice						
Factory, UC-8, Peshawar		-				
Pavement of Street / Drain /	17 / 20		7,000	6,250	4,000	121,648
culverts etc. at UC-8, Nawaz						
Abad, Street 2,3,4,5, Peshawar		-				
Pavement of Street / Drain /	20 / 20		18,000	6,250	4,000	218,248
culverts etc. at Safi Town UC-						
9, Peshawar		-				
PFC Award						
Pavement of street & Drain at			4,000	1,250		40,497
Afridi Ghari UC-11, Peshawar		-				
Total		273,499	542,740	388,515	152,000	8,517,654

## Annex-11 [Para 1.2.2.3]

## **Detail of Short Deduction of Income Tax**

(Amount in Rupees)

					n Rupees)	
Name of Work	Scheme No.	Payment	Income Tax @ 10%	Income tax deducted @ 7.5%	Short Income Tax deducted	
TMA Local Fund ( 2015-16)						
Pavement of street/drain at Madina street, old chips factory, Zaheer abad		155607	15561	11632	3929	
Peshawar	1/6					
Boundary wall/supply and fixing of Iron grill over green belt at main G.T.Road Qadir abad Peshawar	2/6	558925	55893	41919	13974	
Installation of Iron gate at Sikandar Town Peshawar	4 / 6	152107	15211	11408	3803	
General repair of Banglow , District Council Colony, Yousaf Abad, Dalazak Road, Peshawar	1/5	313000	31300	21597	9703	
Pavement of street/ drain /rcc / tuff tiles/ Jinazgah at Ajab Town, UC-1, Khalisa-I, Peshawar	1 / 50	2400000	240000	114145	125855	
Pavement of street / drain / culverts etc. At Afghan Colony, / Yousaf Abad, Hussain Abad, UC-03, Mahal Terai-I, Peshawar	4 / 50	2400000	240000	179999	60001	
Construction of street / drain / rcc slab at Railway Colony, Dalazak Road, ( Southern Side), UC-4, Mahal Tera- II,Peshawar	5 / 50	1943000	194300	145725	48575	
Pavement of street / drain / Culverts etc. At Saeed Abad, Eidgah Colony, UC-7, Shahi Bagh, Peshawar	7 / 50	2400000	240000	179999	60001	
Construction of street/drain/slab/ etc. Sikandar Town, UC-9, Sikandar Town, Peshawar	8 / 50	1176326	117633	88074	29559	
Construction of street/drain/slab/ etc. Inayat Ghari, Gulbahar No-2, UC-10, Gulbahar, Peshawar	10 / 50	2000000	200000	150000	50000	
Construction of street/drain/slab/ etc.Toheed Colony, Maskin Abad,UC-11, Shaheen Muslim Town- I, Peshawar	12 / 50	2000000	200000	150012	49988	
Construction of street/drain/slab/ etc.Shaheen Muslim Town-II, UC-12,	14 / 50	1990130	199013	149260	49753	

Peshawar					
Construction of street/drain/slab/ etc. Sheikh Abad No-3,UC-13, Sheikh Abad Peshawar	16 / 50	2000000	200000	95393	104607
Construction of street/drain/slab/ etc. Sikandar Pura, Sarbanan,UC-14, Lahori Peshawar	18 / 50	2000000	200000	149999	50001
Construction of street/drain/slab/ etc. Mahar Mitho, Raiti Bazar,UC-15, Kareem Pura, Peshawar	20 / 50	1900000	190000	149580	40420
Construction of street/drain/slab/ etc.at Mohallah No Kashmir, Mohallah Kofajan, UC-17, Asia, Peshawar	23 / 50	2000000	200000	150000	50000
Reconstruction of damaged PCC road / drain at Ramdas Bazar, UC-17, Asia, Peshawar	25 / 50	3701500	370150	277611	92539
Construction of damaged street / drain at Bahadar Shah, UC-17, Asia, Peshawar	26 / 50	2058467	205847	154384	51463
Construction of street/drain/slab/ etc. Mohallah Sheikh-ul-Islam,UC-19, Gunj, Peshawar	29 / 50	1996777	199678	149758	49920
Construction of street/drain/slab/ etc. At Nazim Abad, Qazi Abad, UC-UC- 22, Yakkatoot-III, Peshawar	36 / 50	1919469	191947	143960	47987
Construction of street/drain/slab/ etc. at Nawab Abad, Khalid Town, UC- 23, Wazir Bagh, Peshawar	38 / 50	2004517	200452	150000	50452
Construction of street/drain/slab/ etc. Awan Street, Quaid Abad, Hameed; Abad, Lali Bagh,UC-24, Kakshal-II, Peshawar	40 / 50	2000000	200000	150052	49948
Construction of street/drain/slab etc. Akhun Abad No.2-4-5,UC-26, Akhun Abad, Peshawar	1/ 1	1880855	188086	135955	52131
Construction of Street / drain etc, at UC-10, Gulbahar , Peshawar	49 / 50	1983475	198348	148760	49588
Re-pavement of street / drain at Madina Colony, Pir Dust Padast, UC- 23, Wazir Bagh, Peshawar	50 / 50	1246601	124660	93495	31165
Construction of New Drain at Dhaki Munawar Shah, Peshawar	1 / 10	3302119	330212	247659	82553

Pavement of street / drain at Ejaz Abad, Kamran Street, Shaheen Muslim Town, UC-11, Peshawar	1 / 1	4336343	433634	325225	108409
Pavement of Street / Drain etc. at		3283851	328385	243459	84926
Oazi Abad, Munawar Shah Colony,		3203031	320303	273737	04720
Akhoon Abad, No-4,5, Hashtnagar					
Colony, Akhun Abad & Supply /	2/9				
Fixing of Pressure pump at Madrassa	219				
near Ittefaq Colony, Qasab Khana,					
Peshawar					
Pavement of Street / Drain / Culvert		3297043	329704	247278	82426
etc at Gulbahar No-1,2,4,. Latif Abad	4/9	329/043	329704	24/2/0	62420
Ring Road, etc Peshawar	4/ 3				
Pavement of Street at Mohallah		166839	16683.9	12512	4171.9
	7 / 0	100839	10083.9	12312	41/1.9
Mullah Baroh, UC-19, Gunj, Peshawar	7/9				
Construction of Street/Drain etc From		2162517	216252		54000
	7 / 8	2163517	216352	1/22/2	54089
Sheikh Abad Park to Anwar Sher	//8			162263	
Cook,UC-13, Shiekh Abad, Peshawar					
M&R Fund					
Re- Construction of PCC Road from		1289862	128986	96741	32245
Chitrali Bazar to Koocha Risaldar,	3 / 10				
Peshawar					
Renovation Of Reading Room at		1076000	107600	80700	26900
Dhaki Munawar Shah Uc-16 Ander	8 / 8				
Shehr,Peshawar					
Supply / Fixing of Iron Takies at		344998	34500	25875	8625
Various Places of UC-23, TMA,	5 / 10				
Town-I, Peshawar					
Ghulam Bilour PAK MDG's					
Pavement of Street / Drain & Culvert	12 / 20	447605	44761	33570	11191
at UC-18, Peshawar					
Pavement of Street / Drain & Culvert	16/20	828000	82800	62100	20700
at UC-22, Yakkatoot-III, Peshawar					
Ziaullah Afridi CMD					
Pavement of Street / Drain / Sidewall	2 / 20	911834	91183	68387	22796
/ Culverts etc. At Ali zar Chowk					
Yousaf Abad, No-2, UC-4, Peshawar					
Pavement of Street / Drain / Sidewall					
Pavement of Street / Drain / Sidewaii	4 / 20	2790718	279072	209303	69769

UC-7, Peshawar					
Pavement of Street / Drain / Sidewall	6 / 20	1250000	125000	93750	31250
/ Culverts etc. at Malik Abad, UC-7,					
Peshawar					
Pavement of Street / Drain / culverts	8 / 20	3740000	374000	280499	93501
etc. At Mohallah Lal Khan, Waheed,					
Aziz at UC-1, Peshawar					
Pavement of Street / Drain / culverts	9 / 20	3509244	350924	263192	87732
etc.at Nayab Colony, Mohallah Adil,					
Saleem UC-1,Peshawar					
Pavement of Street / Drain/ Culverts	10 / 20	1250603	125060	93795	31265
etc at Sardar Ahmad Jan Colony,					
Street No-7, Irfanullah Street UC-3,					
Peshawar					
Pavement of Street / Drain / culverts	11 / 20	3200000	320000	239967	80033
etc.at Afghan Colony, UC-3,					
Peshawar					
Pavement of Street / Drain / culverts	13 / 20	3250000	325000	243750	81250
etc. at Bashir Abad, Shah Faisal					
Colony, UC-5, Peshawar					
Pavement of Street / Drain / culverts	14 / 20	3550000	355000	266249	88751
etc. at Rasheed Abad Kachkol Abad,					
UC-5, Peshawar					
Pavement of Street / Drain / culverts	15 / 20	3000000	300000	224999	75001
etc. At Lal Khan Colony, Liagat					
Abad, UC-5, Peshawar					
Pavement of Street / Drain / culverts	16 / 20	2979713	297971	223478	74493
etc. at Zaryab Colony, parac Chinar					
House near ice Factory, UC-8,					
Peshawar					
Pavement of Street / Drain / culverts	17 / 20	1621990	162199	121648	40551
etc.at UC-8, Nawaz Abad, Street					
2,3,4,5, Peshawar					
Pavement of Street / Drain / culverts	20 / 20	2909993	290999	218248	72751
etc. at Safi Town UC-9, Peshawar					
PFC Award					
Pavement of street & Drain at Afridi			54034	40497	13537
Ghari UC-11, Peshawar		540344			
Total		99221372	9922137	7317861	2604276

Annex-12

	[Para 1.2.2.5] Detail of non-recovery of emoluments from contractor						
BPS employees attached	No. of employees	Average B.Pay per month per employee	Average allowances per month per employee	Total Salary per month per employee	Total Annual Salary		
5	3	10,385	10,200	20,585	741,060		
1 / 2	4	8,975	8,250	17,225	826,800		
	Total Annual Salary- A						

BPS	No. of employees	Minimum pay scale 2015	Maximum pay scale 2015	Average of pay x 1 / 3 (monthly contribution per employee per month	Amount (Rs)		
5	3	6,985	17,185	4,028	145,008		
1 / 2	4	6,335	12,935	3,212	154,176		
	Pension Contribution – B						

BPS employees attached	No. of employees	Average Basic Pay per month per employee	Total Leave Salary (48 days)
5	3	10,385	49,848
1 / 2	4	8,975	57,440
	Total Leave Salary- C		107,288
	Grand Total (A+B+C)		1,974,332

### Annex-13 [Para 1.2.2.6]

### **Detail of less recovery of tax receipt**

	(Minount in Rubees)				
S No	Name of contract	Actual 2014- 15	Required as per MT&C	Realized 2015-16	Less realized
1	License fee Food & Drink	122,700	147,240	1	147,240
2	License fee of dangerous goods			1,628,200	
3	Trade License fee	6,502,400	7,802,880	2,340,000	3,834,680
4	Transport tax Dalazak Road	1,744,000	2,092,800	1,263,666	829,134
5	Entry fee Jinnah park	2,502,100	3,002,520	2,840,062	162,458
6	Commercial Generator tax	470,000	564,000	282,500	281,500
7	Tax on private hospitals	464,500	557,400	96,000	461,400
8	Tax on Private Marriage Hall Catering & Crockery	775,515	930,618	202,000	728,618
9	Entry Fee Shalimar Garden	1,606,448	1,927,738	2,080,665	(152,927)
10	Adda Fee General Bus Stand	263,790,042	316,548,050	222,085,357	94,462,693
11	Adda Fee Karkhano Bus Stand	23,879,462	28,655,354	23,942,800	4,712,554
	Total	301,857,167	362,228,600	256,761,250	105,467,350

## **Detail of Non-recovery of Withholding Tax from contractors of receipt** (Amount in Rupees)

Name of Contract awarded	Amount of	Income Tax	Income Tax	Income tax
	Contract	10% due	Collected	outstanding
Slaughter House Ring Road (Lease)	3,188,810	318,881	1	318,810
Pardah Hall Shadi Hall (Lease)	411,637	41,164	8,949	32,215
Asia Park Shadi Hall (Lease)	396,801	39,680	66,200	6,620
Fun Land Shahi Bagh (Lease)	2,143,509	214,351	-	214,351
Chacha Younas Park (Lease)	1,355,821	135,582	-	135,582
Suzuki / Cheng Chee Stand at Dalazak	2,110,000	211,000	135,167	75,833
Road				·
Neon Signed Board Fee	5,000,000	500,000	-	500,000
Cess Fee	9,400,000	940,000	-	940,000
Entry & Parking Fee at Shalimar	1,733,333	173,333	-	173,333
Garden				
Total	•	•		2,396,744

### Detail of Non-recovery of outstanding receipt

Name of Contract awarded	Liability upto June, 2015 (as per DCR)	Annual Contract 2015-16	Deposited during 2015- 16	Outstanding
;1	2	3	4	5 = 2 + 3 - 4
Lease Agreement				
Slaughter House Ring Road	847,383	3,188,810	2,651,662	1,384,531
(Lease)				
Pardah Bagh Shadi Hall	137,468	411,637	460,683	88,422
Asia Park Shadi Hall (Lease)	-	396,801	330,601	66,200
Fun Land Shahi Bagh (Lease)	1,182,481	2,143,589	2,610,919	751,158
Chacha Younas Park (Lease)	142,903	1,355,821	863,245	635,479
Annual Contract				
Charsadda Bus Stand	-	47,500,000	38,200,000	9,300,000
Suzuki / Cheng Chee Stand at	-	2,110,000	1,463,666	646,334
Dalazak Road				
Cess Fee	-	9,400,000	3,952,603	5,447,397
Entry & Parking Fee at Shalimar	-	1,733,333	1,430,000	303,333
Garden			. ,	ŕ
Latrine Mohallah Khuda Dad	-	1,152,000	464,000	688,000
Total	2,310,235	69,391,991	52,427,379	19,274,847

### Detail of loss due to incorrect calculation of rent

Period	Rent due	Annual rent	Difference of	Income tax	Remarks
		calculated	rent		
1.01.2009 to	732,050	0	732,050	36,602	-
30.06.2009					
1.07.2009 to	732,050	1,464,100	73,205	3,660	Annual rent increase @
31.12.2009					10% on 1.01.20110
1.01.2010 to	805,255				
30.06.2010					
1.07.2010 to	1,610,510	1,464,100	146,410	7,321	Annual Rent freezed at
30.6.2011					June 2010 level till
1.07.2011 to	1,610,510	1,464,100	146,410	7,321	30.06.2012
30.6.2012					
01/07.2012 to	885,781	1,610,510	249,629	12,481	Annual rent increase @
31.12.2012					10% on 1.07.2012.
01/01.2013 to	974,359				Annual rent increase @
30.06.2013					10% on 1.01.2013
1.07.2013 to	974,359	1,771,561	274,592	27,459	
31.12.2013					
1.01.2014 to	1,071,794				Annual rent increase @
30.06.2014					10% on 1.01.2014
1.07.2014 to	1,071,794	1,948717	302,051	30,205	
31.12.2014					
1.01.2015 to	1,178,974				Annual rent increase @
30.06.2015					10% on 1.01.2015
1.07.2015 to	1,178,974	2,143,589	332,256	33,226	
31.12.2015					
1.01.2016 to	1,296,871				Annual rent increase @
30.06.2016					10% on 1.01.2016
	Total		2,256,603	158,275	

### **Detail of less realization of receipt**

Description	Monthly tax	Annual tax	No. (Approx)	Annual tax due	
Doctor	2,000	24,000	175	4200000	
Hospital	5,000	60,000	15	900,000	
	5,100,000				
Amount realized as	96,000				
16)					
	Less reali	zed – A		5,004,000	
Wedding Hall	5,000	60,000	25	1,500,000	
Amount realized as	Amount realized as per income statement as Revised Budget (2015-				
16)					
	1,298,000				
	6,302,000				

Description	Monthly tax	Annual tax	No. (Approx)	Annual tax due
				(Approx)
Motor Cycle	1,000	12,000	40	480,000
Rent A Car	1,000	12,000	30	360,000
Bargain Centre	1,000	12,000	50	600,000
	1,440,000			

Grand Total (C+D)	7,742,000
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### Annex-18 [Para 1.2.2.12]

### Detail of abnormal decrease in revenue receipt

S No	Name of contract	Actual 2014-15	estimated 2015-16	Realized 2015-16	Less realized
1	License fee Food & Drink	122,700	200,000	-	122,700
2	License fee of dangerous goods		5,310,000	1,628,200	
3	Trade License fee	6,502,400	6,200,000	2,340,000	2,534,200
4	Transport tax Dalazak road	1,744,000	2,110,000	1,263,666	480,334
6	Chacha Younas Park	1,125,388	1,300,000	863,245	262,143
7	Fun land Amusement park receipts	1,586,130	1,964,960	1,249,805	336,325
10	marriage hall Tehsil Ghor Ghatri	767,424	855,242	688,112	79,312
12	commercial Generator tax	470,000	700,000	282,500	187,500
13	tax on private hospitals	464,500	1,000,000	96,000	368,500
14	Tax on Private marriage hall catering & crockery	775,515	850,000	202,000	573,515
15	Adda fee General bus stand	263,790,042	270,000,000	222,085,357	41,704,685
	Total	277,348,099	290,490,202	230,698,885	46,649,214

Annex-19
[Para 1.3.1.1]
Statement showing expenditure incurred on various developmental schemes

S. #	Vr No & date	Name of work	Name of contractor	Work order No & date	MB No as recorded in the bill or in the relevant file	Date of completion	Up to date expenditure (Rs)
1	1dt 6-10- 15	Construction of st: drain wall at Shahibala Peshawar	Pak British Peshawar	W.O No 10 dt 28-7-2015 for Rs 1372927.80 (31.35 % below onE/C Rs2.00 million	as per Office Note in the fileMBNo 116 is misplaced, 2 <sup>nd</sup> MB496 p-104- 115	T.S and PC-IV Not produced	1.014.825 Remaining Payment made in 11/2016 from local fund
2	2 -do-	2 <sup>nd</sup> & Final bill constn: of st: drain RCC pipe etc at Takhtabad TMA- I&II	Gul Jamal	W.O No 15 dt 8-5-15, Rs1560000 ie 22% below on E/C Rs 2.00 million	MB-509 P-1 to 21	-do-	1,555,754
3	3 -do-	Desalting drain canal at Gul bela Peshawar	Syed Sajid Ali Shah	No W.O 40% below on E/C of Rs 5.00 million	MB No 522 page-22-23	-do-	299,971
4	4-do-	Constn of st: drain Culvert at Kandi Kalu Khel Wadpaga Peshawar	Abdul Qahar	Contract documents, W.O etc not produced	MB No 510 page 199 to 203	-do-	830,925
5	20 dt 26- 10- 15,37dt 28-3-16	Imp/constrn: of Janazgah at Kalu Khel TMA-I-II Pesh, 1 <sup>st</sup> R/b and 3rd R/bill	M/S New Meshwani	-do-	MB No 522 Page No 122 to 130but T.S not produced.	-do-	1,261,767
6	32 dt 10- 11-15	Constn: of Masjid at vill: Budni U/C Wadpaga (1st&Final)	Syed Sajjad Ali Shah	-do-	MB No 01 page- 17 to 23 not produced	-do-	1,969,871
7	35-A dt 10-11-15	Pavement of street, constn: of Drain, culvert etc at U/C Khazana (1st&F)	Alam Zeb contractor	-do-	Record not Produced	-do-	1,075,830
8	47 dt 24- 2-16	-do- at Tauda U.C Khazana	-do-	-do	-do-	-do-	1,245,760
9	47 dt 24- 2-16	Pavement of street and constn of drain, culvert at ahmad abad, tauda u/c Khazana (2 <sup>nd</sup> & Final)	Mr Alam Zeb	W.O No Rs 3553540 ie 11.1615 % below on E/c of Rs 4.00 million, Paid Rs 3559200	MB No 509	-do-	3,559,200
10	57 dt 19- 11-15and	Constn: of Drain, culvert etc at vill: Budni	Ishtiaq Ahmad	Tender documents, w.o		-do-	1,181,679

	4 dt 3- 12-15	Peshawar(1 <sup>st</sup> R/b)& 2 <sup>nd</sup> R/bill		etc not produced			
11	60 dt 19- 11-2016	Constn: of street drain culvert at Wadpaga (1st	Nawab Khan	Tender documents, w.o		-do-	456,246
12	31 dt 8- 12-15	R/b)  Constn of culverts, janazgah floor etc at vill: Pakha Ghulam (1st&F)	Syed Sajjad Ali Shah	not produced Tender documents, w.o, agreement etc not produced		-do-	631,220
13	32 dt 8- 12-2015	Constn of B/wall , culvert, shingle at vill Budni U/C wadpaga (1st&F)	Syed Sajjad Ali Shah	-do-		-do-	188,875
14	49 dt 23- 12-15	Constn: of st: drain, culverts at Faqir village U/C Pakha Ghulam (2nd &F- Bill)	Syed Sajjad Ali Shah	-do-	MB -522	-do-	807,184
15	3 dt 12- 1-16	Constn of drain, culverts etc at vii: Manzoor abad Duranpur Pesh (2 <sup>nd</sup> &F)	Mr Nawab Khan contractor	-do-	MB-510 and T.S Not Produce,2 <sup>nd</sup> R/bill recorded in MB-522	-do-	370,810
16	18 dt 20- 1-16 And 17 dt 11-2- 16	Renovation work of at Masjid Mohammadia vill Sammar Bagh U/C Kankola (1 <sup>st</sup> R/Bill) & (2 <sup>nd</sup> R/Bill)	Gul Jamal	-do-	MB-522 but T.S not Produced	-do-	493,634
17	18 dt 20.1.16 and 20 dt 11.2.16	Constn: of B/wall around Grave Yard at Fatu Abdur Rahamia U/C Kankola (1 <sup>St</sup> )	-do-	30 % below on E/C of Rs 1.400 m	MB-522	-do-	973,861
16	-do-	Constn: of Janazgah at Fatu Abdur Rahamia U/C Kankola(1 <sup>st</sup> R/Bill) and 2 <sup>nd</sup> &F bill	-do-		MB No 522but T.S not produced	-do-	994,740
18	8 dt 9-2- 16	Constn of street drain culvert at sadat town U/CWadpaga Peshawar(2 <sup>nd</sup> &F bill)	Mr Nawab Khan	MB No-01 not produced	MB No 01 and MB No 522 but MB-01 not produced.	-do-	1,114,454
19	14 dt 11- 2-16	Constn of road,street,drain at U/C lala c/o Ali Shan(1st R/bill)	Naveed-ur- Rehman	Tender documents, w.o etc not produced	Contract documents, W.O,TS not produced	-do-	1,103,804
20	25 dated 11-2-16	Constrn: of street drain, side wall at U/C Gul bela pesh(1 <sup>st</sup> &Final bill)	Mr Ali Haider	Tender documents, w.o etc not produced	-do-	-do-	4,100,318
21	28 dt 11- 2-16	Constn of janazgah at Panam Dehri Patwar Payan U/C Mathra Pesh	Niaz Wali Khan	-do-	-do-	-do-	3,085,537

		(1st&Final bill)					
22	34 dt 11- 2-16	Constn of street drain.janazgah at Rono Ghari U.C Wadpaga Pesh (3 <sup>rd</sup> & Final)	Eagle Mishwani	E/cost Rs 1.00 million	MB No 510 not produced,MB 522 P-12-15,55-65	-do-	732,929
23	53 dt 25- 2-16	Pavement of street drain and constn of culverts,s/wall etc at U/C Gul bela Pesh(1 <sup>st</sup> R/bill)	Shahid contractor	Tender documents, w.o etc not produced		-do-	1,297,474
24	56 dt 29- 2-16	Constn of Plant Pre Max road at U/C Mathra(PK07)Peshawar	Ali Haider	Tender documents, w.o etc not produced		-do-	2,280,019
25	59 dt 29- 2-16	Constn of Plant Pre Max road at U/C Panam Dehri &Garhi Sherdad(PK07)Peshawa r	Ali Haider	Tender documents, w.o etc not produced		-do-	4,146,992
26	6 dt 07- 03-16	Constn of Drain etc at Javed Town Chughul Pura UC Pakha Ghulam Pesh(2 <sup>nd</sup> ,F/bill)	M/S Zeb &Co	Tender documents, w.o etc not produced	T.S not produced Measurement taken at MB No 522	-do-	682,683
27	16 dt 27- 4-2016	U.C Kankola (1 <sup>st</sup> &Final bill)	M/S Sajjad Ali Shah	AA, PC-1and T.S not produced	Neither MB Number recorded in the bill nor produced	-do-	99,545
28	5 dt 4-5- 2016	W/R shingle of road at Hinko Daman(1 <sup>st</sup> &Final bill)	Syed Sajjad Ali Shah	-d0-	-do-	-do-	61,750
29	14 dt15- 6-16	Constn: of street Drain at Usmania Colony Bashirabad Pesh (1 <sup>st</sup> &Final bill)	M/s Nawab Khan	-do-	-do-	-do-	79,930
			Total				35,197,357

### Statement Showing irregular and unauthorized award of works to contractors without obtaining Additional Security/Bank Guarantees

S.#	Name of work (Date of	Name of 1 <sup>st</sup>	Estimated	Bank Guarantees  1st Lowest	Additional
D•11	Opening of Tender 13-6-	lowest	cost/ Bid	Bidder Amount	Security as per
	2016	contractor to	cost of work	in Rs and %	NIT (Rs),
	2010	whom award	(Rs million)	more than 10%	difference of
		the work	(IXS IIIIIIOII)	Below	the amount
1			2.00		
1	Construction of street,	M/S Durrani	2.00	1479941 / 26%	520,059
	Drain etc at vill shagai	& Co		below	
	Hindkian, UC Hassun				
	Ghari Pesh:	_			
2	-do-Madina Colony	-do-	2.00	1478997/26.05%	521,003
				below	
3	-do- at Kalim abad U.C	Mr irfanullah	2.00	1547931/22.60%	452,069
	Shahi bala Peesh			Below	
4	-do- at Baboo Ghari U.C	M/S Durrani	2.00	1478789/26.06%	521,211
	Hassun Ghari	&Co		below	
5	-do- at village Chaghar	Malang Jan	2.00	1380009/30.99%	619,991
	Matti			below	
6	-do- Shiraz Bacha etc	M/S Durrani	2.00	1477279/26.13%	522,721
	Street vill:&U.C Wadpaga	&Co		below	
7	-do- village Dalazak UC	Atlas Khan	2.00	1400200/29.99%	599,800
	Budni			below	,
8	-do-Hassan Street	Rehman	2.00	1468475/26.57%	531,525
	Vill&U.C Pakha Ghulam	Construction	_,,,	below	
9	-do- Bazar Ghari UC	M/S Durrani	2.00	1510022/24.49%	489,978
	Chamkani	&Co	2.00	below	.0,,,,,
10	-do- at vill: Mian Gujar	Ishtiaq	2.00	1499042/25.04%	500,958
	UC Nahqi Peshawar	Ahmad		below	
11	Constn: of Retainig	Wama	2.00	1153875/42.30%	846,125
	Wall, Culverts etc at vill:	Construction		below	
	Daman Afghani U.C				
	Nahqi				
12	Construction of Street	Syed Sajjad	2.00	1401015/29.94%	598,985
	Drain,Culverts at vill:	Ali Shah		below	
	Kattar U.C Kankola				
13	-do- at vill: Tarnab U.C	-do-	2.00	1519462	480,538
	Lala Peshawar			24.02% Below	•
14	Constn: of Drain at	Iftikhar	2.00	1504773	495,227
	Shaheed Gahri Tarnab U.C	Electrical		24.76% Below	
	Lala				
15	Constn: of PCC road at	Syed Sajjad	2.00	1399326	600,674
10	Dheri Kalay U.C Budni	Ali Shah	2.00	30.03% Below	000,074
16	Pavement of street &	Irfanullah	2.00	1330432	669,568
10	constn: of Drain ,Culvert	111anunan	2.00	33.47% Below	009,500
	etc at vill: Khan baba			33.7770 DCIUW	
	Ghari U.C Pajjagi.				
	Onan O.C rajjagi.				

17	-do- at vill: Gharib abad	WAMA	2.00	1637631	362,369
	U.C takht abad	Construction		18.11% Below	
18	-do-do- at Nawi Ghari	M/S Durani	2.00	1490002	509,998
	U.C larama	&Co		25.49% Below	
19	-do- at vill: Nasapa bala	Bawar Khan	2.00	1577686	422,314
	U.C Khazana			21.11% Below	
20	-do- at vill Khawajay U.C	WAMA	2.00	1681838	318,162
	Mamu Khatkay	Construction		15.90% Below	
	Sub-Total		40.00	29,502,951	10,583,275

### Statement showing loss due to non forfeiture 2% Earnest Money and irregular award of work through fake Performance Bonds

S.#	Name of work	E/C of work (Rs in	2% E. Money Rs	% of 1 <sup>st</sup> lowest	Amount of 1st	Amount of Add:	Amount of fake	Date of Issuance of Bond	Date of issuance of
		million)	KS	Bid	Lowest	Security(Rs)	p.Bond	oi bollu	Stamp Paper of
					Bid				Bond
1	C/F of	5.00	100000	39.38%	3030834	1969166	1641500	19-10-15	12-11-2015
	Street			Below					
	Drain U.C								
	Haryana								
2	Constn:	4.9	98000	35.34%	3256340	1643660	1643660	19-11-15	3-2-2016
	of Street								
	Drain,U.C								
	Takht								
	abad,Gul								
	Bela and								
	Pakha								
	Ghulam								
		9.90	198000		6287174	3612826	3285160	-	-
		million							

 $\begin{tabular}{ll} \textbf{Non-recovery of penalty from contractor} \\ \textbf{Name of Contract:- Slaughter House Charsadda Peshawar.} \end{tabular}$ Name of contractor= Mr Wilayat Khan

Total amount of contract for recovery in installment from =RS 3300000 Amount of 07 monthly installments from 1-11-2015 to 31-5-2015=RS 471429

S #	No& date of install ment due	Period of amount deposite d	Amount Deposited (RS)	Amount Of monthly installm ent	Accumulatio n of less deposit Rs	Amount for which Penalty is due (Rs)	Due Date	Date of Deposit	No of days delay	Amount of Penalty (Rs)
1	30-11- 2015( 1 <sup>St</sup> )	1-11-15 to 29-11- 15	412520	471429	58909	58909	30-11-2015	5-12-2015	5	5891
2	31-12- 2015( 2 <sup>nd</sup> )	2-12-15 to 31-12- 15	349260	471429	58909+47142 9-349260= 181078	181078	31-12-2015	03-03-2016	61	220915
3	31-1- 2016( 3 <sup>rd</sup> )	26-2- 2016	100000	471429	181078+4714 29-100000= 552507	552507	31-01-2016	Up to 8-3- 2016	46	341715
4	28-02- 16(4 <sup>th</sup> )	3&4-3- 2016	200000+ 90000	471429	552507+4714 29-290000= 733936	733936	28-2-2016	3-3-2016	02	29357
5	31-03- 16(5 <sup>th</sup>	8-3-16 to 29-3-16	815000	471429	733936+4714 29-815000= 390365	390365	31-3-2016	18-4-16	18	140531
6	30-4- 2016	4 to 18- 4-2016	400000	471429	390365+ 471429- 400000= 461794	461794	30-4-2016	31-5-2016	31	286312
7	31-5- 2016 (7 <sup>th</sup> )	2&18-5- 2016	350000	471429	461794+ 471426- 350000=5832 20					
		Total	2716780	3300000	583220					
		Adjustm ent of security &Advan ces	515000+ deposit of Rs 68220 on 13-6- 16		583220- 515000=6822 0	68220	31-5-2016	13-6-2016	13	17737
		G.Total	3300000	3300000						1042548

# Name of Contract=Cattle Fair Naguman , Name of contractor=Sultan Mohammad Period of Contract=15-9-2015 to 30-6-2015 ,Total amount of contract =807693 Total Installments=08, Amount per installment=807693/8=100962

1st installment on 31-10-2015 and last installment on 31-5-2015

					iast installme		1	D . 6	N. C	
<b>S</b>	No & date	Receipt No	Amount Deposited	Amount Of	Accumulati on of less	Amount for	Due Date	Date of Deposit	No. of days	Amount of Penalty
#	of Install ment due	Date/Da te of deposit of	(Rs)	Installme nt	deposit	which Penalty is due(Rs)			delay	(Rs)
	uuc	amount				uuc(IXS)				
1	31-10- 2015( 1 <sup>St</sup> )	Receipt/ Chalan during 15-09-15 to 31-10- 2015	109050	100962	109050- 100962= +8088	-	31-10- 2015	-	-	-
2	30-11- 2015( 2 <sup>nd</sup> )	11/2015	16000	100962	100962- 8088- 16000= 76874	76874	30-11-15	29-12-15	29	44598
3	31-12- 2015( 3 <sup>rd</sup> )	2-12-15 to29-12- 15	131452	100962	76874+ 100962- 131452= 46384	46384	31-12-15	21-1-16	21	19481
4	31-01- 16(4 <sup>th</sup> )	18 to 21- 1-16	99500	100962	46384+ 100962- 99500= 47846	47846	31-1-16	19-2-16	19	18181
5	29-02- 16(5 <sup>th</sup> )	9&19-2- 16	93890	100962	47846+ 100962- 93890= 54918	54918	29-2-16	7-3-2016	7	7689
6	31-3- 2016	7&24-3- 16	73500	100962	54918+ 100962- 73500= 82380	82380	31-3-15	18-5-2016	48	79085
7	30-4- 2016 (7 <sup>th</sup> )	4&14-4- 16	34500	100962	82380+ 100962- 34500= 148342	148842	30-4-16	31-5-16	31	92282
8	31-5- 2016 (8 <sup>th</sup> )	-	-	100962	148842+ 1009623= 249301	1	31-5-16			
	Total		557892	807693	249801					261316
					249801 adjusted in advances					

Annex-23

[Para 1.3.1.5] Statement showing irregular and unjustified expenditure of pay and allowances

5	Statement showing irregular and unjustified expenditure of pay and allowances									
S#	Month	Cheque No & date	Amount (RS)	Cash payment(Rs)						
1	9/2015	39166857 dated 21-9-2015 of A/C No 2063-6 NBP	7160936	7160936						
2	-do-	39166861 dated 22-9-2015	679296	679296						
3	-do-	39166862 dted 22-9-2015	70960	70960						
4	10/2015	39166888 dated 2-11-2015	6447184	6447184						
5	11/2015	53473871 dated 1-12-2015 of A/C No 3310-408490 NBP	6479229	6479229						
6	12/2015	53473910 dated 1-1-2016	6986720	6986720						
7	01/2016	53473948 dated 1-2-2016	6732598	6732598						
8	02/2016	PLA-A 306313 dated 26-02-2016 Cashed in NBP Mirch Mandi	781579	-						
9	-do-	PLA -A 306303 dated 26-2-2016	696450	-						
10	-do-	PLA- A 306305 dated 2-2016	2155776	-						
9	-do-	51399634 dated 1-3-2016	2666635	2666635						
10	-do-	51399633 dated 1-3-2016	276754	276754						
11	-do-	51399638 dated 8-3-2016	215577	215577						
12	03/2016	PLA-A 306314 dated 28-3-2016	1639805	-						
13	-do-	PLA-A 306315 dated 29-3-2016 cleared in ABL Army Stadium	3321035	-						
14	-do-	PLA-A 306316 dated 29-3-2016 cleared in HBL Cant Branch	1178032	-						
15	-do-	51399661 dated 5-4-2016	810670	810670						
16	04/2016	PLA-306339 dated 28-4-2016Cleared in HBL Cant Branch	1088737	-						
17	-do-	PLA- A306340 dt 28-4-16,in NBP Mirch Mandi	1548360	-						
18	-do-	51399686 dated 4-5-2016	553279	553279						
11	05/2016	PLA-A 306354 dt 30-5-16,in ABL Army stadium	3411084	-						
12	-do-	PLA-306355 dt 30-5-16 ,cashed in NBP Mirch Mandi	1447644	-						

13	-do-	PLA-A 306356 dt 31-5-	1176054	-
14	-do-	PLA-A306357 dt 30-5- 16,cashed/cleared in UBL Charsadda Road	89293	-
15	6/2016	PLA-A 306369 dated 23-6-16,cashed in UBL Charsadda Road	89242	-
16	-do-	PLA-A306370dt23-6-16, in ABL Army Stadium	3409596	-
17	-do-	PLA-A306371 dt 23-6-16, in NBP Mirch Mandi	1400565	-
18	-do-	PLA-A 306373 dt 23-6-16, in HBL,Cant Branch	1145339	-
	Total		63618436	39079838
19	Expenditure on pay & allowances not recorded in cash book		15836278	
G.T	otal		79454714	

### Statement showing actual expenditure on pay &allowances as per actual expenditure statement signed by TMO Town-II for the F.Y 2015-16

S.No	Name of Branch	Exp: For 1-9-2015 to30-6-
		2016 (Rs)
1	Nazim Branch	2,322,395
2	Naib Nazim Branch	1,422,707
3	TMO Branch	2,292,482
4	Administration Branch	18,844,520
5	TOR Branch	12,560,970
6	TOI Branch	8,950,277
7	TOF Branch	5,129,398
8	BCA Branch	3,811,789
9	C.O Branch	5,155,868
10	Garden Branch	5,965,890

	Total	79,454,714
12	Pay of 2% Women Staff	6,499,209
11	Transport Branch	6,499,209

Annex-24 [Para 1.3.1.6] Statement showing irregular and unauthorized award of works with defective tender process,Rs 29.502 million

S. #	Name of work	Date of Opening of tender	Estima ted cost of work (Rs in million	1 <sup>st</sup> Lowest Amount in Rs and % more than 10% Below	2 <sup>nd</sup> Lowest Amount in Rs and %	3rd Lowest Amount in Rs and %	Name of 1 <sup>st</sup> lowest contractor to whom awarded the work	% of the 1 <sup>st</sup> Lowest	Amou nt of work order( Rs)
1	Construction of street,Drain etc at vill shagai Hindkian,U C Hassun Ghari Pesh:	13-6- 2016	2.00	1479941 26%Below	1509008 24.54% Below	1600405 19.97% Below	M/S Durrani & Co	26 % Below	147994 1
2	-do-Madina Colony	-do-	2.00	1478997 26.05% Below	1521791 23.91 %	1530593 23.47%	-do-	26.05% Below	147899 7
3	-do- at Kalim abad U.C Shahi bala Peesh	-do-	2.00	1547931 22.60% Below	1627615 %	1804649	Mr irfanullah	22.60% Below	154793
4	-do- at Baboo Ghari U.C Hassun Ghari	-do-	2.00	1478789 26.06%	1609958	1664734	M/S Durrani &Co	26.6% Below	147878 9
5	-do- at village Chaghar Matti	-do-	2.00	1380009 30.99%	1599607	1599999	Malang Jan	30.99% Below	138000
6	-do- Shiraz Bacha etc Street vill:&U.C Wadpaga	-do-	2.00	1477279 26.13%	1546479	1557534	M/S Durrani &Co	26.13% Below	147727 9
7	-do- village Dalazak UC Budni	-do-	2.00	1400200 29.99%	1408924	1596670	Atlas Khan	29.99% Below	140020

8	-do-Hassan	-do-	2.00	1468475	1538977	1754998	Rehman	26.57%	146847
G	Street Vill&U.C Pakha	-40-	2.00	26.57%	1330777	1/37//0	Constructio n	Below	5
	Ghulam								
9	- do- Ba zar Gh ari UC Ch am ka	-do-	2.00	1510022 24.49%	1724594	1828756	M/S Durrani &Co	24.49% Below	151002
1 0	-do- at vill: Mian Gujar UC Nahqi Peshawar	-do-	2.00	1499042 25.04%	1545469	1686504	Ishtiaq Ahmad	25.04% Below	149904
1	Constn: of Retainig Wall,Culver ts etc at vill: Daman Afghani U.C Nahqi	-do-	2.00	1153875 42.30%	1643009	1709556	Wama Constructio n	42.30% Below	115387
1 2	Construction of Street Drain, Culverts at vill: Kattar U.C Kankola	-do-	2.00	1401015 29.94%	1497281	1650192	Syed Sajjad Ali Shah	29.94% Below	148728
1 3	-do- at vill: Tarnab U.C Lala Peshawar	-do-	2.00	1519462 24.02%	1548224	1568693	-do- Note: 3 Nos tenders bid rejected due to Blank and No BOQ	24.02% Below	151946 2
1 4	Constn: of Drain at Shaheed Gahri Tarnab U.C Lala	-do-	2.00	1504773 24.76%	1642229	1660000	Iftikhar Electrical	24.76% Below	150477
1	Constn: of	-do-	2.00	1399326	1400001	1639993	Syed Sajjad	30.03%	139932
5	PCC road at			30.03%			Ali Shah	Below	6

	Dheri Kalay U.C Budni								
1 6	Pavement of street & constn: of Drain ,Culvert etc at vill: Khan baba Ghari U.C Pajjagi.	-do-	2.00	1330432 33.47%	1553150	1580086	Irfanullah	33.47% Below	133043
7	-do- at vill: Gharib abad U.C takht abad	-do-	2.00	1637631 18.11%	1759998	1796132	WAMA Constructio n	18.11% Below	163763
1 8	-do—do- at Nawi Ghari U.C larama	-do-	2.00	1490002 25.49%	1592735	1660008	M/S Durani &Co	25.49% Below	149000 2
1 9	-do- at vill: Nasapa bala U.C Khazana	-do-	2.00	1577686 21.11%	1660005	1999551	Bawar Khan	21.11 Below %	157768 6
0	-do- at vill Khawajay U.C Mamu Khatkay	-do-	2.00	1681838 15.90%	1739767	1782807	WAMA Constructio n	15.90% Below	168183 8
	Total		40.00 Million						295029 91 Say29. 502 million

Total 8% additional Security not accompanied with contractors bid=20 works x3 contractors for each work x2000000x8 %= 9600000

Say 9.600 million.

Annex-25 [Para 1.3.1.8]

### Statement showing irregular and unauthorized advance payment to employees without adjustment, Rs 1.185 million

S.#	Name of Payee	Cheque No &	Purpose of advance	Amount (Rs)	Adjustmen t	Remarks
			uu, unee	(215)		
1	M.Abbas Budget Accountant/Transpo rt Incharge	039166863 dt 30-9-2015	Repair of Vehicles	100,000	Not adjusted	Payment already made through routine bills
2	-do-	39166884 dt 21-10-15 of NBP Mirch Mandi A/C No 3970-6	Vehicle No A- 1279 and China Tractor No1	200,000	-do-	-do-
3	Mohammad Haseeb Sub Engineer	53473885 dt04-12-2015 (Vr No 15)	Renovation of Nazim Office	150,000	-do-	-do-
4	M.Abbas Budget Accountant/Transpo rt Incharge	53473899 dated 14-12- 2015 (Vr No 37)	Repair of Office vehicles	100,000	-do-	Repair of Rs 87264 of vehicle No A-1356 alredy made through Ihsan Motor W.Shop, cheq No 51399681 dt 4/5/16,Vr 9,10,11
5		62918813 dt 2-3-16 of NBPA/C No 2063-6(Vr No)	Repair of Sanitation Vehicles	85,605	-do-	
6		5139690 dt 5- 5-16 (Vr No 12)	Clearence of Drain at Sufaid Sung ,Mhala Gulab U.C Kafoor Dehri	100,000	-do-	Works already carried out through contractors
7		51399691 dt 5-5-16 (Vr No.13	Advance for Anti Rate Campion in Peshawar	100,000	-do-	Record of adjustment not produced
8	Mr Khalid Khan Supervisor	51399692 dt 6-5-16 (Vr No 14)	Repair of vehicle No A-1001	200,000	-do-	Separate payment already made for repair of tractor trolly and other vehicles ,Rs 41100,Vr No 19,20,21 and Rs 63100 vide Vr No 28 to 33 dt 20-5- 16
					-	Separate payment of Rs 72503 already made for repair of vehicle Vr No 3 to 5

							&8 to 10 dt 9-6-16
							Separate payment of Rs 101499 already made for repair of vehicle, Vr No 3 to 5 &8 to 10 dt 9-6-16 Vr No 26 to 32 and 35 to 37 dated 22-6-16
9	Mr Farooq Jan MI	78431528 dt 23-6-16 (Vr No 48)	Advance clearance Drain at Kankola	for of U.C	150,000	-do-	Payment already made to other contractors of Street Pavement, Drain
		Total	•	•	1,185,605		

### Statement showing expenditure without Technical Sanction on various developmental schemes

<b>S.</b> #	Vr No & date	Name of work	Name of	Up to date
			contractor	expenditure (Rs)
1	1dt 6-10-15	Construction of st: drain wall at shahibala pesh	Pak British Peshawar	1,014,825
2	2 -do-	2 <sup>nd</sup> &Final bill constn: of st: drain RCC pipe etc at Takhtabad TMA-I&II	Gul Jamal	1,555,754
3	3 -do-	Desalting drain canal at Gul bela Peshawar	Syed Sajid Ali Shah	299,971
4	4-do-	Constn of st: drain Culvert at Kandi Kalu Khel Wadpaga Peshawar	Abdul Qahar	830,925
5	20 dt 26-10- 15,37dt 28-3- 16	Imp/constrn: of Janazgah at Kalu Khel TMA-I-II Pesh,1 <sup>st</sup> R/b and 3rd R/bill	M/S New Meshwani	1,261,767
6	32 dt 10-11-15	Constn: of Masjid at vill: Budni U/C Wadpaga(1 <sup>st</sup> &Final)	Syed Sajjad Ali Shah	1,969,871
7	35-A dt 10-11- 15	Pavement of street,constn: of Drain,culvert etc at U/C Khazana (1st&F)	Alam Zeb contractor	1,075,830
8	47 dt 24-2-16	-do- at Tauda U.C Khazana	-do-	1,245,760
9	47 dt 24-2-16	Pavement of street and constn of drain, culvert at ahmad abad, tauda u/c Khazana(2 <sup>nd</sup> & Final)	Mr Alam Zeb	3,559,200
10	57 dt 19-11- 15and 4 dt 3- 12-15	Constn: of Drain,culvert etc at vill: Budni Peshawar(1 <sup>st</sup> R/b)& 2 <sup>nd</sup> R/bill	Ishtiaq Ahmad	1,181,679
11	60 dt 19-11- 2016	Constn: of street drain culvert at Wadpaga(1st R/b)	Nawab Khan	456,246
12	31 dt 8-12-15	Constn of culverts, janazgah floor etc at vill: Pakha Ghulam(1st&F)	Syed Sajjad Ali Shah	631,220
13	32 dt 8-12- 2015	Constn of B/wall ,culvert,shingle at vill Budni U/C wadpaga (1st&F)	Syed Sajjad Ali Shah	188,875
14	49 dt 23-12-15	Constn: of st: drain,culverts at Faqir village U/C Pakha Ghulam(2nd &F-Bill)	Syed Sajjad Ali Shah	807,184
15	3 dt 12-1-16	Constn of drain,culverts etc at vii: Manzoor abad Duranpur Pesh(2 <sup>nd</sup> &F)	Mr Nawab Khan contractor	370,810

16	18 dt 20-1-16 And 17 dt 11- 2-16	Renovation work of at Masjid Mohammadia vill Sammar Bagh U/C Kankola(1 <sup>st</sup> R/Bill)&(2 <sup>nd</sup> R/Bill)	Gul Jamal	493,634
17	18 dt 20-1- 16and 20 dt11- 2-16	Constn: of B/wall around Grave Yard at Fatu Abdur Rahamia U/C Kankola (1 <sup>St</sup> )	-do-	973,861
16	-do-	Constn: of Janazgah at Fatu Abdur Rahamia U/C Kankola(1 <sup>st</sup> R/Bill) and 2 <sup>nd</sup> &F bill	-do-	994,740
18	8 dt 9-2-16	Constn of street drain culvert at sadat town U/CWadpaga Peshawar(2 <sup>nd</sup> &F bill)	Mr Nawab Khan	1,114,454
19	14 dt 11-2-16	Constn of road,street,drain at U/C lala c/o Ali Shan(1 <sup>st</sup> R/bill)	Naveed-ur- Rehman	1,103,804
20	25 dated 11-2- 16	Constrn: of street drain, side wall at U/C Gul bela pesh(1 <sup>st</sup> &Final bill)	Mr Ali Haider	4,100,318
21	28 dt 11-2-16	Constn of janazgah atPanam Dehri Patwar Payan U/C Mathra Pesh(1 <sup>st</sup> &Final bill)	Niaz Wali Khan	3,085,537
22	34 dt 11-2-16	Constn of street drain.janazgah at Rono Ghari U.C Wadpaga Pesh (3 <sup>rd</sup> & Final)	Eagle Mishwani	732,929
23	53 dt 25-2-16	Pavement of street drain and constn of culverts,s/wall etc at U/C Gul bela Pesh(1st R/bill)	Shahid contractor	1,297,474
24	56 dt 29-2-16	Constn of Plant Pre Max road at U/C Mathra(PK07)Peshawar	Ali Haider	2,280,019
25	59 dt 29-2-16	Constn of Plant Pre Max road at U/C Panam Dehri &Garhi Sherdad(PK07)Peshawar	Ali Haider	4,146,992
26	6 dt 07-03-16	Constn of Drain etc at Javed Town Chughul Pura UC Pakha Ghulam Pesh(2 <sup>nd</sup> ,F/bill)	M/S Zeb &Co	682,683
27	16 dt 27-4- 2016	W/R shingle of road at U.C Kankola (1 <sup>st</sup> &Final bill)	M/S Sajjad Ali Shah	99,545
28	5 dt 4-5-2016	W/R shingle of road at Hinko Daman(1st&Final bill)	Syed Sajjad Ali Shah	61,750
29	14 dt15-6-16	Constn: of street Drain at Usmania Colony Bashirabad Pesh (1st&Final bill)	M/s Nawab Khan	79,930
		Total		35,197,357

Annex-27 [Para 1.3.2.4] (A)Statement showing loss of Rs 111475 due to non acceptance of Lowest Bid.

S. #	Descript ion of items of work	Item Code MRS- 2015	Rate give n by M/S Pak Briti sh	Qty of work done / paid	Total amount paid(Rs)	Rate Per given by M/S Haider Ali Contra ctor	Total amount of bid not accepted	Differe nce of Rate	Qty of work done	Total Difference /Loss (Rs)
1	Cement Concrete , nullah shingle in foundati on & plinth 1:6:12	06-03-d	2412	219.60 M <sup>3</sup>	529675.2 0	2235.28	490,867	176.72	219.60 M <sup>3</sup>	38,808
2	P.C.C 1:2:4	06-05-f	4851	204.49 M <sup>3</sup>	991980.9 9	4496	919,387	355	204.49 M <sup>3</sup>	72,594
3	S/F M.S reinforce ment for C.C G-	06-07-C	8200 0	0.09 Ton	7380	76543.6 8	6,889	5456.3 2	0.09 Ton	491
4	R.C.C 1:2:4	06-06-c- 03	6126	1.72 M <sup>3</sup>	10536.72	6368.75	10,954	- 242.75	1.72 M <sup>3</sup>	-418
5	Total				1,539,572		1,428,09 7			111,475

- (B) Overpayment due to execution of PCC 1:3:6 work but not brought forwarded in the final bill=Rs 222810
- (C) Fictitious expenditure of Rs 1.593 million due to non production MB No 496 and 116

### Statement showing loss due to non transfer fire brigade staff and machinery to Recue 1122

A) Fire Fitting/Fire Tender vehicle Approx:----- Rs 6000000

B)Expenditure on Pay & Allowances of Staff------Rs 1874424

S.#	Name of official	Designation	Pay for 9/2015 to 11/2015	Pay for 12/2015 to 11/2016	Total(Rs)
1	Aftab Gul	-do-	24483x3=73449	24813x12= 297756	371,205
2	Abdul Wali	-do-	19990x3=59970	20364x12=244364	304,338
3	Mukhtiar Ali Shah BPS-4	-do- BPS-4	16464x3= 49392	16814x12=201768	251,130
4	Noroz Khan	FiremanBPS-2	15244x3=45732	15486x12=185832	231,564
5	Abdullah Ahad	-do-	15486x3=46458	15989x12=191868	238,326
6	Amjad Ali	K/Cooli,Helper	15797x3=47391	16012x12= 192144	239,535
7	Shahid Khan	N.Qasid, Helper	15486x3=46458	15989x12=191868	238,326
			Γotal		1,874,424

G.Total A+B(RS 6000000+RS 1874424=Rs 7.874 million

### Detail of receipt difference in two sets of accounts

			<u> </u>			
S#	Description	Receipts as per DCR	Receipts as per Income Statement	Difference		
1	2% property tax	133,136,183	131,833,418	1,302,765		
2	Commercial Generator Tax	110,000	100,000	10,000		
3	Doctor Clinic	466,500	441,500	25,000		
4	Suzuki Stand scheme Chowk	845,150	688,380	156,770		
5	Cattle fair Sarband	873,996	737,365	136,631		
6	BCA Map Approval fee	9,718,505	8,595,099	1,123,406		
7	Malba fee	351,000	348,000	3,000		
8	Immovable property tax UTC	9,750,799	9,428,389	332,410		
Total	l Difference	145,501,334	142,743,762	2,757,572		

### Annex-30 [Para 1.4.1.6]

### **Detail of non-execution of item of work**

A.	Approve	d items in PC-1/BOQ not Executed on Site			
S#	Code	Item Name	Qty Approved	Rate	Amount
1	06-36-b	PCC 1:3:6 using 40% boulders in mass concrete	294.45	3276.95	964,898
2	06-38-b	Errection and removal of Form Work	422.86	425.94	180,113
3	23-01-b	RCC Pipe 6" dia	18.29	529	9,675
4	23-01-с	RCC Pipe 9" dia	18.29	638.27	11,674
5	23-3-a- 1	RCC Pipe 12" dia	18.29	1360.02	24,875
6	23-3-a- 5	RCC Pipe 24" dia	18.29	2832.62	51,809
7	03-61-с	Formation of embankment in Common/Material	319.39	644.04	205,700
					1,448,744

B.	Less Qua	ntity executed than a	approved in	PC-1/BOO	Q		
S#	Code	Item Name	Qty App	Qty	Less Qty	Rate	Amount
				Exe			
1	03-07-a	Earth Excavation	261.89	30.38	231.51	122.50	28,360
		1.5					
2	06-05-h	PCC 1:3:6	136.69	21.05	115.64	4570.11	528,488
3	23-3-a-3	RCC Pipe 18" dia	18.29	9.15 M	9.14	2115.09	19,320
4	06-05-i	PCC 1:4:8	119.62	39.47	80.15	4036.86	323,554
5	06-05-f	PCC 1:2:4	157.90	35.08	122.82	5248.04	644,564
							1,544,286

C.	C. Excess Quantity executed than approved in PC-1/BOQ						
S#	S# Code Item Name Qty Qty Exe Excess Rate Amount						
			App		Qty		
16	16-03-a	Pitrun Gravel	72.88	1315.64	1242.76	1141.79	1,418,970
							1,418,970

D.	D. Unauthorized Quantity executed than approved in pc-1/BOQ/Tender						
S#	Code	Item Name	Qty App	Qty Exe	Rate	Amount	
1		RCC in Raft Foundation	Nil	6.15	6291.98	38,696	
2		PCC Segments Parabola	Nil	48.48	716.70	34,746	
3		Earth fill in lawns	Nil	158.26	147.33	23,316	
4		Tuff Tiles PSI 7000	Nil	641.67	1269.88	814,843	
						911,601	

Annex-31
[Para No. 1.4.2.2]
Loss due to non-recovery of Conservancy Charges

S/ No	Description	Total buildings	Rate per annum (Rs)	Total Amount (Rs)
1	Guest Houses	12	96,000	1,152,000
2	Beauty Parlors/Boutiques	13	96,000	1,248,000
3	Hostels	7	96,000	672,000
4	Hospitals	28	96,000	2,688,000
5	NGOs	37	96,000	3,552,000
6	Schools, Colleges & other Educational Institution	30	96,000	2,880,000
7	Clinics	28	12,000	336,000
Total	12,528,000			
Amou	413,600			
Net r	12,114,400			

### Non-realization of Water Charges

	2015-16						
	Total consumers	Rate	Amount per month	Total for the year			
Water user charges	1,300	300	390,000	4,680,000			
	Less recovery as	per income st	atement	2,807,873			
	Outstanding	, ,		1,872,127			
Sanitation charges	1,000	50	50,000	600,000			
Less r	Less recovery as per income statement						
	Outstanding	Ţ,		200,306			
Sewerage charges	84	100	8,400	100,800			
	Less recovery as per income statement						
	Outstanding						
Street lights	1000	50	50,000	600,000			
	456,295						
	143,705						
Total (1	2,256,018						

### Annex-33 [Para No. 1.4.2.5]

### Non-realization of receipt

S. No	Name of Contract	Target in light of Receipts of 2015-16	Receipts Realized in 2015-16	Difference /Loss
01	Sign Board	1,700,000	0	1,700,000
02	Trade license fees	2,400,000	203,000	2,197,000
03	Dangerous Offensive	1,500,000	0	1,500,000
04	Suzuki Stand Pishtakhara	12,000	0	12,000
05	Road Roller Income	200,000	0	200,000
06	Cattle fair Sarband	1,048,000	737365	310,635
	Total	6,860,000	940,365	5,919,635

### Annex-34 [Para No. 1.4.2.7]

### **Detail of non-recovery of receipt**

S#	Name of Contract	Rate per	Rate per	Total No.	Amount
		month	annum		(Rs)
01	Doctor Clinics	2,000	24,000	175	4,200,000
02	Private Hospitals	5,000	60,000	10	600,000
	Total recoverable amount f	4,800,000			
	Recovery as per Income Stat	441,500			
	Less/Non recovery	4,358,500			
03	Shadi Halls	5,000	60,000	22	1,320,000
	Recovery as per Income Sta	24000			
	Less/Non recovery	1,296,000			
Gran	5,654,500				

Annex-35 [Para 1.4.2.9] Detail of cash drawl of Pay and Allowances

S#	Month	UTC	TownIII
1	July, 2015	718,116	133,465
2	August, 2015	853,789	176,904
3	September, 2015	2,091,538	176,904
4	October, 2015	489,768	186,180
5	November, 2015	409,458	1,614,529
6	December, 2015	395,017	1,306,215
7	January, 2016	0	1,280,844
8	February, 2016	396,454	1,065,421
9	March, 2016	259,396	895,640
10	April, 2016	238,162	931,454
11	May, 2016	340,960	957,219
12	June, 2016	259,410	860,177
Total		6,452,068	9,584,952
Grand Total		16,037	,020

#### Detail of irregular advance paymet

- 1. Work order for the work "Construction of streets drains, side wall pipe culvert etc at Moh Dwagoon KagaWala UC Sheikh Muhammadi Peshawar" with the bid cost of Rs 2,770,434 was issued on 09.06.2016. However, record revealed that first running bill of Rs 3,358,449 (more than the bid cost) was processed on the basis of fake measurements in file on 16.06.2016 (six days after issuance of work order) and paid to contractor. The fake measurement further confirmed from the fact that quantity of PCC 1:3:6 in final bill was 185.64 M³ less the quantity recorded in first running bill i.e. 407.81 M³. Moreover, no detail measurement was in MB. A lump sum quantity was shown on page 14-15 of MB No. 532 without mentioning date of measurement.
- 2. Work order for "Construction of streets, drain, culvert etc at Shaheed Ghari, Qazi Abad UC Mashoogagar" with the bid cost of Rs 2,414,650 was issued on 09.06.2016. However, first running bill of Rs 2,927,934 (more than the bid cost) was processed in file on 16.06.2016 (six days after issuance of work order) and paid to contractor. Further, the measurement of first running bill was also fake as quantity of PCC 1:2:4 in 2<sup>rd</sup> and final bill was less i.e. 288.32 M³ than quantity paid i.e. 308.41 M³ paid in the first running bill. Audit held that payment was made to contractor on the basis of fake measurement in MB by technical staff. Moreover no detail measurement was in MB. A lump sum quantity was shown on page 18-19 of MB No. 532 without mentioning date of measurement.
- 3. Work order for the work "Construction of Road at Hazar Khawani-I Peshawar" with the bid cost of Rs 1,627,762 was issued on 10.06.2016. However, record revealed that first running bill of Rs 1,584,146 was processed in file on 13.06.2016 (two days after issuance of work order) and paid to contractor. Further, the measurement of second running bill also fake as quantity of PCC 1:3:6 in 3<sup>rd</sup> and final bill was less i.e. 93.15 M³ than quantity paid i.e. 101.94 paid in the second running bill. Moreover, the asphalt wearing course was paid in first and 2<sup>nd</sup> running bill before tack coat which was paid in final bill. Audit held that payment was made to contractor on the basis of fake measurement in MB by technical staff.
- 4. Work order for "Construction of street, drain, side wall, pipe culvert at Sheikhan Ghari, Balarazai, Muslim Jhangi, Mama khel, Darmand ghari,

Mera Mashoogagar UC Mashoogagar" with the bid cost of Rs 2,293,477 was issued on 09.06.2016. However, record revealed that first running bill of Rs 2,815,000 (more than the bid cost) was processed in file on 16.06.2016 (six days after issuance of work order) and paid to contractor. Audit held that payment was made to contractor on the basis of fake measurement in MB by technical staff. Moreover, no detail measurement was in MB. A lump sum quantity was shown on page 20-21 of MB No. 532 without mentioning date of measurement. The contractor submitted an application on 15.06.2016 to increase the bid cost just after five days of issuance of work order and was admitted by the local office.

5. Work order for the work "Construction of street, drain, side wall, pipe culvert at Village Kaga Wala Peshawar (Local Fund)" with the bid cost of Rs 1,908,228 was issued on 09.06.2016. However, record revealed that first running bill of Rs 2,347,342 (more than the bid of contractor) was processed in file on 16.06.2016 (six days after issuance of work order) and paid to contractor. Further, the fake measurement of first running confirmed from the fact that as quantity of PCC 1:2:4 in 2<sup>nd</sup> and final bill was less i.e. 220.98 M³ than quantity paid i.e. 229.90 paid in the first running bill. Audit held that payment was made to contractor on the basis of fake measurement in MB by technical staff.

Further, the bids were opened on 28.01.2016 but notice for depositing additional security of Rs 1,091,700 was issued on 28.03.2016 after the lapse of two months. Rs 160,000 was shown deposited as additional security by the contractor in the security deposit account of TMA however no such amount was credited in the bank account.

6. Work order for the work "Construction of street, drain, side wall, pipe culvert at UC Mashoogagar (Local Fund)" with the bid cost of Rs 1,912,917 was issued on 09.06.2016. However, record revealed that first running bill of Rs 2,354,708 (more than the bid of contractor) was processed in file on 16.06.2016 (six days after issuance of work order) and paid to contractor on the basis of fake measurement despite the fact that the contractor had not deposited additional security of Rs1,086,900. Further, the fake measurement of first running confirmed from the fact that as quantity of PCC 1:3:6 in 2<sup>nd</sup> and final bill was less i.e. 130.55 M³ than quantity paid i.e. 229.53 paid in the first running bill. Audit held that payment was made to contractor on the basis of fake measurement in MB by technical staff.

## Annex-37 [Para 1.5.1.5]

## **Detail of loss of contract**

S.#.	Description	Unit	Bid cost of	of Umer G	Gul & Sons	Bid co	st of Zeb a	nd Co.
	_		Quantity	Rate	Total	Quantity	Rate	Total
1.	Supply &	$M^3$	294.63	1200	353,556	294.63	2,000	589,260
	Spreading 1 –							
	1.5" guage							
	shingle							
2.	PCC (1:4:8)	$M^3$	654.02	5000	3,270,100	654.02	6,000	3,924,120
3.	PCC (1:2:4)	$M^3$	495.46	7000	3,468,220	495.46	8,000	3,963,680
4.	PCC (1:3:6)	$M^3$	23.782	6000	142,692	23.782	6,500	154,583
5.	P/L RCC pipe	M	18.29	2000	36,580	18.29	1,000	18,290
	1:1.5:3 6" dia							
6.	P/L RCC pipe	M	14.63	10000	146,300	14.63	1,000	14,630
	1:1.5:3 9" dia							
7.	P/L RCC pepe	M	12.80	1200	15,360	12.80	1,500	19,200
	ASTM Class-I							
	12" dia Wall							
	В							
8.	P/L RCC pepe	M	9.14	1500	13,710	9.14	1,000	9,140
	ASTM Class-I							
	18" dia Wall							
	В							
9.	RCC (1:2:4)	$M^3$	2.32	25000	58,000	2.32	15,000	34,800
10.	S/F MS.	Ton	0.134	150000	20,100	0.134	120,000	16,080
	Reinforcement							
	(Grade 40)							
		Total		7,524,618			8,743,783	

Items of work in BOQ Executed/Not Executed

S#	Name of items of work in BOQ	Qty in BOQ	Rate by successful bidder	Remarks
1	Excavation	230.91 m3	94	Not executed
2	PCC 1:3:6	152.87 m3	100	Not executed
3	S/F RCC pipe 9"	35.67 M	0	Not executed
4	S/F RCC pipe 6"	3.65 M	0	Not executed
5	PCC 1:4:8	167.51 m3	4,450	Executed
6	PCC 1:2:4	143.11 m3	7,800	Executed

## Loss due to defective BOQ

	Name of items	Qty paid in	Rate quoted by	Rate by	Diff in	Loss
	of work	final bill	Zaib& Co	Alamzeb	rate	(Rs)
1	PCC 1:4:8	155.04	4450	4200	250	38,760
2	PCC 1:2:4	155.04	7800	5700	2100	325,58
						4
			Total			364,34
						4

Overpayment due to wrong item

				ent due to v				
S #	Name of work	Items paid	Rate paid	Item Required	Rate after deductin g Rebate of contracto rs	Diff	Qty Paid	Overpaym ent
1	Maintenance/Repair of Road/Pavement of streets at UC Umar Payan	Prime Coat	105	Tack Coat	51.5	53.5	5,575.37	298,282
2	Maintenance/Repair of Road/Pavement of streets at UC Umar Miana	Do	60	Do	45	15	9,827.04	147,406
3	Maintenance/Repair of Road/Pavement of streets at UC Urmar Bala Peshawar	Do	130	Do	49.6	80.4	3036.61	244,143
Tot	al=(A)	•		•		·		689,831

Overpayment due to misapplication of rate

		Overpa	iyinciit duc	to misappheation of ra	itt		
<b>S</b> #	Name of work	Name of item	Rate quoted in BOQ	Rate Paid in the bill showing Rs 7/Ton/KM	D if f	Qt y	Overpay ment (Rs)
1	Maintenan ce/Repair of Road/Pave ment of streets at UC Umar Payan	Carriage of Asphalt	7	140	1 3 3	673 .87	89,625
To	tal=(B)			1			89,625

Overpayment due to excess thickness

S#	Name of work	Items of work	Qty required as per PC-I	Qty paid in MB	Diff	Rate (Rs)	Amount (Rs)
1	Construction of streets drain culvert side wall at Azakhel	Shingle filling	67.29	181.48	114.19	500	57,095
2	Do	PCC 1:6:12	266.76	272.3	5.543	1,500	8,315
3	Do	PCC 1:2:4	266.76	272.3	5.543	6,200	34,367
4	Maintenance/Repair of Road/Pavement of streets at UC Umar Miana	Base course	628.62	696.57	67.95	2,450	166,477.5
Tota	al I	ı	1			1	266,254

Overpayment due to higher rate of 1:4:8

S#	Name of work	Name of items of work	Rate applicable after deducting contractor 29.30% below	Rate paid (Rs)	Diff	Qty M <sup>3</sup>	Amount (Rs)			
1	Construction of road/Pavement of street/BTR etc at UC Mashoogagar PK-11	PCC 1:4:8	2,961.89 (4,189.38*29.30/100 =1227.49-4,189.38	3,752	790.11	127.54	100,771			
Tot	Total (D)									

Street at Panjkhata UC Suleman khel

	len	Wi	de pt	Qty	Qty	Rate	Amount required	Amount	Overpaym		
Items	gth	dth	h	in Cft	in M <sup>3</sup>	(Rs)	(Rs)	paid (Rs)	ent (Rs)		
PCC	150	8	0.3	3960	112.1	2,600	291,589	364,364	72,775		
1:6:12	0		3		495						
PCC	150	8	0.2	3000	84.96	6,600	560,748	700,736	139,988		
1:2:4	0		5		177						
Total-E									212,764		
G. Tota	G. Total (A+B+C+D+E)										

Overpayment due to abnormal deviation from BOQ

		Overpayment d	ue to abno	ormai devia	ition irom	BOQ	
S	Funded	Name of schemes	Name of	Bid	Amount	Overpay	Variati
#			contract	offered by	Paid in	ment	on in
			or	contractor	bills		%
1	PFC	Construction of street, drain, side wall, pipe culvert at Moh, Dawgoon Kaga Wala UC	Ali Haider	2,770,434	3,900,335	1,129,901	40.78
		Sheikh Muhammadi					
2	Do	Construction of Road, side wall, RCC culvert at Maqin Kohat Road toward Afridi Bachai Lara UC Sheikh Muhammadi	do	2,148,805	2,525,620	376,815	17.54
3	Do	Construction of Road etc at UC HazarKhani-I	Niaz Wali	1,627,762	2,000,000	372,238	22.87
4	do	Construction of street, drain, side wall, pipe culvert at Shaheed Ghari, Qazi Abad UC Mashoogagar	M/S Zaib & Co	2,414,650	3,497,978	1,083,328	44.86
5	do	Construction of street, drain, side wall, pipe culvert at Shiekhan Ghari, Balarazai, Muslim Jhangi, Mama khel, Darmand ghari, Mera Mashoogagar UC Mashoogagar	M/S Kisan Water pump	2,293,477	3,500,000	1,206,523	52.61
6	do	Construction of street, drain, side wall, culvert at Aza khel	Zahoor Alam	2,149,054	2,995,664	846,610	39.39

		Peshawar					
7	Local Fund	Construction of street, drain, side wall, at UC Mashoogagar	Sohail Ahmad	1,912,917	3,000,000	1,087,083	56.83
8	do	Construction of street, drain, side wall, at Village KagaWala Peshawar	Sohail Ahmad	1,908,228	2,737,608	829,380	43.46
		Total		17,225,327	24,157,20 5	6,931,878	

Annex-41 [Para No. 1.5.2.10]

Non imposition of penalty

			Non im	position of	penalty			
S	Name of	Fund	E/Cost	Date of	Expenditu	Physic	Remar	Penalty
#	Scheme	ed by	(M)	work	re	al	ks	
				order		%age		
1	Construction of Road/ BTR etc	CMD	2,500,000	09.06.20	1,909,035	80%	In	250,000
	at U.C Urmar			16 (6 months)			progres	
	Miana near			monus)			S	
	Playground							
	Peshawar.							
2	Pavement of	Do	2,500,000	06.06.20	1,805,606	85%	In	250,000
2	Street/ culvert/	Do	2,300,000	16 (8	1,805,000	0570	progres	230,000
	drainage etc at			months)			S	
	U.C Sheikhan			months			5	
	Faqir Abad, Dr.							
	Muhammad Zeb							
	and Inam Gul							
	Koroona							
	Peshawar.							
3	Construction of	Do	3,000,000	09.06.20	1,973,780	85%	In	300,000
	Road/ Pavement			16 (6			progres	
	of Streets/ BTR			months)			S	
	etc at U.C							
	Suleman Khel,							
	Garhi Mali Khel							
	Peshawar.							
4	Construction of	Do	3,000,000	09.06.20	1,227,065	80%	In	300,000
	Road/ Pavement			16 (6			progres	
	of Streets/ BTR			months)			S	
	etc at							
	Mushtarzai &							
	Mera Mushtarzai, U.C							
	Sheikhan							
	Peshawar.							
5	Construction of	Do	4,000,000	09.06.20	1,984,338	90%	In	400,000
	Road/ Pavement		1,000,000	16 (6	1,704,556	70/0	progres	100,000
	of Streets/ BTR			months)			S	
	etc at U.C						_	
	Mashogagar							
	Peshawar.							

6	Construction of Road, near Urmar Bala Stop Peshawar.	Do	4,000,000	13.06.20 16 (8 months)	2,512,015	80%	In progres s	400,000
7	Construction/ Pavement of Streets/ BTR etc at Panjkatha U.C Suleman Khel Peshawar.	Do	3,000,000	09.06.20 16 (6 months)	1,309,856	80%	In progres s	300,000
8	Construction of Road/ Side Wall etc at Bazid Khel, NA-04 Peshawar.	PAK MDG s	5,000,000	17.02.20 16 (6 months)	4,084,269	0	In progres s	500,000
9	Construction of Road/ Side Wall etc at Neher Towards Ahmad Khel U.C Bazid Khel, NA-04 Peshawar.	Do	5,000,000	17.02.20 16 (6 months)	4,243,032	0		500,000
1 0	Construction of Street, drain at Mashogagar, NA-04 Peshawar.	Do	2,000,000			0		200,000
1 1	Construction of Road/ Side Wall etc at Sheikh Muhammadi, NA-04 Peshawar.	Do	5,000,000	04.04.20 16 (8 months)	3,161,383	0		500,000
Tot	al-A	•	39,000,000					3,900,0 00

S	Name	E/Cost	Bid Cost	Date or	Completio	Expenditur	Penalty
#		(Rs in	(Rs)	work	n Period	e till date	@ 10%
		millions		order	Work		(Rs)
		)			order		
1.	Constructio	2.500	1,718,06	14.04.201	10 months	1,623,000	250,000
	n of Street		4	6			
	drain						
	Culvert						
	Side Wall						
	etc at U.C						
	Surazai						

2	eshawar ΓMA fund 1/27].						
n Si et G B P P [C	onstructio of Road, ide Wall ce at Bin chazi adabher K-10 eshawar CMD Shah arman	7.225	5,971,62	21.04.201	8 months	5,844,383	722,500
n si D B D N P(	onstructio of Road, de wall & rrains at adabher sheli Dher A-04 eshawar Pak MDG	4.000	2,872,02	13.06.201	8 months	2,341,398	400,000
4. C n D C at C B B N P [I	onstructio of Streets, rrains & ulverts etc : Shalozan olony, eh ahadar, A-o4, eshawar Pak MDG	2.000	1.547	09.06.201	6 months	995,510	200,000
Total-				I	I		1,572,50
G.Tota	al (A+B)						5,472,50

Annex-42 [Para No. 1.5.2.11]

#### Detail of schemes without technical sanction

		Detail of schemes without tec	hnical sancti		
S	Funde	Name of schemes	Cost of	Expenditur	Status
#	d		work	e	
1	PFC	Construction of street, drain, side wall,	4,047,000	3,900,335	Complete
		pipe culvert at Moh, Dawgoon Kaga			d
		Wala UC Sheikh Muhammadi			
2	do	Construction of Road, side wall, RCC	2,584,000	2,525,620	Do
		culvert at Maqin Kohat Road toward			
		Afridi Bachai Lara UC Sheikh			
		Muhammadi			
3	do	Construction of Road etc at UC Hazar	2,000,000	2,000,000	Do
		Khani-I			
4	do	Construction of street, drain, side wall,	3,500,000	3,497,978	Do
		pipe culvert at Shaheed Ghari, Qazi			
		Abad UC Mashoogagar			
5	do	Construction of Road, Side Wall RCC	2,584,000	2,584,000	Do
		Culvert towards Afridi Bachai Lara U.C			
		Sheikh Muhammadi Peshawar.			
6		Construction of Street drain culvert Side	3,500,000	3,500,000	Do
		Wall etc at Sheikhan Garhi, Balarzai,			
		Muslim Jangi Mama Khel Darmand			
		Garhi Mera Mashogagar U.C			
		Mashogagar Peshawar.			
7		Construction of Street drain culvert	3,000,000	2,995,664	Do
		S.Wall etc at Azakhel Peshawar.			
5	CMD	Maintenance/Repair of Road, Pavement	15,000,000	14,994,883	Do
		of street at UC Umar Payan			
6	do	Maintenance/Repair of Road, Pavement	15,000,000	15,000,000	do
		of street at UC Umar Miana			
7	do	Repair of Transformers at PK-11,	10,000,000	5,687,500	In progress
		Peshawar			
8	do	Repair of Transformers at PK-10,	10,000,000	6,046,800	do
		Peshawar			
9	do	Construction of Road/ BTR etc at U.C	2,500,000	1,909,035	do
		Urmar Miana near Playground	,		
		Peshawar.			
1	do	Pavement of Street/ culvert/ drainage	2,500,000	1,805,606	do
0		etc at U.C Sheikhan Faqir Abad, Dr.			
		Muhammad Zeb and Inam Gul Koroona			
		Peshawar.			
1	do	Construction of Road/ Pavement of	3,000,000	1,973,780	In progress
1		Streets/ BTR etc at U.C Suleman Khel,			
		Garhi Mali Khel Peshawar.			

1	do	Construction of Road/ Pavement of	5,000,000	5,000,000	Complete
2		Streets/ BTR etc at Kagawala, U.C			d
		Sheikh Muhammadi Peshawar.			
1	do	Construction of Road/ Pavement of	3,000,000	1,227,065	In
3		Streets/ BTR etc at Mushtarzai & Mera			progress
		Mushtarzai, U.C Sheikhan Peshawar.			
1	do	Construction of Road/ Pavement of	4,000,000	1,984,338	Do
5		Streets/ BTR etc at U.C Mashogagar			
		Peshawar.			
1	do	Construction of Road, near UrmarBala	4,000,000	2,512,015	do
6		Stop Peshawar.			
1	do	Construction/ Pavement of Streets/ BTR	3,000,000	1,507,978	do
7		at Phandu Payan U.C Mosazai			
		Peshawar.			
1	do	Construction/ Pavement of Streets/ BTR	5,000,000	3,537,132	do
8		etc at Nazir Garhi U.C Mera Kachori			
		Peshawar.			
1	do	Construction/ Pavement of Streets/ BTR	3,000,000	1,309,856	Do
9		etc at Panjkatha U.C Suleman Khel			
		Peshawar.			
		Total	106,215,00	85,499,585	
			0		

Annex-43 [Para 1.5.2.12]

### Detail of loss due to lump sum contract of purchase

Note-1: Loss

Particular		Rates	given by	(Rs)		Lowest	Differe	Quanti	Loss (Rs)
	Ali Haider and accepted	Haider Ali	Ali Bads hah & Sons	Shah & Sons	Mukhtiya r Gul & Brothers	rate to be accepted (Rs)	nce of rate (Rs)	ty purcha sed (No)	
Energy Savor 25 W	190	350	No rates	BOQ chan	249.38	190	0	200	0
LED Screen	45,000	86,650	raics	ged	44,887.5	44,887.5	112.5	0	0
AC Split 1.5 Ton	65,000	135,000			64,837.5	64,837.5	162.5	6	975
Stabilizer 10000 W	21,000	25,000			24,937.5	21,000	0	4	0
10 KVA Generator 16 valve	270,000	250,000			274,312.5	250,000	20,000	1	20,000
Revolving Chair	19,000	22,000			19,950	19,000	0	10	0
Sofa set 7 seater	85,000	100,000			89,775	85,000	0	7	0
Supply of chairs	18,000	7,500			17,995	7,500	10,500	70	735,000
Supply of Office Table	10,000	10,000			44,887	10,000	0	5	0
Supply of Center Table	50,000	35,750			9,975	9,975	40,025	13	520,325
			L	oss					1,276,300

Note 2: Detail of sales tax

Particular	Rate	Quantity	Amount
AC Split 1.5 Ton	65,000	6	390,000
Stabilizer 10000 W	21,000	4	84,000
10 KVA Generator 16 valve	270,000	1	270,000
Revolving Chair	19,000	10	190,000
Sofa set 7 seater	85,000	7	595,000
Supply of chairs	18,000	70	1,260,000
Supply of Office Table	10,000	5	50,000
Supply of Center Table	50,000	13	650,000
	Total		3,489,000
Sa	506,949		
Sta	34,890		

Annex-44 [Para. 1.5.2.12]

### **Detail of loss of Furniture**

Item Name				Rate	Given by					Lowest	Difference	Qty	Loss
	Shah Jehan Electrical & Engineering works	Khilji Developers	Wajid Ali Khan & Sons	M/S Said Ghawas Mohammad	Orakzai Construction	Syed Jawad Shah	Shah & Sons	Ali Haider and accepted	Malak Zaman Khan	rate to be accepted	of rate	paid	(Rs)
1	2	3	4	5	6	7	8	9	10	11	12 = 9-11	13	14 = 12x13
Telephone Set complete	6,000	10,000	5,000	17,857.14	2,000	5,000	2,000	6,800	86000	2,000	4,800	2	9,600
S/F of Conference Table	200,000	200,000	100,000	17,857.14	150,000	60,000	120,000	290,000	1500 sft	60,000	230,000	1	230,000
Office Table with side rake	100,000	30,000	30,,000	17,857.14	18,000	45,000	48,000	40,000	27950	17,857	22,143	1	22,143
Office visitor chair	8,000	10,000	15,000	17,857.14	10,000	12,000	10,000	10,000	3800	3,800	6,200	16	99,200
Single Seater Sofa	12,500	15,000	4,000	17,857.14	7,500	52,000	20,000	4,200	7500	4,200	0	16	0
Corner shelf with	40,000	20,000	5,000	17,857.14	40,000	2,000	30,000	8,200	27000	2,000	6,200	1	6,200
glass													
Conference chairs	5,666	10,000	20000	17,857.14	11,666.66	12,000	10,000	6,300	7000	5,666	634	60	38,040
Wooden Nike set	20,000	15,000	5,000	17,857.14	9,000	1,500	8,000	7,312	19000	1,500	5,812	2	11,624

Center set 3-pieces	30,000	20,000	1,,000	17,857.14	14,000	5,000	15,000	21,450	12000	5,000	16,450	3	49,350
Dais	16,000	50,000	5,000	17,857.14	10,000	6,000	10,000	19,200	14000	5,000	14,200	1	14,200
Center table glass	20,000	10,000	20,000	17,857.14	20,000	3,000	10,000	7,700	18000	3,000	4,700	2	9,400
top													
Executive chairs	40,000	20,000	35,000	17,857.14	15,000	7,000	12,000	23,300	14000	7,000	16,300	6	97,800
File Atmery	30,000	50,000	30,000	17,857.14	12,000	9,000	15,000	11,700	23850	9,000	2,700	1	2,700
Office Table 2 x 4	20,000	20,000	10,000	17,857.14	8,500	6,500	12,000	15,600	12950	6,500	9,100	1	9,100
File Almery 6 x 3	40,000	50,000	40000	17,857.14	18,000	16,500	15,000	17,550	21900	15,000	2,550	1	2,550
Sofa set 5 seater	50,000	60,000	35,000	17,857.14	65,000	55,000	85,000	43,800	37800	35,000	8,800	1	8,800
Coat hanger	1,500	5,000	5,000	17,857.14	7,000	2,000	8,000	3,800	12900	2,000	1,800	2	3,600
Executive Office	60,000	60,000	40,000	17,857.14	-	15,000	50,000	72,100	69800	15,000	57,100	2	114,200
table with side rack													
S/F of Carton	46,000	40,000	10,000	17,857.14	550	12,000	50,000	31,200	700 sft	10,000	21,200	4	84,800
S/F of carpet	60,000	100,000	20,000	17,857.14	220	20,000	50,000	38,000	450 sft	20,000	18,000	2	36,000
				·	Total						·		849,307

## Annex-45 [Para 1.5.2.13]

# Detail of Loss due to award on contract on lump sum, irregular purchase of furniture, Purchase of Furniture out of M&R, Non-deduction of income tax and stamp duty

### Note:1

Particular			F	Rates given	by			Lowest	Difference	Quantity	Loss
	Khilji Developers	Shah & Sons	Syed Jawad Shah	Ali Haider and accepted	Wajid Ali Khan	Malakik Zaman Khan	Said Ghawas Mohmand	rate to be accepted	of rate		
Vertical Blind	700	100	900	170	300	73	No rate	73	97	212	20,564
Split AC 1.5 ton	45,000	83,000	30,000	62,000	80,000	45,338	given for	30,000	32,000	4	128,000
Energy Savor 25w	300	175	200	140	300	254	the supply item and	140	0	36	0
Energy Savor 24w	260	200	300	97	300	254	BOQ and	97	0	50	0
Energy savor 45w	300	600	450	500	400	363	tender	300	200	13	2,600

Steel Almirah	10,000	19,000	11,000	9,700	50,000	22,669	form is	9,700	0	4	0
Office Revolving chairs	5,000	15,000	7,804	7,800	25,000	3,627	unsigned	5,000	2,800	6	16,800
Office Table	5,000	35,000	22,000	43,500	20,000	22,669		5,000	38,500	3	115,500
Loss									283,464		

**Note 2:** Purchased without getting rates

Particular	Rate	Quantity	Amount
Office Table	29,500	6	177,000
Office Rack	4,000	2	8,000
Centre Table (glass)	15,000	2	30,000
Visitor Chair	6,600	60	396,000
	Total	_	611,000

Note 3: Detail of Sales tax and stamp duty

Particular	Rate	Quantity	Amount
Vertical Blind	170	212	36,040
Split AC 1.5 ton	62,000	4	248,000
Energy Savor 25w	140	36	5,040
Energy Savor 24w	97	50	4,850
Energy savor 45w	500	13	6,500
Steel Almirah	9,700	4	38,800
Supply of Office Revolving chairs	7,800	6	46,800
Office Table	43,500	3	130,500
Office Table	29,500	6	177,000
Office Rack	4,000	2	8,000
Centre Table (glass)	15,000	2	30,000
Visitor Chair	6,600	60	396,000
Total	1,127,530		
Sales Tax	163,829		
Stamp Duty	11,275		

Annex-46 [Para 1.5.2.15]

## Detail of case payment of Pay and Allowances

(Amount in Rupees)

S.No	Month of salary	Chaqua No. and data	Amount (Ba)
5.110	•	Cheque No. and date	Amount (Rs)
1.	09.2015	1575196803/MCB dated 21.09.2015	3,000,000
		1575196809/MCB dated 21.09.2015	2,619,503
2.	10.2015	1578310925/MCB dated 02.11.2015	3,000,000
		1578310926/MCB dated 02.11.2015	2,652,464
3.	11.2015	23991662/BOK dated 01.12.2015	3,000,000
		23991663/BOK dated 01.12.2015	2,574,290
4.	12.2015	23991678/BOK dated 31.12.2015	3,088,461
5.	01.2016	A305412 dated 25.01.2016	1,943,828
6.	02.2016	23991709/BOK dated 02.03.2016	588,385
7.	03.2016	A305461 dated 24.03.2016	527,922
8.	04.2016	A305461 dated 27.04.2016	398,198
9.	05.2016	26077905 / BOK dated 02.06.2016	171,976
10.	06.2016	26077941/BOK dated 28.06.2016	310,672
	Total		23,875,699

## Annex-47

## [Para 1.5.2.16]

## Detail of posts of Mali, Chowkidar and Naib Qasids

### Note: 1

S. No.	Section	Name	Designation	BPS	Gross Salary (Rs)
1	Admn	Faqeer Hussain	Chowkidar	2	24,481
2	Admn	Tariq Khan	Chowkidar	2	17,324
3	Admn	Niqab Shah	Chowkidar	2	17,324
4	Admn	Ibrar Ali Shah	Chowkidar	2	21,672
5	Admn	Ghadaf Saleem	Chowkidar	1	16,494
6	Admn	Zehayat	Chowkidar	2	17,380
	114,673				
	1,376,076				

Note: 2

S. No.	Section	Name	Designation	BPS	Gross Salary (Rs)
1	Admn	Noor Ullah	Mali	1	16,484
2	Finance	Arab Khan	Mali	1	16,484
3	TO I	Nishat Khan	Mali	2	17,281
4	TO (I&S)	Ghaffar Khan	Mali	2	25,980
5	TO (I&S)	Muhammad Zafar Ali	Mali	2	16,228
6	TO (I&S)	Iftikhar Ahmad	Mali	2	17,281
7	TO (I&S)	Bashir Khan	Mali	2	22,249
8	TO (I&S)	Fida Muhammad	Mali	2	25,988
9	TO (I&S)	Sardar Ashraf	Mali	2	17,658
	Salary per month as per June, 2016				
	Annual Salary				

Note: 3

### Section wise posts of Naib Qasids

S. No.	Section	No. of posts
1	Nazim	4
2	Naib Nazim	4
3	TMO	4
4	Admn	9
5	Finance	2
6	Receipt	27
7	I&S	8
	Total	58

### Work at UC Urmar Miana PK-11

S#	Name of items of	Qty paid	Rate	Amount	Rate by	Amount	Loss
	work	in final	quoted by		Sadaqat		
		bill	Ali		Shah		
			Haider				
1	Sub base course	2012.93	566.00	1,139,318	1,175	2,365,193	(1,225,874)
2	Base course	1356.86	2,065.44	2,802,513	1,915	2,598,387	204,126
3	Prime coat	9827.04	60.00	589,622	121	1,189,072	(599,449)
4	Asphalt wearing course	499.09	18,500.00	9,233,165	15,074	7,523,283	1,709,882
5	Carriage	1187.83	754.20	895,861	6	6,723	889,138
6	Excavation	94.56	100.00	9,456	125	11,820	(2,364)
7	PCC 1:3:6	61.31	1,200.00	73,572	4706	288,525	(214,953)
8	RCC 9" pipe	226.21	1,800.47	407,284	657	148,620	258,664
9	RCC 6" pipe	68.14	627.31	42,745	539.58	36,767	5,978
10	RCC 18" pipe	3.65	1,900.00	6,935	2,178	7,950	(1,015)
11	RCC 15" pipe	3.65	1,786.86	6,522	1,798.63	6,565	(43)
				15,206,994		14,182,904	1,024,091
Payment restricted to 15,000,000							206,991
Net	loss (A)						817,100

Work at KagaWala UC Sheikh Muhammadi

S	Name of	Qty paid in	Rate	Amount	Rate by	Amount	Loss
#	items of	final bill	190uoted		Iftikhar		
	work		byAli		Electrical		
			Haider				
1	Shingle	771.59	860.00	663,567	500	385,795	277,772
2	PCC 1:6:12	389.63	2,960.00	1,153,305	2,400	935,112	218,193
3	PCC 1:2:4	389.63	6,800.00	2,649,484	5,500	2,142,965	506,519
4	PCC 1:3:6	115.09	3,960.00	455,756	5,500	632,995	(177,239
							)
8	RCC 9" pipe	73.17	1,900.00	139,023	350	25,610	113,414
9	RCC 1:2:4	1.35	10,000.00	13,500	7,000.00	9,450	4,050
To	otal (B)			5,074,636		4,131,927	942,709
	G.Total (A+B)						
						,	9

## Annex-49 [Para1.5.3.4]

## Detail of schemes of Saving utilization

F-	Name of Scheme	E/Cost	Bid cost	Expenditure	Saving	%age
No.	value of Scheme	(Rs)	(Rs)	(Rs)	utilization	utilization
					(Rs)	on bid cost (Rs)
	1	2	3	4	5 = 3-4	
	PAK MDG	<del>-</del>		-		
1	Construction of street, drain & culvert etc. at Banda Bazid U.C. Aza Khel, Peshawar	2,500,000	1,715,700	2,500,000	784,300	45.713
2	Construction of Road at Chamkani, Peshawar	4,000,000	2,960,390	3,990,000	1029,610	34.780
3	Construction of causeway near Zabah Khana Chamkani NA-04, Peshawar	3,000,000	1,969,127	2,812,465	843,338	42.828
6	Construction of Rpad, Side Wall and Drains at Badaber NA-04 Peshawar	1,000,000	624,150	985,000	360,850	57.815
7	Construction of Road at Jamia Ashria UC Chamkani	3,500,000	2,512,118	2,951,718	439,600	17.499
	CMD schemes identi	fied by			,	
	Shah Farman	5.000.000	2.720.120.7	4.22.4.1.52	505.022.5	15016
6	Construction of Street, Drain, Culvert, side wall etc at UC Surazai Payan PK-10 Peshawar	5,000,000	3,739,129.5	4,334,153	595,023.5	15.913
	PFC Schemes					
1	Construction of Street drain Side Wall Pipe Culvert etc at Moh	4,047,000	2,770,434	3,900,335	1129,901	40.784

	Total	40,831,000	29,335,432	38,770,178	9,434,746	
9	Black Toping of Road at Kohatian U.C Chamkani Peshawar.	1,200,000	1,020,031	1,100,17/	137,340	13.400
9	Street drain culvert S.Wall etc at Azakhel Peshawar.  Constriction of	1,200,000	1,028,851	1,188,197	159,346	15.488
8	Construction of Street drain culvert Side Wall etc at Sheikhan Garhi, Balarzai, Muslim Jangi Mama Khel Darmand Garhi Mera Mashogagar U.C Mashogagar Peshawar. Construction of	3,500,000	2,293,477	3,500,000 2,995,664	1206,523 846,610	39.395
7	Construction of Street drain culvert Side Wall etc at Shaheed Garhi, Qazi Abad U.C Mashogagar Peshawar.	3,500,000	2,414,650	3,497,978	1083,328	44.865
5	Construction/ Repair of Road etc at U.C Hazarkhwani-I Peshawar.	2,000,000	1,627,762	2,000,000	372,238	22.868
2	Muhammadi Peshawar.  Construction of Road, Side Wall RCC Culvert towards Afridi Bachai Lara U.C Sheikh Muhammadi Peshawar.	2,584,000	2,148,805	2,525,620	376,815	17.536
	Dwagoon Kaga Wala U.C Sheikh					

Annex-50 [Para 1.5.3.5] Detail of irregular advance payment due to fake measurement

Description of Work	Quantity	Ali Haider		Mohman	d Developers
	actually	Rate	Amount	Rate	Amount
	executed				
Shingle Filling	248	600	148,800.00	800	198,400.00
PCC (1:6:12)	587.47	2900	1,703,663.00	2600	1,527,422.00
BB Work (1:6)	3496.93	890	3,112,268.00	800	2,797,544.00
PC pointing	3496.93	130	454,600.90	140	489,570.20
P.CC (1:3:6)	588.8	5800	3,415,040.00	4800	2,826,240.00
RCC pipe 9" dia	92.37	900	83,133.00	800	73,896.00
Fabrication of steel	0.19	110000	20,900.00	110000	20,900.00
RCC (1:2:4)	5.83	8300	48,389.00	8500	49,555.00
D/d old bricks			-193,500.00		-21,500.00
		Total	8,793,794.00		7,962,027.2

Annex-51(1)
[Para 1.5.3.6]
Detail of execution of developmental schemes without Technical Sanction

Scheme No	Name of Scheme	E/Cost (Rs)	Expenditure (Rs)
	TMA Fund		` '
1	Construction of Street drain Culvert Side Wall etc at U.C Mashogagar Peshawar.	3,000,000	3,000,000
2	Construction of Street drain Side Wall at Village Council Alizai U.C Sheikh Muhammadi Peshawar.	3,618,900	2,272,196
3	Construction of Street drain Side Wall etc at village Kaga Wala Peshawar.	3,000,000	2,737,608
4	Construction of Street drain Side Wall Pipe Culvert etc at Qabristan Sheikh Muhammadi Peshawar.	1,777,000	1,084,963
6	Shingle of Road at Rasool Khan Koroona, Guli Dana Dheri, Khan Meer Kroona, Dwagoon Lalma at Mera Badaber U.C Badaber Hurizai Peshawar.	1,600,000	788,320
7	Construction of Street, drain, Culvert Side wall etc at U.C Hazarkhwani-II	3,000,000	1,940,794
8	Construction of Street, drain, Side Wall Culvert etc at U.C Urmar Payan Peshawar.	3,000,000	2,041,799
9	Construction of Street, drain, Culvert Side Wall etc at U.C Urmar Miana Peshawar.	3,000,000	1,054,105
10	Construction of Street, drain, Culvert Side wall etc at U.C Urmar Bala Peshawar.	3,000,000	1,831,775
11	Construction of Street, drain, Culvert Side Wall etc at U.C Musazai Peshawar.	3,000,000	1,538,749
12	Construction f Street, drain, Culvert Side Wall Shingle of Road etc at U.C Surizai Bala Peshawar.	3,000,000	1,901,355
13	Construction of Street, drain, Culvert Side Wall etc at U.C Badaber Maryamzai Peshawar.	3,000,000	2,337,700
14	Construction of Street, drain, Culvert Side Wall etc at U.C Mattani Peshawar.	3,000,000	2,579,910
15	Construction of Street, drain, Culvert Side Wall etc at U.C Maryamzai Peshawar.	3,000,000	2,227,097
16	Construction of Street, drain, Culvert Side Wall etc at U.C Suleman Khel Peshawar.	3,000,000	2,018,505
20	Construction of Jenazgah at U.C Adizai Peshawar.	3,000,000	2,564,861
21	Construction of Street drain Culvert Side Wall etc at U.C Sherkira Peshawar.	3,000,000	1,898,676
22	Construction of Street drain Culvert Side wall etc at U.C Surizai Payan Peshawar.	2,500,000	1,623,000
24	Construction of Road from Garhi Wahid Gul to Mano Garhi Doctor Qilla U.C Mera Surizai Payan Peshawar.	3,000,000	2,244,453

	Grand Total (A+B+C)	100,126,900	77,297,140
	Sub-Total - C	20,631,000	20,008,645
0	Peshawar.	3,000,000	2,993,002
8	Peshawar.  Construction of Street drain culvert S.Wall etc at Azakhel	3,000,000	2,995,664
	Darmand Garhi Mera Mashogagar U.C Mashogagar		
/	Sheikhan Garhi, Balarzai, Muslim Jangi Mama Khel	3,300,000	3,300,000
7	Shaheed Garhi, Qazi Abad U.C Mashogagar Peshawar.  Construction of Street drain culvert Side Wall etc at	3,500,000	3,500,00
6	Construction of Street drain culvert Side Wall etc at	3,500,000	3,497,97
5	Construction/ Repair of Road etc at U.C Hazarkhwani-I Peshawar.	2,000,000	2,000,00
	Hazarkhwani-I Peshawar.	, ,	
4	Construction of Street drain culvert Side Wall etc at U.C.	2,000,000	1,589,04
2	Construction of Road, Side Wall RCC Culvert towards Afridi Bachai Lara U.C Sheikh Muhammadi Peshawar.	2,584,000	2,525,62
	Moh Dwagoon Kaga Wala U.C Sheikh Muhammadi Peshawar.		
1	Construction of Street drain Side Wall Pipe Culvert etc at	4,047,000	3,900,33
	PFC Schemes		<u> </u>
	Sub-Total - B	19,000,000	15,591,09
7	Construction of Road at Jamia Ashria UC Chamkani	3,500,000	2,951,71
5	Construction of Road, side wall & Drains at Badabher Dheli Dher NA-o4 Peshawar	4,000,000	2,341,39
4	Construction of Streets, Drains & Culverts etc at Shalozan Colony, Beh Bahadar, NA-o4, Peshawar	2,000,000	995,51
	NA-04, Peshawar	, ,	
3	Construction of causeway near Zabah Khana Chamkani	3,000,000	2,812,46
2	U.C. Aza Khel, Peshawar  Construction of Road at Chamkani, Peshawar	4,000,000	3,990,00
1	Construction of street, drain & culvert etc. at Banda Bazid	2,500,000	2,500,00
	Pak MDG		
	Sub-Total - A	60,495,900	41,697,41
	Sheikh Muhammadi and Installation of 5-No Hand Pumps at U.C Sheikh Muhammadi Peshawar.		
27	Construction of Street, drain, Culvert Side wall etc at U.C	3,000,000	2,041,11
25	Construction of Street drain Culvert Side wall etc at U.C Mera Kachori.	3,000,000	1,970,43

## Unauthorized accord of technical sanction

F-No.	Name of schemes	Estimated Cost (Rs)	Expenditure (Rs)
1	Construction of BTR at Mohallah Kandi Burhan, Toti Khel, Peshawar	6,262,000	3,142,549
2	Construction of Road, Side Wall etc at Bin Ghazi Badaber Kandi, Shakar Konwa PK-10 Peshawar	8,985,000	6,824,478
3	Construction of Road, Side Wall etc at Bin Ghazi Balo Khel PK-10 Peshawar	6,736,000	5,178,163
4	Construction of Road, Side Wall etc at Bin Ghazi Badabher PK-10 Peshawar	7,225,000	5,844,383
5	Construction of Street, Drain, Culvert, side wall etc at Telaband / Nakband UC Azakhel PK-10 Peshawar	5,000,000	3,949,999
6	Construction of Street, Drain, Culvert, side wall etc at UC Surazai Payan PK-10 Peshawar	5,000,000	4,334,153
8	Construction of Street, Drain, Culvert, side wall etc at UC Ghari Chandan PK-10 Peshawar	5,000,000	2,996,488
10	Construction of Street, Drain, Culverts, side wall etc at UC Adizai PK-10 Peshawar	8,792,000	8,743,788
_	Total	53,000,000	41,014,001

## Annex-52 [Para 1.5.3.7]

### Detail of short deduction of income tax

F.No	Name of scheme	Contractor	Expenditur	Income	I.Tax	Differenc
F.NO	Name of scheme	Name	e till date	tax	require	e
•		Ivaille	e un date	deducte	d @	E
				d @	10%	
				7.5%	1070	
TMA	Local Fund		1			
	Construction of	MS Farzand	1,084,963	81,372	108,496	27,124
	Street drain Side	khan				
	Wall Pipe Culvert					
	etc at Qabristan					
	Sheikh					
	Muhammadi					
4	Peshawar.					
	Construction of	Fayaz Ahmed	1,940,794	145,560	194,079	48,520
	Street drain	& Co				
	Culvert Side wall					
7	etc at U.C					
7	Hazarkhwani-II Construction of	Sadaqat Shah	1,831,775	137,383	183,178	45,794
	Street drain	Sadaqat Shan	1,831,773	137,383	183,178	43,794
	Culvert Side wall					
	etc at U.C Urmar					
10	Bala Peshawar.					
-10	Construction of	Khan Nasir	2,579,910	176,324	257,991	81,667
	Street, drain	Khan	,,-			,,,,,,
	Culvert Side Wall					
	etc at U.C Mattani					
14	Peshawar.					
	Construction of	Malik Khaber	2,227,097	167,032	222,710	55,678
	Street, drain,	khan				
	Culvert Side Wall					
	etc at U.C					
1.5	Maryamzai					
15	Peshawar. Construction of	Forms Alams J	2.019.505	1.46.000	201 051	55.7(1
	Construction of Street drain	Fayaz Ahmed	2,018,505	<u>146,090</u>	201,851	55,761
	Culvert Side Wall					
	etc at U.C					
	Suleman Khel					
16	Peshawar.					
	Construction of	M/S Reyaz	825,907	61,943	82,591	20,648
17	Side Wall and	Ahmad & Co	,	, -	,	, -

	Cleanness of drain at village Sheikhan U.C Sheikhan Peshawar.	Reyaz Khan	237,631	17,822	23,763	5,941
23	Shingling of Road etc at U.C Surizai Payan Peshawar.		237,031	17,822	23,/63	5,941
27	Construction of Street, drain, Culvert Side wall etc at U.C Sheikh Muhammadi and Installation of 5- No Hand Pumps at U.C Sheikh Muhammadi Peshawar.	M/S Reyaz Ahmad	2,041,111	153,083	204,111	51,028
PFC S	chemes			l.	<u>l</u>	
3	Construction of Causeway and Pavement of Street drain etc at Miagan Kandi U.C Aza Khel Peshawar.	Kisan Water	415,300	31,148	41,530	10,383
,	Construction of Street drain culvert Side Wall etc at Sheikhan Garhi, Balarzai, Muslim Jangi Mama Khel Darmand Garhi Mera Mashogagar U.C Mashogagar Peshawar.	Kisan Water pump	3,500,000	262,500	350,000	87,500
9	Constriction of Black Toping of Road at Kohatian U.C Chamkani Peshawar.		1,188,197	89,115	118,820	29,705
PAK N				1	1	
1	Construction of street, drain & culvert etc. at	Farzand Khan	2,500,000	187,500	250,000	62,500

	Bqanda Bazid U.C. Aza Khel,					
	Peshawar  Construction of Streets, Drains & Culverts etc	Farzand Khan	995,510	74,663	99,551	24,888
4	at Shalozan Colony, Beh Bahadar, NA- o4, Peshawar					
7	Construction of Road at Jamia Ashria UC Chamkani	Niaz Wali Khan	2,951,718	221,379	295,172	73,793
	Shah Farman					
1	Construction of BTR at Mohallah Kandi Burhan, Toti Khel, Peshawar	Khan Nasir Khan	3,142,549	231,447	314,255	82,808
2	Construction of Road, Side Wall etc at Bin Ghazi Badaber Kandi, Shakar Konwa PK-10 Peshawar	Niaz Muhammad	6,824,478	511,835	682,448	170,613
3	Construction of Road, Side Wall etc at Bin Ghazi Balo Khel PK- 10 Peshawar	Niaz Muhammad	5,178,163	388,362	517,816	129,454
4	Construction of Road, Side Wall etc at Bin Ghazi Badabher PK- 10 Peshawar	Khan Nasir Khan	5,844,383	438,328	584,438	146,110
5	Construction of Street, Drain, Culvert, side wall etc at Telaband / Nakband UC Azakhel PK-10 Peshawar	Iqbal Shah	3,949,999	296,249	395,000	98,751
8	Construction of Street, Drain,	Umer Gul & Sons	2,996,488	224,736	299,649	74,913

10	Culvert, side wall etc at UC Ghari Chandan PK-10 Peshawar  Construction of Street, Drian, Culverts, side wall etc at UC Adizai PK-10 Peshawar	Zeb & Co	8,743,788	655,784. 1	874,379	218,595
Total						

Annex-53 [Para 1.5.3.8] Detail of variation between two sets of accounts

S#	Description	Receipt as	Receipt as per	Difference
		per DCR	Income	(Rs)
			statement (Rs)	
1.	2% property tax	57,350,165	45,942,897	11,407,268
2.	Development Cess	6,049,610	4,668,640	1,380,970
3.	License Fee (Food and Drinks)	483,000	544,250	61,250
4.	Cattle Fair Badaber	1,325,700	1,041,980	283,720
5.	Cattle Fair Urmer	521,720	314,870	206,850
6.	Local Adda Stand Phandu	511,170	460,090	51,080
7.	Local Adda Stand Sabzi Mandi	136,755	183,485	46,730
8.	Local Adda Stand Urmer	193,780	158,880	34,900
9.	Local Adda Stand Shamshatoo	0	197,680	197,680
10.	Local Adda Stand Badabher	161,330	138,030	23,300
11.	Local Adda Stand Mattani	209,610	174,750	34,860
12.	Local Adda Stand Musazia	41,770	33,930	7,840
13.	Bhoosa Taal	153,050	116,560	36,490
14.	Map Approval Fee (BCA)	310115	2,785,963	2,475,848
15.	Parking Stand Ghari Faizullah	249,020	-	249,020
	Total Difference	68,225,795	57,291,005	16,497,806

## Annex-54 [Para 1.5.3.9]

## Detail of Abnormal decrease in receipt

Amount in Rupees

S No	Name of contract	Actual 2014-15	Require d as per MT&C	Estimate 2015-16	Receipt Realized as per DCR in 2015-16	Less realized (s)
	1	2	3	4	5	6 = 2 - 5
1.	Bhoosa Thall	210,000	262,500	250,000	153,050	56,950
2.	License Fee	826,900	992,280	470,000	483,000	343,900
3.	Development cess on bricks	8,120,00 0	9,744,00 0	6,800,00 0	6,049,61 0	2,070,39 0
4.	Cattle Fair Badaber	1,531,00 0	1,837,20 0	1,275,00 0	1,325,70 0	205,300
5.	Cattle Fair Urmer	542,000	650,400	450,000	521,720	20,280
6.	Bricks Killen	357,000	428,400	295,000	339,000	18,000
7.	Parking Stand Mattani	220,000	264,000	200,000	209,610	10,390
8.	Parking Stand Sabzi Mandi	211,440	253,728	311000	136,755	74,685
9.	Parking Stand Ghari Faizulla	251,690	302,028	54-	249,090	2,600
		Total				2,802,49 5

## **Detail of less realization of receipt**

(Amount in Rupees)

S No	Name of contract	Actual 2014-15	Required as per MT&C (20%)	Estimated Budget 2015-16	Realized 2015-16	Loss (Rs)
	1	2	3	4	5	6 = 3 - 5
1.	Sign Board	1,650,000	1,980,000	687,000	190,000	1,790,000
2.	Bhoosa Thall	210,000	262,500	250,000	153,050	109,450
3.	License Fee	826,900	992,280	470,000	483,000	509,280
4.	Development cess on bricks	8,120,000	9,744,000	6,800,000	6,049,610	3,694,390
5.	Cattle Fair Badaber	1,531,000	1,837,200	1,275,000	1,325,700	511,500
6.	Cattle Fair Urmer	542,000	650,400	450,000	521,720	128,680
7.	Bricks Killen	357,000	428,400	295,000	339,000	89,400
8.	Parking Stand Mattani	220,000	264,000	200,000	209,610	54,390
9.	Parking Stand Urmer	190,000	228,000	166,000	193,780	34,220
10.	Parking Stand Musazia	37,000	44,400	30,800	41,770	2,630
11.	Parking Stand Sabzi Mandi	211,440	253,728	311,000	136,755	116,973
12.	Parking Stand Ghari Faizulla	251,690	302,028		249,020	53,008
	Total	14,147,032	16,986,939	10,934,804	9,893,020	7,093,921

Annex-56 [Para 1.5.3.11] Detail of overpayment due to allowing higher rate

S.#	Scheme Name	Qty*Rate=Amount Paid	Qty*Rate=Amount Required	Overpayment (Rs)
1.	Const; of Road Jamia Asria	90.62 M <sup>3</sup> x18500=1,676,470	1784.38 M <sup>2</sup> x 674.76=1,204,028	472,442
2.	Chamkani Const; of road Chamkani to	137.81 M <sup>3</sup> x 23000=2,685,396	2698.14 M <sup>2</sup> x 674.76=1,820,597	864,797
3.	Jhagra Const; of Road at Nazir Garhi Mera Kachori	130.80 M <sup>3</sup> x 18400=2,406,795	2683.64 M <sup>2</sup> x 674.76=1,810,813	595,982
4	Const; of road at Kohatian Chamkani	38.50 M <sup>3</sup> x 19000= 731500	789.96 M <sup>2</sup> x 674.76= 533033	198,467
5	Const: / Repair of Road at UC Hazar Khani	82.59 M <sup>3</sup> x 16600= 1,370,994	1694.42 M <sup>2</sup> x 674.76= 1,143,327	227,667
	•	•	Total:	2,359,355